Prison Rape Elimination Act (PREA) Audit Report Community Confinement Facilities				
	🗌 Interim	🛛 Final		
lf n	e of Interim Audit Report to Interim Audit Report, select N/A e of Final Audit Report:	Click or tap here to 10/26/2020	enter text. 🛛 N/A	
	Auditor In	formation		
Name: Adam T. Barnet	t, Sr.	Email: Adam309	906@gmail.com	
Company Name: Diversifie	d Correctional Services, L	LC		
Mailing Address: P.O. Box	20381	City, State, Zip: AU	igusta, Ga. 30906	
Telephone: 706-414-657	9	Date of Facility Visit:	9/21/2020 thru 9/22/ 2020	
	Agency In	formation		
Name of Agency: South Ca	rolina Department of Corre	ections		
Governing Authority or Parent	Agency (If Applicable): State G	overnment		
Physical Address: 4444 Broa	Physical Address: 4444 Broad River Road City, State, Zip: Columbia, SC 29210			
Mailing Address: P.O. Box	21787	City, State, Zip: C	olumbia, SC 29210	
The Agency Is:	Military	Private for Prof	it	
Municipal	County	🛛 State	Federal	
Agency Website with PREA Inf	ormation: http://www.doc.	sc.gov/ (http://ww	w.doc.sc.gov/preaweb/)	
Agency Chief Executive Officer				
Name: Bryan P. Stirling, Director				
Email: Stirling.Bryan@doc.sc.gov Telephone: 803-296-8555			296-8555	
Agency-Wide PREA Coordinator				
Name: Kenneth L. Jame	Name: Kenneth L. James			
Email: James.Kennethl	@doc.sc.gov	•	896-6436	
PREA Coordinator Reports to: Number of Compliance Managers who report to the PRE. Coordinator:			ce Managers who report to the PREA	

PREA Audit Report, V6

Facility Name – Goodman Work Release Center

Salley Elliott, Deputy Direc Compliance	tor Legal and	(	)		
	Facility Information				
Name of Facility: Goodman V	Vork Release Cen	ter			
Physical Address: 4556 Broad	l River Rd.	City, Sta	te, Zip	: Columbia SC, 29	9210
Mailing Address (if different from same	above):	City, Sta	te, Zip	: same	
The Facility Is:	Military			Private for Profit	Private not for Profit
Municipal	County		$\boxtimes$	State	Federal
Facility Website with PREA Inform	mation: www.doc.	sc.gov/p	oreav	veb/	
Has the facility been accredited v	vithin the past 3 years?	? 🗌 Ye	s 🗵	No	
If the facility has been accredited within the past 3 years, select the accrediting organization(s) – select all that apply (N/A if the facility has not been accredited within the past 3 years):  ACA ACA CALEA CALEA COther (please name or describe: Click or tap here to enter text. N/A If the facility has completed any internal or external audits other than those that resulted in accreditation, please describe: NA					
Facility Director					
Name: Stephen B. Dunca	n				
Email: Duncan.stephen@	)doc.sc.gov	Teleph	one:	803-896-1604	
Facility PREA Compliance Manager					
Name: Richard L. Cannor	ו				
Email: cannon.richard@d	oc.sc.gov	Teleph	one:	803-896-1683	
Facility Health Service Administrator 🗌 N/A					
Name: April T. Singleton Clarke, MD					
Email: Clarke.April@doc.	sc.gov	Teleph	one:	803-896-5257	
Facility Characteristics					

Designated Facility Capacity:	548		
Current Population of Facility:	292		
Average daily population for the past 12 months:	375 - 400		
Has the facility been over capacity at any point in the past 12 months?	🗆 Yes 🛛 No		
Which population(s) does the facility hold?	🗌 Females 🛛 Males	Both Females and Males	
Age range of population:	18 years and older		
Average length of stay or time under supervision	Under 8 Years		
Facility security levels/resident custody levels	Minimum/Medium		
Number of residents admitted to facility during the pas	t 12 months	702	
Number of residents admitted to facility during the pas stay in the facility was for 72 <i>hours or more</i> :	t 12 months whose length of	190	
Number of residents admitted to facility during the pas stay in the facility was for <i>30 days or more:</i>	t 12 months whose length of	494	
Does the audited facility hold residents for one or more correctional agency, U.S. Marshals Service, Bureau of Customs Enforcement)?		☐ Yes ⊠ No	
Select all other agencies for which the audited facility holds residents: Select all that apply (N/A if the audited facility does not hold residents for any other agency or agencies):	<ul> <li>Federal Bureau of Prisons</li> <li>U.S. Marshals Service</li> <li>U.S. Immigration and Customs Enforcement</li> <li>Bureau of Indian Affairs</li> <li>U.S. Military branch</li> <li>State or Territorial correctional agency</li> <li>County correctional or detention agency</li> <li>Judicial district correctional or detention facility</li> <li>City or municipal correctional or detention facility (e.g. police lockup or city jail)</li> <li>Private corrections or detention provider</li> <li>Other - please name or describe: Click or tap here to enter text.</li> </ul>		
Number of staff currently employed by the facility who may have contact with residents:		80	
Number of staff hired by the facility during the past 12 with residents:	months who may have contact	12	
Number of contracts in the past 12 months for services with contractors who may have contact with residents:		0	

Number of individual contractors who have contact with residents, currently authorized to enter the facility:	0
Number of volunteers who have contact with residents, currently authorized to enter the facility:	6

Physical Plant							
Number of buildings:							
Auditors should count all buildings that are part of the facility, whether residents are formally allowed to enter them or not. In situations where temporary structures have been erected (e.g., tents) the auditor should use their discretion to determine whether to include the structure in the overall count of buildings. As a general rule, if a temporary structure is regularly or routinely used to hold or house residents, or if the temporary structure is used to house or support operational functions for more than a short period of time (e.g., an emergency situation), it should be included in the overall count of buildings.		15					
Number of resident housing units:							
Enter 0 if the facility does not have discrete housing units. DOJ PREA Working Group FAQ on the definition of a housing unit: How is a "housing unit" defined for the purposes of the PREA Standards? The question has been raised in particular as it relates to facilities that have adjacent or interconnected units. The most common concept of a housing unit is architectural. The generally agreed-upon definition is a space that is enclosed by physical barriers accessed through one or more doors of various types, including commercial-grade swing doors, steel sliding doors, interlocking sally port doors, etc. In addition to the primary entrance and exit, additional doors are often included to meet life safety codes. The unit contains sleeping space, sanitary facilities (including toilets, lavatories, and showers), and a dayroom or leisure space in differing configurations. Many facilities are designed with modules or pods clustered around a control room. This multiple-pod design provides the facility with certain staff efficiencies and economies of scale. At the same time, the design affords the flexibility to separately house residents of differing security levels, or who are grouped by some other operational or service scheme. Generally, the control room is enclosed by security glass, and in some cases, this allows residents to see into neighboring pods. However, observation from one unit to another is usually limited by angled site lines. In some cases, the facility has prevented this entirely by installing one-way glass. Both the architectural design and functional use of these multiple pods indicate that they are managed as distinct housing units.		5					
Number of single resident cells, rooms, or other enclos	ures:				0		
Number of multiple occupancy cells, rooms, or other er	nclosures:				5		
Number of open bay/dorm housing units:		5					
Does the facility have a video monitoring system, electronic surveillance system, or other monitoring technology (e.g. cameras, etc.)?		🛛 Yes	🗌 No				
Has the facility installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology in the past 12 months?		□ Yes	🛛 No				
Medical and Mental Health Services and Forensic Medical Exams							
Are medical services provided on-site?							
Are mental health services provided on-site?							

	🗌 On-site				
Where are sexual assault forensic medical exams provided? Select all that apply.	⊠ Local hospital/clinic				
	Rape Crisis Center				
		her Click or tap have to optar tout )			
	be: Click or tap here to enter text.)				
Investigations					
Criminal Investigations					
Number of investigators employed by the agency and/or facility who are responsible for conducting CRIMINAL investigations into allegations of sexual abuse or sexual harassment:		45			
When the facility received allegations of sexual abuse	or soxual barassmont (whothor	Facility investigators			
staff-on-resident or resident-on-resident), CRIMINAL II		Agency investigators			
by: Select all that apply.		An external investigative entity			
	Local police department				
	Local sheriff's department				
Select all external entities responsible for CRIMINAL INVESTIGATIONS: Select all that apply (N/A if no	State police				
external entities are responsible for criminal	A U.S. Department of Justice component				
investigations)	Other (please name or describe: (SLED)				
	X N/A				
Administrative Investigations					
Number of investigators employed by the agency and/ for conducting ADMINISTRATIVE investigations into a sexual harassment?		45			
When the facility receives allegations of sexual abuse	or sovual barassmont (whothor	Secility investigators			
staff-on-resident or resident-on-resident), ADMINISTR		Agency investigators			
conducted by: Select all that apply		☐ An external investigative entity			
	Local police department				
Select all external entities responsible for ADMINISTRATIVE INVESTIGATIONS: Select all that apply (N/A if no external entities are responsible for administrative investigations)	Local sheriff's department				
	State police				
	A U.S. Department of Justice component				
	□ Other (please name or describe: Click or tap here to enter text.)				
	🖾 N/A				

# Audit Narrative

## Methodology:

The PREA audit of Goodman Work Release Center was conducted 9/21/20 thru 9/22/20. The South Carolina Department of Corrections (SCDC) operates the Goodman Work Release Center. The Goodman Work Release Center hereinafter maybe referred to as facility.

The auditor uses a triangular approach, by connecting the PREA audit documentations, on-site observation, tour, facility practice, interviewed staff and residents, local and national advocates, etc. to make determinations for each standard. Each standard and/or provision is designed with documentation reviewed, PREA Audit: Pre-Audit Questionnaire, overall findings and interview results.

The facility Warden advised the auditor at the entrance conference that some buildings and areas are quarantined/isolated due to COVID-19. The agency requested that the auditor does not enter these buildings.

## Site Review Location:

The site review for this audit took place at Goodman Work Release Center 4556 Broad River Rd, Columbia, S.C. 29210. The auditor conducted pre-audit work prior to arrival at the facility.

## **Pre-Audit Preparation:**

## Agency/Facility House Residents For:

• South Carolina Department of Corrections (SCDC)

## SCDC Institutions Review:

The original correctional system in South Carolina was established in 1866 when the South Carolina legislature passed an act that created the first state-level prison for felons that were housed in county facilities. In 1960, the governor of South Carolina decided to end the abuses of the correctional system and therefore created a new state agency. The agency was named the South Carolina Department of Corrections. Today, the Department of Corrections is still a state agency, reporting directly to the Governor.

The Department of Corrections has twenty-one (21) institutions and they are categorized into four distinct security levels: high security (level 3), medium security (level 2), minimum security (level 1B), and community-based pre-release/work centers (level 1A). The architectural design of the institution, type of housing, operational procedures, and the level of security staffing determine an institution's security level. Residents are assigned to institutions to meet their specific security, programming, medical, educational, and work requirements.

The Goodman Work Release Center is listed as minimum security (level 1B) minimum. The Goodman Work Release Center only house residents for the South Carolina Department of Corrections. The Goodman Correctional Institution housed female resident up until 2016. In 2016 the Goodman Correctional Institution housed male resident and was recommission as a work program. September 21, 2020 the facility internally is referred to as the Goodman Work Release Program. As September 21, 2020 the facility official name change has not occurred.

This facility is audited as a community confinement facility. PREA Standard 115.5 general definitions states that community confinement facility means a community treatment center, halfway house, restitution center, mental health facility, alcohol or drug rehabilitation center, or other community correctional facility (including residential re-entry release centers), other than a juvenile facility, in which individuals reside as part of a term of imprisonment or as a condition of pre-trial release or post-release supervision, while participating in gainful employment, employment search efforts, community services, vocational training, treatment, educational programs, or similar facility-approved programs during nonresidential hours.

The South Carolina Department of Corrections contracts with Core Civic for the housing of certain SCDC residents in confinement. Core Civic must also comply with the PREA standards.

## SCDC 2019 Annual Report Summary:

In calendar year 2019, SCDC received 265 reported allegations of sexual abuse/sexual harassment. SCDC Police Services investigated 195 (74%) allegations of sexual abuse/sexual harassment for criminal intent. Seventy allegations (26%) were investigated by institutional investigators. In total, there were 99 allegations (37%) of resident-on-resident abuse and 68 allegations (26%) of staff-on-resident abuse. Of the 265 allegations, 17 allegations (6%) were substantiated, 144 allegations (54%) were unsubstantiated, 55 allegations (21% were unfounded, and 49 allegations (19%) cases are ongoing.

## Audit Notice Posting:

During the pre-audit period, the facility received instructions to post the required PREA Audit Notice of the upcoming audit prior to the on-site visit for confidential communications on 1/14/2020 but because of rescheduling the facility change the on-site dates. The facility posted the notices in English and Spanish. The auditor received email, pictures confirming the posted notices and observed the posted notices on-site.

As of 9/20/20, there were no communications from residents or staff.

## Pre-Audit Questionnaire (PAQ):

In order to prepare for the audit process, correspondence occurred with the agency PREA coordinator and facility PREA compliance manager. The Pre-Audit Questionnaire was completed and sent to the auditor as required. As a part of the on-site visit, the auditor requested that the facility PREA compliance manager review and revise the Pre-Audit Questionnaire to reflect updated information to include the current population.

The auditor completed a documentation review using the Pre-Audit Questionnaire, website review, policies and procedures review sent from the agency headquarters, and additional documentation provided. Phone conversations and email exchanges occurred with the facility and the agency PREA coordinator.

The following documentation was requested for on-site visit:

- Residents' roster (100%)
- Youthful resident' roster (100%), if any (none)
- Notice of Auditor Post time stamp (English & Spanish)
- List of residents with disabilities
- List of residents who are Limited English Proficient (LEP)
- List of LGBTI residents (100%)
- List of residents in segregated housing (PREA related), If any
- List of residents who reported sexual abuse
- List residents who reported sexual victimization during risk screening
- Staff roster (100%)
- List of specialized staff
- Staff personnel (Documentation)
- Resident documentations
- Contractors who have contact with residents (if any)
- Volunteers who have contact with residents (if any)
- PREA screening to be taken with the auditor
- PREA reassessments, to be taken with the auditor
- Allegations of sexual abuse and sexual harassment reported for investigation in the 12 months (100%) to be taken with the auditor
- All hotline call made during the 12 months
- A summary of all incidents within the past 12 months (log)
- Unannounced rounds documentation to be taken with the auditor

# Website Reviews:

Prior to the onsite portion of the audit, the auditor conducted a website review of the facility/agency. The reviewed content included but not limited to:

- Annual PREA Report (August 29, 2019)
- Institutions (Categorizations)
- Statewide partnerships with Sexual Assault Centers
- OP-21-12, "Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment," SCDC Policy
- Anonymous PREA tip reporting
- Statistics
  - o Correctional Officer Staffing and Salary Information

- Resident and Bed Counts of SCDC Institutions
- Yearly Comparison of Resident Bed Counts
- Average Daily Resident Population Fiscal Years 1970-2019
- Admissions to and Release from SCDC Population
- Resident Assaults of Employees, FY 2011-2019
- Victim Services
  - Victim Notification (Community)
  - Victim Registration
  - Impact of Crimes Classes
  - Victim Assistance Links
  - Statewide Automated Victim Information and Notification System (SAVIN)
- Information Regarding Core Civic (Private Facility)
- Let's Talk About Safety -SCDC (Male Prisoners)
- Let's Talk About Safety SCDC (Female Prisoners)
- Family information
  - Sending Mail
  - Sending Electronic Messages
  - Telephones Calls
  - o Visitation
- Programs
  - o Volunteers
  - Resident Services
  - o Palmetto Unified School District
  - Division of Industries
  - Behavioral Health and Substance Abuse
  - News/Press Releases
  - Newsletter
  - Fugitives
  - Employee News
  - Petition to Jam Cell Phones
  - Legislative Audit Council
  - Report Sexual Abuse or Sexual Harassment
  - Report Offender Usage of Cell Phones/Social Media

## Agency/Facility Policies Submitted

- SCDC Policy ADM-11.04 Employee Corrective Action
- SCDC Policy ADM-11.17 Employee Conduct
- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy ADM-11.28 Applicant Selection Process
- SCDC Policy ADM-11.34 Employee Resident Relations

- SCDC Policy ADM-11.39 Staff Sexual Misconduct with Residents •
- SCDC Policy ADM-17.01 Employee Training Standards
- SCDC Policy GA-01.12 Resident Grievance System
- SCDC Policy GA-06.04 Request to Staff Member
- SCDC Policy GA-06.09 Care and Custody of Transgender Residents and Residents • **Diagnosed with Gender Dysphoria**
- SCDC Policy HS-19.04 Mental Health Services General Provisions •
- Mental Health Reception and Evaluation Flow Chart
- Columbia-Suicide Severity Rating Scale •
- SCDC Policy OP-21.04 Resident Classification Plan
- SCDC Policy OP-22.14 Resident Disciplinary System •
- SCDC Policy OP-22.47 Prison Management Expectations •
- SCDC Policy OP-22.48 Institutional Weekly Rounds •
- SCDC Policy POL-23.01 Investigation •
- SCDC Policy POL-23.12 Case File Requirements
- SCDC Policy Number: OP 22.39 Young Offender Parole and Reentry Services •
- SCDC Policy PS-10.04 Volunteer Services Programs
- SCDC Policy PS-10.08 Resident Correspondence Privileges •
- SCDC Policy ADM 11.27 Post Assault Information Resource Assistance (PAIR)
- SCDC Policy ADM 11.12 Post/Shift Assignments
- SCDC Policy Number: GA 01.07 Access to The General Counsel
- SCDC Policy Number: PS 10.08 Resident Correspondence Privileges
- SCDC Policy Number: HS 18.15 Level of Care
- SCDC Policy Number: HS 18.13 Health Screening and Exams •
- SCDC Policy Number: OP 22.19 Searches of Residents
- SCDC Policy Number: OP 22.23 Statewide Protective Custody
- SCDC Policy Number: ADM 11.15 South Carolina Whistleblower Act
- SCDC POLICY Number: HS 18.07 Resident Health Records
- Agency Retention Schedule •

# **On-Site Audit Phase:**

# Entrance Conference:

On 9/21/20, the on-site audit started with meeting the warden, facility PREA compliance manager and the agency PREA coordinator. The entrance conference was held and attended by:

- Adam Barnett, USDOJ Certified PREA Auditor
- Debbie Carter, Associate
- Kenneth James, SCDC Agency PREA Coordinator
- James Benjamin, PREA Assistant Compliance Manager
- Tracy Webb, Agency PREA Office
- Carol Scott, Major

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- Steven Duncan, Warden
- Will Langdon, Associate Warden
- Richard Cannon, Associate Warden/Facility PREA Compliance Manager
- Angela Williams, Captain Programs and Services
- Jimmy Smith, Associate Warden
- Lisa Carrington, Captain
- Frederick B. Hubbard, Associate Warden
- Tishiro P. Lnabinet, Associate Warden

Welcome was given by the facility warden and PREA coordinator. The auditor introduced himself and provided a brief description of his experiences, qualifications, correctional and auditing background. The auditor introduced associate Debbie Carter and provided a brief description of her experiences and qualifications. Mrs. Carter serves as a regional director and assistant deputy commissioner for the Georgia Department of Juvenile Justice in the Division of Secure Facilities. Mrs. Carter is currently retired from Georgia Department of Juvenile Justice.

The auditor explained the onsite role of Mrs. Debbie Carter as:

- 1. Conducting interviews with residents
- 2. Conducting interviews with correctional officers
- 3. Conducting interviews with some specialized staff
- 4. Documentation collection

The second associate Sonya Love, Mrs. Love is a Certified DOJ PREA Auditor for Adults and Juvenile. Before retiring she serve as the director of Administrative Services, Secure Detention for the Georgia Department of Juvenile Justice.

As a second associate Mrs. Love interviewed the South Carolina Department of Corrections Agency headquarters staff as a part of serving as lead auditor for another SCDC facility. The interview results were shared with the auditor (Adam T. Barnett, Sr.). The interview information shared by Mrs. Love will be documented as "pervious". Mrs. Love interviewed the following SCDC management team members:

- 1. Chief Legal and Compliance Officer (Designated for the SCDC Agency Director)
- 2. Classification and Resident Records Administration (Headquarters)
- 3. Mental Health Services (Headquarters)
- 4. Assistant Director of Human Services (Headquarters)
- 5. Assistant Deputy Director of Police Services (Investigator)
- 6. Agency PREA Coordinator

The auditor provided an overview of the expectations during the onsite audit and transparency to discuss any identified issues or concerns. The auditor established a process to make corrections on site and if necessary, post onsite follow ups.

The audit agenda was reviewed and discussed, to include resident population based on 1<sup>st</sup> day of the on-site audit and the 2<sup>nd</sup> day planned activities.

The auditor requested an updated list of all staff work scheduled during the on-site visit, sorted by shift. The facility operates two 12 hours shift. The auditor provided the facility with a list of random and specialized staff and random and target residents who would be interviewed.

## Site Review/Tour:

On the first day of the audit after the entrance conference, the auditor conducted a comprehensive tour of the facility. It was requested that when the auditor paused to speak to a resident or staff, that staff on the tour to please step away so the conversation might remain private. This request was well respected.

The auditor received a letter from the warden regarding the tour of the facility. "Effective Friday, September 18, 2020, Goodman Correctional Institution was required to quarantine due to active cases of coronavirus amongst the resident population. Consequently, all visitors are to refrain from touring the resident living units at the facility. Permission is given to Mr. Adam Barnett, Sr. PREA auditor, to view each dorm setting through the windows of the front door. Permission is also given to Mr. Barnett to verify the PREA hotline (\*22 and \*63) via the telephone system in Warden Duncan's office.

The auditor listened to recorded PREA calls from the residents housing units from the warden's office to ensure that the phones are working.

Note: 46 residents tested positive as of September 22, 2020.

The following staff accompanied the auditor on tour and responded to the auditor's questions concerning the facility operations:

- Adam Barnett, USDOJ Certified PREA Auditor
- Kenneth James, SCDC Agency PREA Coordinator
- Tracy Webb, Agency PREA Office
- Carol Scott, Major
- Steve Duncan, Facility Warden
- Richard Cannon, Associate Warden/Facility PREA Compliance Manager
- Angela Williams, Captain Programs and Services

During the tour, the auditor reviewed PREA related documentation and materials located on bulletin boards through windows. The auditor observed camera surveillance, physical supervision, and electronic monitoring capabilities. Other areas of focus during the tour included, but were not limited to, levels of staff supervision, and limits to cross-gender viewing.

The auditor toured the living units and interacted with the residents by walking on the outside of the living units and speaking to residents through the resident room window.

PREA posters were posted in English and Spanish to include phone numbers according to residents informally interviewed through the outside of the resident's windows. In 2017, SCDC developed a resident educational brochure, which was previously provided on hardcopy to residents. During the tour the auditor discussed with the residents regarding the process of operating the GTL (Global Tel Link) Kiosk System. The GTL Genesis in-pod kiosk allows residents to receive and send electronic messages to family and friends that have created an account of OffenderConnect.com. During the tour the auditor observed residents using their tablets, observing from the outside through the resident room window. All residents were issued tablets.

During the tour the auditor observed residents with new tablets. A demonstration of the tablet showed an app for a PREA video for resident review for refresher education. The tablets allow residents to call the family members.

There are telephones in the dorms. Family members and friends of residents are given the option of setting up prepaid calling accounts using credit cards, checks, money orders or Western Union. Calls that may otherwise be blocked are now completed through GTL's Advance Pay Program. Residents can call the appropriate center for prison they are housed in by dialing \*63 or \*22 on the resident phone. This call is not recorded and the resident does not have to put in their Resident Personal Identification Number (PIN) to make the call.

If a resident chooses not to call, the residents are provided with the mailing address of the sexual assault center. According to the SCDC History, 2010-2019: Sentencing Reform and Changing Resident Population (*page 25*) Resident requests included Automated Request to Staff (ARTSM) system for residents which begins March 31, 2014. The ATRSM allows residents through kiosks at each prison, to enter complaints or requests which are directly routed to the applicable SCDC personnel. Residents then receive responses to the request via the same system. SCDC is one of the first correctional facilities in the country to institute an electronic resident request system.

The agency website provides an "Anonymous PREA Tips" line that is open to the public (residents families, friends, etc.).

The auditor was provided unimpeded access to all parts of the facility, to include residents living areas (did not enter the building), storage areas in the facility as requested. While inspecting the facility, doors and offices were checked consistently to ensure they are secured and locked. The auditor observed the location of staff. Informal dialogue occurred with residents and staff, asking PREA related questions and agency procedures a safety consideration. Residents that engaged in conversation with the auditor discussed feeling safe at the facility.

The auditor did not observe announcements of female staff entering the male living areas. The auditor had opportunities to view resident and staff interaction. There was also ample time to observe the nature and quality of resident supervision throughout the on-site audit process, and in all instances the auditor observed appropriate respect on the part of both residents and staff.

The PREA standards require the auditor to tour the facility to verify compliance with the standards. The following areas and locations were visit.

Locations & Observations	Check
Facility physical designed	✓
Cameras and surveillance technology deployment	✓
Observe for blind spots	✓
Notices of the PREA Audit Posted in English and Spanish	✓
Residents files in secured area	✓
Staff personnel files in secured area (HR office of Site)	✓
PREA information posted English & Non-English	$\checkmark$
Cameras does not have a line of sight into resident toilets and showers	✓
New and/or renovated areas observed (none)	✓
Residents program areas	✓
Facility was orderly in appearance (resident behavior)	✓
Grounds was average	✓
Reactions between residents and staff	✓
Admissions/Intake area	✓
Administration area	✓
Storage rooms & closets	✓
Mail room	✓
Laundry	✓
Cafeteria/dining area	✓
Kitchen	✓
Visitation area	$\checkmark$
Library	$\checkmark$
Inside recreation area	✓
Outside recreation area	✓
Grievance Box	✓
Medical area	✓
Classification area	✓
Maintenance area (storage)	✓
Control room	✓
Sally ports (none)	✓
Education	✓
Commissary	✓

## Staff Interviewed:

The auditor conducted interviews with the following agency leadership, which are counted in the totals. Below are the staff interviewed previously, written, by lead auditor, associate, on-site, or by telephone.

The facility reported a total of 102 positions. There are 89 positions are currently filled, and 13 vacancies, and no part-time positions. The auditor or the associate conducted the following staff interviews on-site or via phone

Category of Staff Interviewed	#Interviews Conducted
Random Staff Selected from All Shifts	16
Specialized Staff (Total) / (Staff Interviewed for more than one category	<sup>,</sup> 14
counted only once)	
Staff Informally Interviewed during Facility Tour	0
Staff Refused to interview	0
Total Staff	30
Breakdown of Specialized Staff Interviews	
✓ Agency Head - Designee (previous) & agency contract	1
administrator - Deputy Director of Legal and Compliance	
✓ Deputy Director of Police Services	1
✓ Warden	1
✓ Staff on the sexual abuse incident review team	
✓ Agency PREA Coordinator	1
✓ Facility PREA Compliance Manager	1
✓ Intermediate or higher-level facility staff responsible for conducting	
and documenting unannounced rounds to identify and deter staff	
sexual abuse and sexual harassment	
✓ Line staff who supervise youthful Residents (if applicable):	0
✓ Education and program staff who work with youthful Residents (if	0
applicable)	
✓ Medical staff	1
✓ Mental health staff	0
✓ Non-Medical staff involved in cross-gender strip or visual searches	1
✓ Non-security staff first responder	
✓ Administrative (Human Resources) Staff -Facility	1
✓ Administrative (Human Resources) Headquarters	1
✓ Sexual Assault Forensic Examiner (Safe) or Sexual Assault Nurse	0
Examiner (SANE) staff – Off Site	
✓ Volunteers who have contact with Residents	1
✓ Contractors who have contact with Residents	0
✓ Investigative staff responsible for conducting administrative	1
investigations. (Facility)	
✓ Investigative staff responsible for conducting criminal	0
investigations. (Agency and Outside Agency)	
✓ Investigator – Assistant Deputy Director of Police Services	1
<ul> <li>✓ Staff who perform screening for risk of victimization and</li> </ul>	1
abusiveness	
<ul> <li>✓ Staff who supervise Residents in segregated housing/residents in</li> </ul>	0
isolation	-

✓ Non-security staff first res	sponder 1	
✓ Intake staff	0	
✓ Staff who handle Grievar	ices 0	
Total Specialized Staff Intervi	ews 14	

Interviews with random and specialized staff confirmed that the facility's staff understood the agency's position regarding the Prison Rape Elimination Act (PREA). Random and specialized staff were all knowledgeable about their roles in the prevention, reporting, and detection of sexual abuse and sexual harassment, and their responsibilities in the event of a PREA related incident, particularly as a first responder.

## Residents Interviewed:

On the first day of the audit, the facility designated capacity was 528. The number of residents housed during the first day of the audit was 292. The auditor conducted the following resident interviews during the on-site phase of the audit:

Category of Residents	#Interviews Conducted
Random Residents (Selected from all living areas)	26
Targeted Residents	0
Residents Informally Interviewed during Facility Tour	13
Residents Refused to Interview	0
Total Residents Interviewed	39
Breakdown of Targeted Resident Interviews	
✓ Youthful Residents (if applicable)	0
✓ Resident with a Physical Disability	0
✓ Residents who are Blind, Deaf, or Hard of Hearing	0
✓ Residents with Cognitive Disability	0
✓ Residents who are Limited English Proficient (LEP) Spanish	0
✓ Residents who Identify as Transgender or Intersex	0
✓ Residents who Identify as Lesbian, Gay, or Bisexual	0
✓ Residents who Reported Prior Sexual Abuse while at this facility	0
✓ Residents in Segregated Housing for High Risk of sexual Victimization	0
✓ Residents who disclosed prior sexual victimization during risk screening	0
Total Number of Targeted Residents Interviews	0

Interviews with residents revealed that they understand PREA safeguards and the facility's zerotolerance policy. Comprehensive resident PREA education is provided in written form during resident orientation, and through the hand book, tablet, kiosks, personal instruction, videos, and posters.

# Advocacy Organizations:

The PREA auditor's manual pages 37 and 38 requires the auditor to conduct outreach to relevant national and local advocacy organizations and to communicate with community-based or victim advocates who may have insight into relevant conditions in the facility. The following national advocacy, State, and/or community advocacy organizations were contacted.

- Just Detention International (JDI) is a health and human rights organization that seeks to end sexual abuse in all forms of detention. Founded in 1980, JDI is the only organization in the U.S. – and the world – dedicated exclusively to ending sexual abuse behind bars. We (they) hold government officials accountable for prisoner rape; challenge the attitudes and misperception that all sexual abuse to flourish; and make sure that survivors get the help they need.
- National Sexual Violence Resource Center (NSVR) is the leading nonprofit in providing information and tools to prevent and respond to sexual violence. NSVRC translates research and trends into best practices that help individuals, communities and service providers achieve real and lasting change. NSVRC also work with the media to promote informed reporting.
- South Carolina Sexual Trauma Services SCDC has a statewide partnership agreement with multiple sexual assault center across the state. The ten sexual assault centers provide hundreds of hours of support to victim sexually assault, including individual faceto-face contacts, group sessions, written correspondence, and phone calls through tollfree hotline support.

According to the South Carolina Department of Corrections website, residents are provided with access to outside victim advocates for emotional support services for residents related to sexual abuse whether it occurred in prison on before they became incarcerated. The Sexual Trauma Services of the Midlands serves the Goodman Work Release Center.

The following national advocacy, State, and/or community advocacy organizations were contacted.

Advocacy Organization	Contact Information	Comments
Sexual Trauma Services of Midland Center of the Midlands	Phone call on September 3, 2020 @9:52AM 803-790-8208	Prompt #4: Message to return call. On September 4, 2020 @ 10:00 AM STS returned call and will check database and send an email of results.
Justice Detention International (JDI)	Just Detention International Wilshire Blvd., Suite 340	Email sent: July 10, 2020

	Los Angeles, CA 90010	Response Received: July 13, 2020 – No Concerns
National Sexual	National Sexual Violence	Email sent: July 10, 2020
Violence Resource	Resource Center	Response Received: July 15,
Center (NSVRC)	2101 N Front Street	2020 – No Concerns
	Governor's Plaza North,	
	Building #2	
	Harrisburg, PA 17110	
South Carolina	2711 Middleburg Dr, Columbia,	Call Sept. 22, 2020 @ 11:28AM
Coalition Against	SC 29204	the Organization stated that they
Domestic Violence	(803) 393-4448	work with the local Rape Crisis
and Sexual Assault		Centers and the Centers Provides
		Services to the SCDC Prisons
		and Work Release Centers.

The auditor seeks the following information from the local and/or national advocacy organizations:

- Does your organization provide emotional support services to residents?
- Does the facility use your organization for resident reporting PREA issues?
- How many SAFE or SANE referrals did the organization received in the last 12 months?
- Can the residents remain anonymous, upon request, when making a report?
- Who does the organization notify at the facility regarding reports?
- How many reports has the organization received in the past 12 months for advocacy services?
- How many residents reported sexual abuse and/or sexual harassment?
- Who is your contract at the facility?
- Is there any additional information you would like to share regarding this facility?

## PREA Risk Screening

According to the SCDC's Notable Milestones, the PREA risk screening now has added features such as a "List Menu" with dropdown categories added to include:

- "Initial Assessment List"
- "Reassessment List"
- Location Search which can provide staff with information regarding a certain dorm and if a certain category of residents is housed there
- "One-to-One Compatibility Search" which is a very useful tool whereby staff can input two Resident SCDC numbers to determine if two Residents can safely be housed together;
- A search tool that lets staff know where vulnerable Residents are currently housed to include dorm; room and bunk information.

These features further enhance the commitment to provide safe housing, bed, and programming/educational assignments to the residents at each institution.

## Investigation

It should be noted that any sexual abuse and/or sexual harassment grievances are automatically sent for an investigation.

PREA investigations are internal and external. Internally, the agency/facility has regional PREA investigators that completed the required specialized training.

	Allegations Type by Category	#
1	Resident-on-Resident Sexual Abuse	
	Substantiated	0
	Unsubstantiated	1
	Unfounded	0
	Investigation Ongoing	0
2	Resident-on-Resident Sexual Harassment	#
	Substantiated	0
	Unsubstantiated	0
	Unfounded	0
	Investigation Ongoing	0
3	Staff-on-Resident Sexual Abuse	#
	Substantiated	0
	Unsubstantiated	0
	Unfounded	1
	Investigation Ongoing – Pending	1
4	Staff-on-Resident Sexual Harassment	#
	Substantiated	0
	Unsubstantiated	0
	Unfounded	0
	Investigation Ongoing	0
Total		3

Currently, SCDC Police Services statewide has forty-five (45) investigators, who are Class 1 police officers. These investigators are assigned to a region in the state. Using a regional approach, the state is divided into four (4) regions. Each region has five (5) investigators assigned with one (1) supervising manager for each respective region. Each region is tasked with the responsibility of performing a variety of types of investigations to include PREA investigations.

Interviewed Staff: The agency PREA coordinator indicated that the reason why one sexual abuse case is still open and needed an extended period of time to close is due to DNA evidence that is collected and being sent to the SC Law Enforcement Division (SLED). SLED does the DNA checks that is submitted from the SCDC Police Services Division and or from the local hospitals regarding sexual abuse cases along with all other evidence needed for criminal cases from all over the state. This massive number of requests causes a backlog which extends the time needed to process cases.

## Incident Reporting:

The facility maintains a comprehensive incident reporting system that is monitored on an ongoing basis for immediate corrective action, as well as trending on an annual basis for the purpose of quality improvement to minimize risk and staff training needs.

## **Disciplinary Procedures:**

The purpose of the resident disciplinary system is to provide all residents with a fair and impartial hearing when they are accused of violating an agency or institutional rule. This system is also designed to promote order and maintain the security and safety of the Institution.

## Informational Consolidation:

The auditor communicated with the agency PREA coordinator frequently throughout the three days of the on-site audit to consolidate information and ensure that the interviews, documentation, and facility observations supported compliance determinations for the required PREA standard. The work on-site and off-site at the hotel to review concerns and documents. When additional information was requested to established compliance, the facility management team was responsive and made every effort to deliver documentation, explanations or clarifications. The facility staff was receptive to addressing identified areas of concern during the facility site visit and during the posted audit phase of the audit regarding noted concerns.

# Exit Conference:

The auditor conducted an exit meeting on 9/22/20 during which preliminary findings of the review were discussed with the facility and agency leadership team. The attendees, in addition to the state agency staff participated in the exit briefing. During the exit, the auditor provided a verbal list of identified non-compliant items and described how these related to the standards and or provisions. For resolution of issues following the exit, the auditor indicated that outstanding issues should be provided with proof of compliance and practice.

The following staff attended the exit conference.

- Adam Barnett, USDOJ Certified PREA Auditor
- Debbie Carter, Associate
- Steven Duncan, Warden
- Kenneth James, SCDC Agency PREA Coordinator
- Carol Scott, Major of Security
- Angela Williams, Captain

• Richard Cannon, Associate Warden/Facility PREA Compliance Manager

Facility officials were very open and receptive to an honest discussion of areas where PREA compliance needed to be strengthened or non-compliance. The auditor indicated that an interim report will be sent within 45 days with standards or provisions details.

# Post Audit Phase

Upon completion of the onsite phase of the audit, the auditor, agency PREA coordinator, and facility PREA compliance manager agreed to communicate by email and telephone during the post audit phase, regarding any identified need for additional documentation, as well as clarification of questions that arose while collating data. Further, the agency PREA coordinator indicated they would provide the auditor with proof of practice on an ongoing basis, as related to correction of identified deficiencies to ensure that practices have become institutionalized.

Communication with the agency PREA coordinator and designated facility staff was ongoing, with efficient, timely, and thorough responses provided consistently both by email and telephone.

## Audit Section of the Compliance Tool:

The auditor uses the required Prison Rape Elimination Act (PREA) Audit Report Community Confinement standards report to enter collected information. Detailed information from the audit interviews were integrated into relevant sections of the standards. In order to ensure all standards were analyzed, the auditor proceeded standard by standard and provision by provision, to determine compliance or non-compliance.

## Interim Report:

The auditor did not submit an interim report to the facility.

## Final Audit Report:

The final 2020 PREA Audit report was submitted to the facility on 10/26/20.

# **Facility Characteristics**

## **Demographics:**

Designated Capacity:548 Current Population of Facility 1<sup>st</sup> Day: 292 Population Gender: Male Facility Security Level:1B Minimum Perimeter Fence: No Shifts: Four 12 hours shifts that work 2 on 2 off, 3 on 3 off staff arrive at 5:45 for briefing. C Card 8am – 4pm Monday thru Friday, weekends and holidays off.

## Goodman Work Release Center Special Mission:

The Institution provides residents labor crews throughout the Board River Complex to include Facilities Management, Food Service Warehouse, Canteen Warehouse, Commissary Warehouse, Vehicle Maintenance and Transportation, Bus Depot, Prison Industries, Farm, Horticulture and Grounds.

## Programs:

- Education: Work Keys and GED preparation
- Vocational Training: Small Engine School
- Health Care: Routine medical care provided on site with 24-hour emergency care available; dental care provided on Broad River Complex
- Programs: Religious services, volunteer services, Alcoholics Anonymous and Narcotics Anonymous.

## Community Services:

• Provides residents labor crews to the City of Columbia, the South Carolina Department of Mental Health, Department of Juvenile Justice and the South Carolina Department of Public Safety; provides a correctional officer-supervised resident litter crew who picks up trash along interstate highways.

# **Summary of Audit Findings**

The summary should include the number and list of standards exceeded, number of standards met, and number and list of standards not met.

## Standards Exceeded

Number of Standards Exceeded: 1 List of Standards Exceeded: 115.286 – Sexual Abuse Incident Reviews

## **Standards Met**

Number of Standards Met: 40

## Prevention and Planning:

- 115.211- Zero Tolerance of Sexual Abuse and Sexual Harassment: PREA Coordinator
- 115.212 Contracting with Other Entities for the Confinement of Residents
- 115.213 Supervision and Monitoring
- 115.215 Limits to Cross-Gender Viewing and Searches
- 115.216 Resident with Disabilities and Resident who are Limited English Proficient
- 115.217 Hiring and Promotion Decisions
- 115.218 Upgrades to Facilities and Technology

## Responsive Planning:

- 115.221 Evidence Protocol and Forensic Medical Examinations
- 115.222 Policies to Ensure Referrals of Allegations for Investigations

## Training and Education:

- 115.231 Employees Training
- 115.232 Volunteer and Contractor Training
- 115.233 Resident Education
- 115.234 Specialized Training: Investigations
- 115.235 Specialized Training: Medical and Mental Health Care

## Screening and Risk of Sexual Victimization and Abusiveness:

## 115.241 – Screening for Risk of Victimization and Abusiveness

115.242 – Use of Screening Information

# Reporting:

- 115.251 Resident Reporting
- 115.252 Exhaustion of Administrative Remedies
- 115.253 Resident Access to Outside Confidential Support Services
- 115.254 Third-Party Reporting

# Official Response Following and Resident Report:

- 115.261 Staff and Agency Reporting Duties
- 115.262 Agency Protection Duties
- 115.263 Reporting to Other Confinement Facilities
- 115.264 Staff First Responder Duties
- 115.265 Coordinator Response
- 115.266 Preservation of Ability to Protect Residents from Contact with Abusers
- 115.267 Agency Protection Against Retaliation

# Investigation:

- 115.271 Criminal and Administrative Agency Investigations
- 115.272 Evidentiary Standard for Administrative Investigations
- 115.273 Reporting to Residents

# Discipline:

- 115.276 Disciplinary Sanctions for Staff
- 115.277 Corrective Action for Contractors and Volunteers
- 115.278 Disciplinary Sanctions for Residents

# Medical and Mental Care:

115.282 – Access to Emergency Medical and Mental Health Services 115.283 – Ongoing Medical and Mental Health Care for Sexual Abuse Victims and Abusers

# Data Collection and Review:

# 115.287 – Data Collection

- 115.288 Data Review for Corrective Action
- 115.289 Data Storage, Publication, and Destruction

## Audits and Correction Action:

115.401 – Frequency and Scope of Audits 115.403 – Audit Contents and Finding

## Standards Not Met

Number of Standards Not Met:0List of Standards Not Met:0

Summary of Corrective Action (if any)

# PREVENTION PLANNING

# Standard 115.211: Zero tolerance of sexual abuse and sexual harassment; PREA coordinator

## All Yes/No Questions Must Be Answered by The Auditor to Complete the Report

## 115.211 (a)

## 115.211 (b)

- Has the agency employed or designated an agency-wide PREA Coordinator? ⊠ Yes □ No
- Is the PREA Coordinator position in the upper-level of the agency hierarchy? ⊠ Yes □ No
- Does the PREA Coordinator have sufficient time and authority to develop, implement, and oversee agency efforts to comply with the PREA standards in all of its facilities?
   ☑ Yes □ No

## Auditor Overall Compliance Determination



**Exceeds Standard** (Substantially exceeds requirement of standards)

Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

## Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## Documentation

- Facility Organizational Chart
- Agency Organizational Chart
- PREA Audit: Pre-Audit Questionnaire for Community
- Staffing Plan (Definitions)
- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- Staff Interviews

## 115.211 (a)

An agency shall have a written policy mandating zero tolerance toward all forms of sexual abuse and sexual harassment and outlining the agency's approach to preventing, detecting, and responding to such conduct.

The agency also has a written policy mandating zero tolerance toward all forms of sexual abuse and sexual harassment and outlining the agency's approach to preventing, detecting, and responding to such conduct. Policy Number: OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment indicates that sexual abuse by staff on residents or by one resident to another resident is strictly prohibited.

The agency elected to take a zero-tolerance position against sexual abuse and sexual harassment of residents in their custody. The South Carolina Department of Corrections has instituted a zero-tolerance policy in relation to PREA within all (21) correctional Institutes under its supervision. This policy indicates that sexual abuse by staff on residents or by one resident to another resident is strictly prohibited. Additional policies have been put into place to prevent, detect, and respond to sexual abuse and sexual harassment.

PREA standard 115.6 Definitions related to sexual abuse and sexual harassment, give guidance to the agency and facility on defining sexual abuse and harassment. SCDC Policy OP-21.12 has a list of definitions that includes the guidance from the PREA standard.

**PAQ**: The agency has a written policy mandating zero tolerance toward all forms of sexual abuse and sexual harassment in facilities it operates directly or under contract.

## 115.211 (b)

An agency shall employ or designate an upper-level, agency-wide PREA coordinator with sufficient time and authority to develop, implement, and oversee agency efforts to comply with the PREA standards in all of its facilities.

The agency employs an upper-level, agency-wide PREA coordinator with sufficient time and authority to develop, implement, and oversee agency efforts to comply with the PREA standards in all of its facilities.

The South Carolina Department of Corrections (SCDC) employs and designated an agency wide PREA Coordinator. The PREA Coordinator, is responsible for the oversight of one PREA compliance manager (PCM) at each facility in the SCDC system. The position of PREA coordinator position is in the upper level of the SCDC agency hierarchy. The position of PREA coordinator reports directly to the Chief Legal & Compliance Officer/Director's PREA designee. The new PREA coordinator assumed his position as PREA coordinator in April 2019.

**Interviewed Specialized Staff:** The agency PREA coordinator indicated and confirmed that he has sufficient time and resources to coordinate all PREA activities. He has sufficient time and authority to develop, implement, and oversee agency efforts to comply with the PREA standards in all facilities.

**PAQ:** The PAQ indicated that the PREA coordinator has sufficient time and authority to develop, implement, and oversee agency efforts to comply with the PREA standards in all of its community confinement facilities.

The agency operates 21 facilities and each facility has a designated PREA compliance manager. When questioned whether or not the facility PREA compliance manager has sufficient time and authority to coordinate the facility's efforts to comply with the PREA standards, the facility compliance manager indicated that she does have enough time to complete her PREA related responsibilities. At this facility the PREA compliance manager position is associate warden.

# Standard 115.212: Contracting with other entities for the confinement of residents

All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

## 115.212 (a)

PREA Audit Report, V6

 If this agency is public and it contracts for the confinement of its residents with private agencies or other entities including other government agencies, has the agency included the entity's obligation to comply with the PREA standards in any new contract or contract renewal signed on or after August 20, 2012? (N/A if the agency does not contract with private agencies or other entities for the confinement of residents.) ⊠ Yes □ No □ NA

## 115.212 (b)

 Does any new contract or contract renewal signed on or after August 20, 2012 provide for agency contract monitoring to ensure that the contractor is complying with the PREA standards? (N/A if the agency does not contract with private agencies or other entities for the confinement of residents.) Vestor Yes No NA

## 115.212 (c)

- If the agency has entered into a contract with an entity that fails to comply with the PREA standards, did the agency do so only in emergency circumstances after making all reasonable attempts to find a PREA compliant private agency or other entity to confine residents? (N/A if the agency has not entered into a contract with an entity that fails to comply with the PREA standards.) ⊠ Yes □ No □ NA
- In such a case, does the agency document its unsuccessful attempts to find an entity in compliance with the standards? (N/A if the agency has not entered into a contract with an entity that fails to comply with the PREA standards.) □ Yes □ No ⊠ NA

## Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- $\square$
- **Does Not Meet Standard** (*Requires Corrective Action*)

## Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- PREA Audit: Pre-Audit Questionnaire for Community

PREA Audit Report, V6

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- Letter from Deputy Director, Division of Legal and Compliance Confirming the Agency PREA Coordinator as PREA Compliance Monitor (June 25, 2019)
- Addendum: Core Civic Private Contractor of SCDC Resident Confinement (September 16, 2019).
- SCDC 2019 Site Visit Report: Tallahatchie County Correctional Facility (Core Civic)
- Core Civic 2018 PREA Annual Report
- Core Civic 2019 PREA Audit Report
- Resident Housing Agreement Between SCDOC and Core Civic, Inc.
- Staff Interviews

A public agency that contracts for the confinement of its residents with private agencies or other entities, including other government agencies, shall include in any new contract or contract renewal the entity's obligation to adopt and comply with the PREA standards.

Goodman Work Release Center does not contract for the confinement of residents. However, the South Carolina Department of Corrections does contract for the confinement of residents with a private entity.

**PAQ:** The Pre-Audit Questionnaire also documented the facility does not contract for the confinement of residents.

The State of South Carolina Department of Corrections has contracted for the confinement of residents with Core Civic, private entity. The PREA coordinator provided the auditor with a fully executed copy of the contract between SCDC and Core Civic. Review of the contract showed that PREA language requiring the facility to become and maintain compliance with all PREA standards was included. Documentation confirmed that the SCDC Agency PREA coordinator monitors Core Civics' PREA compliance activities.

The office of Legal and Compliance provided an Addendum to the Annual PREA Report dated September 16, 2019 regarding requirements of the Core Civic Safety – Tallahatchie County Correctional Facility Annual Report files.

**Interviewed Specialized Staff:** The agency head designee indicated that the agency includes a provision in the contract with Core Civic mandating compliance with PREA standards and the agency PREA coordinator communicates with and monitors compliance with PREA standards.

The agency head designee also indicated that private contracts are to assist the agency with a specific resident population. The agency entered into discussion with Core Civic after and compliance with PREA standards was a requirement of the contract.

**Interviewed Specialized Staff**: The agency PREA coordinator/contract monitor indicated that he monitors the Core Civic PREA program by receiving and reviewing a copy of their DOJ Certified PREA Audit report. SCDC has 19 residents housed at the Tallahatchie County Correctional Institution in Mississippi. TCI is a contracted facility ran by Core Civic. He also indicated that he visits the institution each year as a part of the monitoring effort to ensure their compliance with the PREA standards.

The agency PREA coordinator provided the auditor a copy of the combined report from the agency grievance office and the PREA monitoring of the contract facility site-visit for 2019.

# 115.212 (b)

Any new contract or contract renewal shall provide for agency contract monitoring to ensure that the contractor is complying with the PREA standards.

The auditor received a memorandum from Deputy Director of Legal and Compliance to the warden of Core Civic on June 25, 2019 stating that Kenneth James is the South Carolina Department of Corrections PREA Coordinator. As such, he will monitor Core Civics' PREA compliance to ensure SCDC's compliance of the same.

**Interviewed Staff**: The agency PREA coordinator reports to the director of Legal and Compliance which oversees the agency's contracts and ensure compliances

## 115.212 (c)

Only in emergency circumstances in which all reasonable attempts to find a private agency or other entity in compliance with the PREA standards have failed, may the agency enter into a contract with an entity that fails to comply with these standards. In such a case, the public agency shall document its unsuccessful attempts to find an entity in compliance with the standards.

See Section (a) response.

# Standard 115.213: Supervision and monitoring

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

## 115.213 (a)

- Does the facility have a documented staffing plan that provides for adequate levels of staffing and, where applicable, video monitoring, to protect residents against sexual abuse?
- Yes □ No
- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The physical layout of each facility? ⊠ Yes □ No
- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The composition of the resident population? ⊠ Yes □ No
- In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: The prevalence of substantiated and unsubstantiated incidents of sexual abuse? ⊠ Yes □ No

In calculating adequate staffing levels and determining the need for video monitoring, does the staffing plan take into consideration: Any other relevant factors? ⊠ Yes □ No

## 115.213 (b)

In circumstances where the staffing plan is not complied with, does the facility document and justify all deviations from the plan? (N/A if no deviations from staffing plan.)
 Yes 
 No 
 NA

## 115.213 (c)

- In the past 12 months, has the facility assessed, determined, and documented whether adjustments are needed to the staffing plan established pursuant to paragraph (a) of this section? ⊠ Yes □ No
- In the past 12 months, has the facility assessed, determined, and documented whether adjustments are needed to prevailing staffing patterns? ⊠ Yes □ No
- In the past 12 months, has the facility assessed, determined, and documented whether adjustments are needed to the facility's deployment of video monitoring systems and other monitoring technologies? ⊠ Yes □ No
- In the past 12 months, has the facility assessed, determined, and documented whether adjustments are needed to the resources the facility has available to commit to ensure adequate staffing levels? ⊠ Yes □ No

## Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

## Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

# Documentation

- Staffing Plan
- Daily Population Report 1<sup>st</sup>, 10<sup>th</sup> and 20<sup>th</sup> day for the past 12 months
- Population Breakdown by Age
- Schematic (Layout) of facility
- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- SCDC Policy Number 22.24 Post Orders
- SCDC Policy ADM 11.12 Post/Shift Assignments
- SCDC Policy ADM-17.01 Employee Training Standards
- SCDC Policy GA-06.09 Care and Custody of Transgender Residents and Residents Diagnosed with Gender Dysphoria
- SCDC Policy OP-21.04 Resident Classification Plan
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- Lesson Plan: Supervision of Offenders (3 Hours): Page 18, Announce the Presence of Opposite Sex
- Unannounced Rounds: SCDC Form 19-164A "Unannounced Rounds Logs" (Past 12 Months)
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews

# 115.213 (a)

For each facility, the agency shall develop and document a staffing plan that provides for adequate levels of staffing, and, where applicable, video monitoring, to protect residents against sexual abuse. In calculating adequate staffing levels and determining the need for video monitoring, agencies shall take into consideration:

- (1) The physical layout of each facility;
- (2) The composition of the resident population;
- (3) The prevalence of substantiated and unsubstantiated incidents of sexual abuse; and
- (4) Any other relevant factors;

The South Carolina Department of Corrections ensures that each facility it operates develop, document, and make its best efforts to comply on a regular basis with a staffing plan that provides for adequate levels of staffing, and where applicable, video monitoring, to protect residents against sexual abuse.

The facility provides a Daily Population Report for the 1<sup>st</sup>, 10<sup>th</sup> and 20<sup>th</sup> day of each month.

A review of Goodman Work Release Center staffing plan indicated the following:

Physical Plant

The Goodman Institution consists of areas of areas accessible to offenders which are included in the chart below. The facility has 05 housing units with buildings 1 thru 5 being open bay double occupancy cubes equaling 48 offender beds. The facility currently houses offenders from age 18 to 81 years old. The facility currently employs 89 staff which includes correctional officers, classification case workers, food services, support services, maintenance and administrative personnel.

• Staff Patterns

Goodman Institution requires (FTE) personnel to operate safety and efficiently on a daily basis. The chart below represents the required post needed to operate at Goodman; not including a relief factor:

Location	# of Officers Needed	Days Per Week	Hours Per Day
Front Gate	2	7	24
Control Room	2	7	24
Operations	1	5	8
Transportation	2	5	Varies
Property Control	1	5	8
Head Quarters (Back	2	5	10
Door)			
Visitation	2	2	8
Cafeteria	2	7	4
Yard	1	7	8
Building #1	1	7	24
Building #2	1	7	24
Building #3	1	7	24
Building #4	1	7	24
Building #5	1	7	24
COA	1	5	8
Hospital	Varies	Varies	Varies

• Minimum Staffing

Goodman Correctional Institution requires 20 correctional officers 7 days week. Monday through Sunday, to minimally cover a weekday shift. Goodman Staffing Plan also provides a C Card (8 hours) shift with 18 additional security employees. The staffing numbers does not provide auxiliary staff needed to perform administrative functions.

**Interviewed Special Staff:** The PREA coordinator confirmed that all PREA staffing plans are reviewed and responded to by him at least annually, and not the Division of Security. The Division of Security is responsible for review of facility post orders previously termed staffing plans and the Master POST Chart. SCDC has since then made changes in other policies to better align with PREA terminology and to reduce confusion of terms.

**Interviewed Special Staff:** The facility warden indicated that the facility has a staffing plan that has adequate staffing levels.

SCDC Policy Number: OP 22.24 Poster Orders policy statement – In order to promote consistent and uniform operations within SCDC, the Division Director of Security will be responsible for the development and publication of agency Post Orders which are designed to specify the duties and responsibilities for officers assigned to security posts within the agency.

SCDC Policy ADM 11.12 Post/Shift Assignments policy statement – In order to promote the safety and security of the agency, the public, employees, and residents; to ensure adequate supervision of all residents; and to meet the operational needs of institutions and divisions/offices, the agency will develop and implement consistent and uniform procedures governing post and shift assignments and days off for SCDC employees.

The PREA standards outline (11) items that must be taken into consideration and included in the development of all staffing plans. A review of the staffing plan included all 11 items. The staffing plan also included consideration of blind spots.

**PAQ:** Since August 20, 2012, or last PREA audit, whichever is later, the average daily number of residents on which the staffing plan was predicated was 400.

# 115.213 (b)

In circumstances where the staffing plan is not complied with, the facility shall document and justify all deviations from the plan.

**Interviewed Staff**: Staff indicated that if they deviated from the staffing plan that the facility will document.

# 115.213 (C)

Whenever necessary, but no less frequently that once each year, for each facility shall assess, determine, and document whether adjustments are needed to:

- The staffing plan established pursuant to paragraph (a) of this section;
- Prevailing staffing patterns;

- The facility's deployment of video monitoring systems and other monitoring technologies; and
- The resources the facility has available to commit to ensure adherence to the staffing plan.

**Interviewed Specialized Staff:** The facility warden indicated that once each year, for each facility the agency operates, in consultation with the PREA coordinator required by standard 115.11, the agency assesses, determines, and documents whether adjustments are needed that meets the (3) items above.

The Division of Security is responsible for developing all staffing plans for each facility. Once the staffing plan has been developed, the deputy director forwards the plan to the facility's warden for review. The warden may make comments in response to the plan, the final version was determined by the Division of Security. The PREA coordinator is required to be one of the signatories on the final approved staffing plan.

**Interviewed Specialized Staff:** The PREA coordinator confirmed that all PREA staffing plans are reviewed and responded to by him at least annually, and not the Division of Security. The Division of Security is responsible for review of facility post orders previously termed staffing plans and Master Post Chart.

**PAQ:** The PAQ indicated that at least once every year the facility, reviews the staffing plan to see whether adjustments are needed.

**Unannounced Rounds:** The facility conducts and documents unannounced rounds. The unannounced rounds are conducted by intermediate-level and higher-level supervisors. These unannounced rounds identify and deter staff sexual abuse and sexual harassment.

**Interviewed Specialized Staff**: The facility PREA compliance manager indicated that unannounced rounds are conducted during the night shifts as well as day shifts. Staff are prohibited from alerting other staff members that these supervisory rounds are occurring. Unannounced rounds are documented using SCDC Form 19-164A "Unannounced Rounds Logs".

# Standard 115.215: Limits to cross-gender viewing and searches

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

## 115.215 (a)

 Does the facility always refrain from conducting any cross-gender strip or cross-gender visual body cavity searches, except in exigent circumstances or by medical practitioners?
 Xes 
 No

## 115.215 (b)

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- Does the facility always refrain from conducting cross-gender pat-down searches of female residents, except in exigent circumstances? (N/A if the facility does not have female residents.)
   Yes 

   No
   NA
- Does the facility always refrain from restricting female residents' access to regularly available programming or other outside opportunities in order to comply with this provision? (N/A if the facility does not have female residents.) □ Yes □ No ⊠ NA

#### 115.215 (c)

- Does the facility document all cross-gender strip searches and cross-gender visual body cavity searches? ⊠ Yes □ No
- Does the facility document all cross-gender pat-down searches of female residents? (N/A if the facility does not have female residents). □ Yes □ No ⊠ NA

#### 115.215 (d)

- Does the facility have policies that enable residents to shower, perform bodily functions, and change clothing without nonmedical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks? ⊠ Yes □ No
- Does the facility have procedures that enables residents to shower, perform bodily functions, and change clothing without nonmedical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks? ⊠ Yes □ No
- Does the facility require staff of the opposite gender to announce their presence when entering an area where residents are likely to be showering, performing bodily functions, or changing clothing? ⊠ Yes □ No

#### 115.215 (e)

- Does the facility always refrain from searching or physically examining transgender or intersex residents for the sole purpose of determining the resident's genital status? ⊠ Yes □ No
- If a resident's genital status is unknown, does the facility determine genital status during conversations with the resident, by reviewing medical records, or, if necessary, by learning that information as part of a broader medical examination conducted in private by a medical practitioner? ⊠ Yes □ No

#### 115.215 (f)

 Does the facility/agency train security staff in how to conduct cross-gender pat down searches in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs? ⊠ Yes □ No 

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### Documentation

- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy Number: OP 22.19 Searches of Residents
- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- SCDC Policy ADM-17.01 Employee Training Standards
- SCDC Policy GA-06.09 Care and Custody of Transgender Residents and Residents Diagnosed with Gender Dysphoria
- Guidance in Cross-Gender and Transgender Pat Searches (MOSS Group February 2012)
- Lesson Plan: Supervision of Offenders (3 Hours), Pages 16 20 /Employees Acknowledgement Statement or Roster with staff signatures (31)
- PREA Audit: Pre-Audit Questionnaire for Community
- SCDC Deviance Documentation (Past 12 Months) Staff Report No Deviance
- Staff Interviews
- Residents Interviews

## 115.215 (a)

The facility shall not conduct cross-gender strip searches or cross-gender visual body cavity searches (meaning a search of the anal or genital opening) except in exigent circumstances or when performed by medical practitioners.

The facility does not conduct cross-gender strip searches or cross-gender visual body cavity searches except in exigent circumstances or when performed by medical practitioners.

Policy HS-18.13 Health Screening and Exams section 5 – Body Cavity Searches: A resident body cavity search will be conducted by agency medical trained personnel when authorized in writing using SCDC Form 19-29A, Incident Report, by the warden or designee.

Policy also requires only physicians or specially trained nursing personnel may perform body cavity searches. SCDC trained nursing personnel will have this special training documented on the computer-generated training record, a copy of which will be filed in their respective personnel files.

SCDC Policy GA-06.09 Care and Custody of Transgender Residents and Residents Diagnosed with Gender Dysphoria, Section 4.1 states, Transgender Residents and residents and residents with gender dysphoria will be allowed to indicate in writing which gender they feel most comfortable being searched by to include frisk (pat) searches and strip searches. This preference will be recorded in the resident's individualized accommodation plan and classification screen as well as intake documentation if the preference is expressed at that time. Absent exigent circumstances, this preference will be accommodated when possible, considering employee, security, and safety concerns and consistent of the Prison Rape Elimination Act.

**Interviewed Random Staff:** Sixteen (16) security staff, representing staff from all shifts, were interviewed. All sixteen-security staff could recall receiving specialized training at the academy on searches of transgender and intersex residents in a professional and respectful manner. Staff also stated they received training yearly during their annual in-service training. The majority of the staff interviewed stated that they received a refresher course this month regarding searches of transgender and intersex residents. Staff reported that they have not experienced working with any transgender or intersex resident at the facility.

**Interviewed Specialized Staff**: Interviews with specialized staff confirmed that the facility does not conduct cross-gender strip or cross-gender visual body cavity search, except in exigent circumstances or when such viewing is incidental to routine cell checks.

**PAQ:** The PAQ indicated in the past 12 months, the number of cross-gender strip or cross gender visual body cavity searches of residents was zero.

**PAQ:** The PAQ indicated in the past 12 months, the number of cross-gender strip or crossgender visual body cavity searches of residents that did not involve exigent circumstances or were performed by non-medical staff was zero.

## 115.215 (b)

As of August 20, 2015, or August 20, 2017 for a facility whose rated capacity does not exceed 50 residents, the facility shall not permit cross-gender pat-down searches of female residents, PREA Audit Report, V6 Page 39 of 183 Facility Name –Goodman Work Release Center

absent exigent circumstances. Facilities shall not restrict female residents' access to regularly available programming or other out-of-cell opportunities in order to comply with this provision.

This facility's rated capacity does exceed 50 residents.

**Interviewed Residents:** Goodman Correctional Institution is an all-male facility and does not house females' resident.

The facility only houses male residents. See section (a) response.

#### 115.215 (c)

The facility shall document all cross-gender strip searches and cross-gender visual body cavity searches, and shall document all cross-gender pat-down searches of female residents.

Policy Number: OP 22.19 Searches of Residents section 4.3 – Strip searches will be performed by employees of the same sex as the person being searched, except in extreme emergencies approved by the Major (or captain at those institutions without a major) or other higher authority, or when the search is performed by medical practitioners. Facilities shall document all cross-gender strip searches.

**Interviewed Random Staff**: Interviews with randomly selected staff indicated that if they were to conduct cross-gender strip searches they would document and that such searches would be only in exigent circumstances.

#### 115.215 (d)

The facility shall implement policies and procedures that enable residents to shower, perform bodily functions, and change clothing without nonmedical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks. Such policies and procedures shall require staff of the opposite gender to announce their presence when entering an area where residents are likely to be showering, performing bodily functions, or changing clothing.

Policy requires the facility to implement policies and procedures that enable residents to shower, perform bodily functions, and change clothing without nonmedical staff of the opposite gender viewing their breasts, buttocks, or genitalia, except in exigent circumstances or when such viewing is incidental to routine cell checks. Such policies and procedures require staff of the opposite gender to announce their presence when entering a resident housing unit.

SCDC Policy GA-06.09 Care and Custody of Transgender Residents and Residents Diagnosed with Gender Dysphoria, Section 3. Housing of Transgender Residents and Residents Diagnosed with Gender Dysphoria 3.1 states, in deciding whether to house transgender resident and residents with gender dysphoria in a facility for male or females, and in making other housing decisions (bathroom and shower access) and programming assignments, the Multidisciplinary Management and Treatment Team will consult with the Division of Operations as well as central

Classifications to create a plan with a reasonable outcome for the resident and institution as a whole. Safety concerns will be taken into account.

**Interviewed Random Staff**: All sixteen interviewed staff stated female presence on housing units is always announced by saying either "female on the dorm" or "female on the rock".

**Interviewed Random Staff:** One hundred percent (100%) of the staff reported that residents can dress, shower, and toilet without being viewed by staff of the opposite gender. Staff stated that shower curtains are utilized when residents are showering and half curtains for the toilet.

**Interviewed Residents:** Twenty-Six (26) male residents were interviewed. Residents interviewed reported that all staff of the opposite gender announce their presence when entering the housing areas by stating "female on the dorm" or female on the rock".

**Interviewed Residents**: Interviewed residents stated female staff are not able to see them when they shower or toilet. Interviewed residents reported being able to dress without being in full view of female staff. Residents reported the showers curtains were recently put up and half shower curtains are utilized for the toilet.

See section (a) response.

## 115.215 (e)

The facility shall not search or physically examine a transgender or intersex resident for the sole purpose of determining the resident's genital status. If the resident's genital status is unknown, it may be determined during conversations with the resident, by reviewing medical records, or inf necessary, by learning that information as part of a broader medical examination conducted in private by a medical practitioner.

The South Carolina Department of Corrections prohibits facilities from searching or physically examining a transgender or intersex resident for the sole purpose of determining the resident's genital status. If the resident's genital status is unknown, it may be determined during conversations with the resident, by reviewing medical records, or if necessary, by learning that information as part of a broader medical examination conducted in private by a medical practitioner.

Policy Number GA-06.09 Care and Custody of Transgender Residents and Residents Diagnosed with Gender Dysphoria section 4.1 – indicated that Transgender residents and residents with gender dysphoria will be allowed to indicate in writing which gender they feel most comfortable being searched by to include frisk (pat) searches and strip searches. This preference will be recorded in the resident's individualized accommodation plan and classification screen as well as intake documentation if the preference is expressed at that time. Absent exigent circumstances, this preference will be accommodated when possible, considering employee, security, and safety concerns and consistent of the Prison Rape Elimination Act.

**Interviewed Random Staff**: Sixteen (16) security staff interviewed stated that they were aware of agency policy prohibiting from searching a transgender or intersex resident to determine the status of genital. Staff reported that they could not recall ever having a transgender or intersex resident housed at Goodman Correctional Institution and will follow policy regardless of gender.

## 115.215 (f)

The agency shall train security staff in how to conduct cross-gender pat down searches, and searches of transgender and intersex residents, in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs.

The facility has conducted training as required in standard. SCDC utilizes the training curriculum provided by the National PREA Resource Center titled Guidance in Cross-Gender and Transgender Pat Searches. This training was designed to be used in a 3.5-hour session. Through completing the training staff developed skill for performing cross-gender pat searches and searches of transgender and intersex residents per PREA standards. The Guidance in Cross-Gender and Transgender Pat-Searches curriculum included:

- Learning the relevant PREA standards for cross-gender pat searches and for searches of transgender and intersex residents and residents.
- Understanding and apply the definition of exigent circumstances.
- Learning and understanding key terms relevant to conducting appropriate searches and considerations for searches of transgender or intersex residents and residents.
- Practicing the steps of cross-gender pat searches and searches of transgender or intersex residents and residents.
- Observing, analyzing, and providing feedback to correctional peers on practical application of searches in a professional and respectful manner, and in the least intrusive manner possible, consistent with security needs.

Searches training is provided in the Lesson Plan: Supervision of Offenders (3 Hours), employees acknowledgement statement.

See Section (a) response.

# Standard 115.216: Residents with disabilities and residents who are limited English proficient

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.216 (a)

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- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who are deaf or hard of hearing? ⊠ Yes □ No
- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who are blind or have low vision? ⊠ Yes □ No
- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who have intellectual disabilities? ⊠ Yes □ No
- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who have psychiatric disabilities? ⊠ Yes □ No
- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Residents who have speech disabilities? ⊠ Yes □ No
- Does the agency take appropriate steps to ensure that residents with disabilities have an equal opportunity to participate in or benefit from all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment, including: Other? (if "other," please explain in overall determination notes.) ⊠ Yes □ No
- Do such steps include, when necessary, ensuring effective communication with residents who are deaf or hard of hearing? ⊠ Yes □ No
- Do such steps include, when necessary, providing access to interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary? ⊠ Yes □ No
- Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with residents with disabilities including residents who: Have intellectual disabilities? ⊠ Yes □ No
- Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with residents with disabilities including residents who: Have limited reading skills? ⊠ Yes □ No
- Does the agency ensure that written materials are provided in formats or through methods that ensure effective communication with residents with disabilities including residents who: Are blind or have low vision? ⊠ Yes □ No

#### 115.216 (b)

- Does the agency take reasonable steps to ensure meaningful access to all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment to residents who are limited English proficient? ⊠ Yes □ No
- Do these steps include providing interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary?
   Xes 
   No

#### 115.216 (c)

Does the agency always refrain from relying on resident interpreters, resident readers, or other types of resident assistants except in limited circumstances where an extended delay in obtaining an effective interpreter could compromise the resident's safety, the performance of first-response duties under §115.264, or the investigation of the resident's allegations?
 Xes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- Lesson Plan: Supervision of Offenders (3 Hours) Page 31, Supervise Special Need Offenders
- Braille English and Spanish
- SCDC School for the Deaf and the Blind

- List of Limited English Proficient Residents (0)
- PREA Audit: Pre-Audit Questionnaire for Community
- Sign Language Interpreter (Central Office)
- Braille Documentation (Central Office)
- PREA Poster English and Spanish
- Resident PREA Handbook: Let's Talk About Safety-SCDC Has Zero Tolerance
- Language Translation Via Telephone Instructions
- Language-line Interpretative Services Contract
- Staff Interviews
- Resident Interviews

## 115.216 (a)

The agency shall take appropriate steps to ensure that residents with disabilities (including, for example, residents who are deaf or hard of hearing, those who are blind or have low vision, or those who have intellectual, psychiatric, or speech disabilities), have an equal opportunity to participate in or benefit from all aspects of the agency's effort to prevent, detect, and respond to sexual abuse and sexual harassment. Such steps shall include, when necessary to ensure effective communication with residents who are deaf or hard of hearing, providing access to interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary.

In addition, the agency shall ensure that written materials are provided in formats or through methods that ensure effective communication with residents with disabilities, including residents who have intellectual disabilities, limited reading skill, or who are blind or have low vision. An agency is not required to take actions that it can demonstrated would result in a fundamental alteration in the nature of a service, program, or activity, or in undue financial and administrative burdens, as those terms are used in regulations promulgated under title II of the Americans With Disabilities Act, 28 CFR 35.164.

The South Carolina Department of Corrections Policy Number: OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment section 1.1.3 states that, resident orientation and orientation materials will be provided in formats which are accessible to all residents, including those who are limited English proficient, deaf, visually impaired, or otherwise disabled, as well as to Residents who have limited reading skills.

Specifically, SCDC, Policy OP-21.12, section 1.1.3 states that resident orientation and orientation materials will be provided in formats which are accessible to all residents, including those who are limited English proficient, deaf, visually impaired, or otherwise disabled, as well as to residents who have limited reading skills. (4-4281-1).

**Interviewed Specialized Staff:** The agency head designee indicated that the South Carolina Department of Corrections has established procedures to provide residents with disabilities and of limited English proficiency equal opportunity to participate in PREA efforts. Residents who are

of limited English proficiency are provided with an orientation video, brochures and PREA postage and signage in Spanish and other languages. They also have a sign language interpreter and braille available for residents with disabilities.

**Interviewed Specialized Staff**: Interviews with specialized staff indicated when residents with intellectual or psychiatric disabilities are admitted to the facility, they are referred to mental health professionals to evaluate the best method to provide PREA education to the residents.

## 115.216 (b)

The agency shall take reasonable steps to ensure meaningful access to all aspects of the agency's efforts to prevent, detect, and respond to sexual abuse and sexual harassment to residents who are limited English proficient, including steps to provide interpreters who can interpret effectively, accurately, and impartially, both receptively and expressively, using any necessary specialized vocabulary.

SCDC, Policy OP-21.12, section states 1.1.6, in addition to the education, each SCDC facility will ensure that key information, including information about the right to be free from sexual abuse and sexual harassment, and how to make a report, is continuously and readily available or visible to residents through posters and other written formats.

PREA information has been added to the Kiosk system (English and Spanish) that SCDC has put in place in all facilities. The Kiosk system makes residents view the PREA information before they can continue to complete other tasks in the system. This ensures that all residents received PREA information and is used as resident PREA refresher.

PREA Spanish posters are in the housing units so that residents who were LEP and Spanish speaking would have information available in their own language. The agency provided a copy for the "language line" contract that provides translation services when needed.

## 115.216 (c)

The agency shall not rely on resident interpreters, resident readers, or other types of resident assistants except in limited circumstances where an extended delay is obtaining an effective interpreter could compromise the resident's safety, the performance of first-response duties under 115.264, or the investigation of the resident's allegations.

The agency and facility have a contract with Language-Line Solutions to provided interpretive services for non-English speaking residents. The agency provided a copy for the "language line" contract that provide translation services when needed.

**Interviewed Random Staff:** Residents are never used as interpreters. All interviewed staff could not recall residents requesting interpreters. However, staff stated that Interpreters are available for residents if warranted. No residents with disabilities were interviewed during this audit. There were no residents identified as needing interpreter service during the audit period.

**PAQ:** The PAQ indicated that in the past 12 months, the number of instances where resident interpreters, readers, or other types of resident assistants have been used and it was not the case that an extended delay in obtaining another interpreter could compromised the resident's safety, the performance of first-response duties under 115.264, or the investigation of the resident's allegations was zero.

See section (a) response.

## Standard 115.217: Hiring and promotion decisions

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.217 (a)

- Does the agency prohibit the hiring or promotion of anyone who may have contact with residents who: Has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)? ☑ Yes □ No
- Does the agency prohibit the hiring or promotion of anyone who may have contact with residents who: Has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse? ⊠ Yes □ No
- Does the agency prohibit the hiring or promotion of anyone who may have contact with residents who: Has been civilly or administratively adjudicated to have engaged in the activity described in the question immediately above? ☑ Yes □ No
- Does the agency prohibit the enlistment of services of any contractor who may have contact with residents who: Has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C. 1997)?
   ☑ Yes □ No
- Does the agency prohibit the enlistment of services of any contractor who may have contact with residents who: Has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse? ⊠ Yes □ No
- Does the agency prohibit the enlistment of services of any contractor who may have contact with residents who: Has been civilly or administratively adjudicated to have engaged in the activity described in the question immediately above? ⊠ Yes □ No

#### 115.217 (b)

- Does the agency consider any incidents of sexual harassment in determining whether to hire or promote anyone who may have contact with residents? ⊠ Yes □ No

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#### 115.217 (c)

- Before hiring new employees who may have contact with residents, does the agency: Perform a criminal background records check? ⊠ Yes □ No
- Before hiring new employees who may have contact with residents, does the agency, consistent with Federal State, and local law: Make its best efforts to contact all prior institutional employers for information on substantiated allegations of sexual abuse or any resignation during a pending investigation of an allegation of sexual abuse? ⊠ Yes □ No

#### 115.217 (d)

■ Does the agency perform a criminal background records check before enlisting the services of any contractor who may have contact with residents? ⊠ Yes □ No

#### 115.217 (e)

 Does the agency either conduct criminal background records checks at least every five years of current employees and contractors who may have contact with residents or have in place a system for otherwise capturing such information for current employees? ⊠ Yes □ No

#### 115.217 (f)

- Does the agency ask all applicants and employees who may have contact with residents directly about previous misconduct described in paragraph (a) of this section in written applications or interviews for hiring or promotions? ⊠ Yes □ No
- Does the agency ask all applicants and employees who may have contact with residents directly about previous misconduct described in paragraph (a) of this section in any interviews or written self-evaluations conducted as part of reviews of current employees? ⊠ Yes □ No
- Does the agency impose upon employees a continuing affirmative duty to disclose any such misconduct? ⊠ Yes □ No

#### 115.217 (g)

■ Does the agency consider material omissions regarding such misconduct, or the provision of materially false information, grounds for termination? ⊠ Yes □ No

#### 115.217 (h)

 Does the agency provide information on substantiated allegations of sexual abuse or sexual harassment involving a former employee upon receiving a request from an institutional employer for whom such employee has applied to work? (N/A if providing information on substantiated allegations of sexual abuse or sexual harassment involving a former employee is prohibited by law.) ⊠ Yes □ No □ NA

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Section 24-3-950, South Carolina Code of Laws, 1976, as amended; Section VII (707.02), SC Office of Human Resources Regulations; Title VII of the 1964 Civil Rights Act; Article 7, Sections 8-13-700 through 8-13-795, Rules of Conduct; SC Code Ann. 8-11-170; Section 8-13-1110 of the South Carolina Code of Laws
- SCDC Policy ADM-11.28 Applicant Selection Process
- SCDC Policy ADM-11.34 Employee Resident Relations
- SCDC Policy ADM-11.39 Staff Sexual Misconduct with Residents
- SCDC Policy ADM-17.01 Employee Training Standards
- Employees Initial Criminal Record Background Checks Clearance NCIC (3)
- Employees 5 Year Criminal Record Background Checks
- Contractors Initial Criminal Record Background Checks (Past 12 Months with clearance statement/email) (31)
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews

#### 115.217 (a)

The agency shall not hire or promote anyone who may have contact with residents, and shall not enlist the services of any contractor who may have contact with residents, who:

• Has engaged in sexual abuse in a prison, jail, lockup, community confinement facility, juvenile facility, or other institution (as defined in 42 U.S.C 1997)

- Has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion, or if the victim did not consent or was unable to consent or refuse; or
- Has been civilly or administratively adjudicated to have engaged in the activity described in paragraph a-2 of this section.

SCDC policy 9.12, Applicant Criminal History, requires potential employees to report all arrests, court-ordered restraining orders (regarding a family member or a co-habitant) and/or convictions/dispositions on their original application. Successful applicants are checked through the National Criminal Information Center (NCIC) before an official offer of employment is extended.

The policy indicates that any applicant with a felony conviction (s), drug related conviction (s) within ten (10) year will not be hired by the agency for any position. Language from standard 115.17 (a-b) is also included in Policy 9.12 Criminal History. The policy also states that any applicant that has been convicted of engaging or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, or coercion or if the victim did not consent or was unable to consent or refuse or has been civilly or administratively adjudicated (found liable) to have engaged in or attempting to engage in sexual activity in the community facilitated by force, overt or implied threats of force, coercion or if the victim did not consent or was unable to consent to refunded will not be hired by the agency for any position.

Documentation review of employee's applications for employment revealed the following questions contained in the employment application captured the spirit and intent of the standard.

- Question 22: I agree that as a condition of employment, I will report to the Director of Human Resources any and all arrests, within twenty-four (24) hours of the occurrence.
- Question 27: I understand and further authorize a complete background check as a condition of employment.
- Question 34: Have you ever been accused of or been found liable of sexual abuse/sexual misconduct/sexual harassment or resigned during a pending investigation of a sexual abuse/sexual misconduct/sexual harassment allegation with any previous employer?
- Question 42: Have you even been a resident in a SCDC Institution, Federal Institution, or Penal Institution of another jurisdiction, if yes, charge, dates, where and type of sentence?
- Question 49: I understand that I must update my application to reflect any and all arrests or charges that may be brought against me after filing this application.

## 115.217 (b)

The agency shall consider any incidents of sexual harassment in determining whether to hire or promote anyone, or to enlist the services of any contractor, who may have contact with residents.

Prior to hiring any new employees, contractors, or volunteers, the SCDC Recruiting and Employment Services Branch completes criminal background checks to ensure that potential employees, contractors, or volunteers who may have contact with residents are cleared for hire.

**Interviewed Specialized Staff:** The agency assistant/recruiting & employment director indicated that each promotion must complete an application and background must be run before offer is made to any promotion/movement.

**Interviewed Specialized Staff:** The administrative (HR) indicated that prior incidents of sexual harassment by someone being considered for a new position would be dealt with by SCSC Division of Recruiting and Employment. Prior incidents of sexual harassment are considered by the facility for promotions. For promotions involving employees coming to Goodman Correctional Institution from another Institution or Division, calls are made to inquire about the employees before the interview to gather intel regarding such incidents. Most incidents involving sexual harassments ends with that employee being terminated, therefore she has not seen as case where any prior incidents of sexual harassment had to be considered. She is not involved with the contractors.

## 115.217 (c)

Before hiring new employees, who may have contact with residents, the agency shall:

- Perform a criminal background records check; and
- Consistent with Federal, State, and local law, make its best efforts to contact all prior institutional employers for information on substantiated allegations of sexual abuse or any resignation during a pending investigation of an allegation of sexual abuse.

The South Carolina Department of Corrections Policy Number: ADM-11.28 Applicant Selection Process, section 9.11 states, applicants must report all arrests, court-ordered restraining orders (regarding a family member or a co-habitant) and/or convictions/dispositions on their original application. Successful applicants will be checked though the National Criminal Information Center (NCIC) before an official offer of employment is extended.

Policy Number: ADM-11.28 section 9.12, requires all successful candidates will be finger-printed by the Recruiting and Employment Services Branch staff before establishing a hire date. Fingerprints will be sent to the State Law Enforcement Division (SLED) and the Federal Bureau of Investigation (FBI) for processing. **PAQ:** In the past 12 months, the number of persons hired who may have contact with residents who have had criminal background record checks was 12.

**Interviewed Specialized Staff:** The agency assistant/recruiting & employment director indicated that the agency performs criminal record background checks and considers pertinent civil or administrative adjudication for all newly hired employees who may have contact with residents.

The agency assistant/recruiting & employment director also indicated that the agency conducts NICI checks as well as covering the PREA compliance questionnaire with all applicants in order to consider pertinent information for quality candidate. Prior to any access any employee or third-party employee has a NICI and fingerprint check before they have access to one of the agency facilities.

## 115.217 (d)

The agency shall also perform a criminal background records check before enlisting the services of any contractor who may have contact with residents.

**Interviewed Specialized Staff:** The agency assistant/recruiting & employment director indicated that all third-party contractors have a background check conducted and proof that any criminal history has been cleared, prior to granting authority to report inside one of the agency facilities.

**Interviewed Specialized Staff**: The administrative (HR) staff indicated that criminal record background checks are performed prior to an applicant being hired and sent to the facility. The criminal background checks are performed at the SCDC of Recruiting and Employment. This staff person is not involved with the background checks for contractors.

## 115.217 (e)

The agency shall either conduct criminal background records checks at least every five years of current employees and contractors who may have contact with residents or have in place a system for otherwise capturing such information for current employees.

The Recruiting and Employment Services Branch in conjunction with the State Law Enforcement Division (SLED), monitoring system screens all employees and contractors using fingerprints provided by the employee or contractor during the pre-employment process. The fingerprints are sent to the State Law Enforcement Division (SLED) and the Federal Bureau of Investigation (FBI) for processing. In an employee or contractor is engaging in a criminal misconduct the SLED database alerts the agency that there has been an arrest or violation within (24) hours of the incidents.

**Interviewed Specialized Staff:** The assistant human resource manager detailed the criminal background verification process. The same system for verifying criminal histories was also confirmed by the agency PREA coordinator. The agency has a system in place to capture

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criminal background updates for all current employees on a continuous basis as opposed to every five years. If an employee or contractor is engaging in a criminal misconduct the State Law Enforcement Division (SLED) database alerts the agency that there has been an arrest or violation within (24) hours of the incident. Types of misconduct notifications include arrest warrants, indictments, or restraining order (s). The disposition of the arrest warrant, indictment, or restraining order (s) must also be reported within twenty-four (24) hours of the receipt of the disposition by the employee.

Interviewed agency PREA coordinator: An interview with the PREA Coordinator indicated that South Carolina Department of Corrections uses an active background check system as described in the employee selection policy and the SC Law Enforcement Division (SLED) agreement in which all employees are fingerprinted digitally and shared with SLED. For the five (5) year background checks, if an employee of SCDC is arrested, loses a license, or otherwise involved in police investigations for alleged law enforcement infractions, SCDC is notified within 24 hours to make appropriate actions needed.

**Interviewed Specialized Staff:** The administrative (HR) staff indicated that SCDC Division of Recruiting and Employment conducts the background checks, not the facility, Goodman Correctional Institution. NCIC within the SCDC internal program, Blue Zone, is the system presently being used to view the criminal record background checks.

## 115.217 (f)

The agency shall ask all applicants and employees who may have contact with residents directly about previous misconduct described in paragraph (a) of this section in written applications or interviews for hiring or promotions and in any interviews or written self-evaluations conducted as part of reviews of current employees. The agency shall also impose upon employees a continuing affirmative duty to disclose any such misconduct.

The South Carolina Department of Corrections Policy Number: ADM-11.28 Applicant Selection Process, section 9.11.1 indicated that employees who move from a non-security to a security position, regardless of the reason for the move (promotion, demotion, reassignment, etc.) will be checked through the National Criminal Information Center (NCIC).

Employees who move from a security position to another security position, will not be checked through the National Criminal Information Center (NCIC) because these checks are conducted during each security employee's three-year recertification cycle through the Division of Training and Staff Development.

**Interviewed Special Staff:** The agency assistant/recruiting & employment director indicated that to her knowledge the agency Institutional leadership is encouraging and enforcing the agency Employee Conduct policy which reminds staff of the stiff penalties in doing something detrimental to the safety of the agency mission and the offenders who are in the agency care.

## 115.217 (g)

Material omissions regarding such misconduct, or the provision of materially false information, shall be grounds for termination.

The South Carolina Department of Corrections Policy Number: ADM-11.28 Applicant Selection Process, section 9.11.4 indicated for falsification, omission, or misrepresentation of facts or information other than arrests, restraining orders, or convictions, consideration should be given to the type of information falsified, omitted, or misrepresented and whether or not an offer of employment would have been extended if the agency had been given accurate information initially. Intentional deception will automatically disqualify an applicant.

SCDC Policy ADM-11.17, Employee Conduct, 6.2., failure to report such information may result in corrective action up to and including termination from employment with the SCDC. During the course of an official investigation, employees are to cooperate fully by providing all pertinent information. Full cooperation requires truthfully responding to all questions and providing a signed statement or affidavit.

**Interviewed Specialized Staff:** According to the agency assistant director of recruiting & employment, should an applicant fail to report an arrest, court ordered restraining order, and/or conviction on their application, and it is found through NCIC check or otherwise, the selecting official may be contacted to further consider whether she/he wishes an offer of employment to be extended. Intentional deception will automatically disqualify an applicant. Any applicant that has served time in any state, federal, county, or city penal system within (5) years will not be hired by the agency.

#### 115.217 (h)

Unless prohibited by law, the agency shall provide information on substantiated allegations of sexual abuse or sexual harassment involving a former employee upon receiving a request from an institutional employer for whom such employee has applied to work.

**Interviewed Specialized Staff:** The agency assistant/recruiting & employment director indicated that when a former employee applies for work at another institution, the agency follows the employment verification policy. The agency also submits a PREA Questionnaire if they are prior corrections/Law Enforcement.

During interviews with staff, it was indicated that the office would provide this information to other confinement facilities if asked and if is not prohibited by law.

## Standard 115.218: Upgrades to facilities and technologies

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.218 (a)

If the agency designed or acquired any new facility or planned any substantial expansion or modification of existing facilities, did the agency consider the effect of the design, acquisition, expansion, or modification upon the agency's ability to protect residents from sexual abuse? (N/A if agency/facility has not acquired a new facility or made a substantial expansion to existing facilities since August 20, 2012, or since the last PREA audit, whichever is later.)
 Yes 
 No 
 NA

#### 115.218 (b)

If the agency installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology, did the agency consider how such technology may enhance the agency's ability to protect residents from sexual abuse? (N/A if agency/facility has not installed or updated a video monitoring system, electronic surveillance system, or other monitoring technology since August 20, 2012, or since the last PREA audit, whichever is later.)
 Yes No Xext{NA}

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## Documentation

- SCDC Policy OP-22.47 Prison Management Expectations
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy ADM-12-01, Procurement of Supplies and Services
- PREA Audit: Pre-Audit Questionnaire for Community

- Staffing Plan
- Staff Interviews

## 115.218 (a)

When designing or acquiring any new facility and in planning any substantial expansion or modification of existing facilities, the agency shall consider the effect of the design, acquisition, expansion, or modification upon the agency's ability to protect residents from sexual abuse.

**Interviewed Specialized Staff:** The designated agency head indicated that the PREA coordinator meets frequently with wardens, facility PREA compliance managers, and the agency facility management to tour the institutions, discuss PREA safety measures needs for each institution, and develop plans to enhance the ability to protect residents from sexual abuse. The agency PREA coordinator also consults, as needed, with the agency director of Compliance, Standards and Inspections to ensure that renovations to institutions comply with state and national standards.

**Interviewed Specialized Staff:** The warden indicated that this facility has not had any major construction or renovation projects with in the past three years.

## 115.218 (b)

When installing or updating a video monitoring system, electronic surveillance system, or other monitoring technology, the agency shall consider how such technology may enhance the agency's ability to protect residents from sexual abuse.

**Interviewed Specialized Staff:** The designated agency head indicated that the agency has recently increased the number of cameras in many of the agency institutions to monitor activity within the institution. The cameras are monitored at the institutional level and they also have a central agency "Crow's Nest" with a bank of cameras showing real time activity in many of the agency institutions. These cameras are monitored around the clock. The camera footage is also an important tool when investigating PREA allegations.

**Interviewed Specialized staff:** The warden indicated that if and when installing or updating monitoring technology, such as a video monitoring system or electronic surveillance that the facility would consider how the it would enhance residents' protection from sexual abuse.

## **RESPONSIVE PLANNING**

## Standard 115.221: Evidence protocol and forensic medical examinations

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.221 (a)

 If the agency is responsible for investigating allegations of sexual abuse, does the agency follow a uniform evidence protocol that maximizes the potential for obtaining usable physical evidence for administrative proceedings and criminal prosecutions? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.)
 ☑ Yes □ No □ NA

#### 115.221 (b)

- Is this protocol developmentally appropriate for youth where applicable? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.) ⊠ Yes □ No □ NA
- Is this protocol, as appropriate, adapted from or otherwise based on the most recent edition of the U.S. Department of Justice's Office on Violence Against Women publication, "A National Protocol for Sexual Assault Medical Forensic Examinations, Adults/Adolescents," or similarly comprehensive and authoritative protocols developed after 2011? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations.) ⊠ Yes □ No □ NA

#### 115.221 (c)

- If SAFEs or SANEs cannot be made available, is the examination performed by other qualified medical practitioners (they must have been specifically trained to conduct sexual assault forensic exams)? ⊠ Yes □ No
- Has the agency documented its efforts to provide SAFEs or SANEs? ⊠ Yes □ No

#### 115.221 (d)

Does the agency attempt to make available to the victim a victim advocate from a rape crisis center? ⊠ Yes □ No

- If a rape crisis center is not available to provide victim advocate services, does the agency make available to provide these services a qualified staff member from a community-based organization, or a qualified agency staff member? (N/A if agency *always* makes a victim advocate from a rape crisis center available to victims.) ⊠ Yes □ No □ NA
- Has the agency documented its efforts to secure services from rape crisis centers?
   ⊠ Yes □ No

#### 115.221 (e)

- As requested by the victim, does the victim advocate, qualified agency staff member, or qualified community-based organization staff member accompany and support the victim through the forensic medical examination process and investigatory interviews? ⊠ Yes □ No
- As requested by the victim, does this person provide emotional support, crisis intervention, information, and referrals? ⊠ Yes □ No

#### 115.221 (f)

If the agency itself is not responsible for investigating allegations of sexual abuse, has the agency requested that the investigating agency follow the requirements of paragraphs (a) through (e) of this section? (N/A if the agency/facility is responsible for conducting criminal AND administrative sexual abuse investigations.) ⊠ Yes □ No □ NA

#### 115.221 (g)

• Auditor is not required to audit this provision.

#### 115.221 (h)

 If the agency uses a qualified agency staff member or a qualified community-based staff member for the purposes of this section, has the individual been screened for appropriateness to serve in this role and received education concerning sexual assault and forensic examination issues in general? (N/A if agency *always* makes a victim advocate from a rape crisis center available to victims.) ⊠ Yes □ No □ NA

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## Documentation

- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- Advocate MOU
- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- SCDC Policy OP-21.04 Resident Classification Plan
- SCDC Policy POL-23.01 Investigation
- SCDC Policy/Procedure, GA-05.01 Investigations
- SCDC Policy POL-23.38 Evidence Protocol
- SCDC Contract Title: Confidential Support Services for Sexual Trauma to Residents
- Sexual Trauma Services: Incarcerated Survivor Team Services (May 2020, June 2020 and July 2020)
- MOU Between South Carolina Law Enforcement Division (SCLED) and South Carolina Department of Correction (SCDOC)
- South Carolina Victim Assistance Network (SCVAN) Advocates
- Critical Incident Stress Management (CISM) Advocates
- SAFEs or SANEs Documentation (Past 12 Months) (2)
- MOU with Sexual Trauma Services of the Midland
- Investigations: Additional Information and Support Services (Notification/Dispositions)
- PREA Audit: Pre-Audit Questionnaire for Community
- Case 33-2020-050 is still an active case waiting on DNA analysis from SLED
- Staff Interviews

## 115.221 (a)

To the extent the agency is responsible for investigating allegations of sexual abuse, the agency shall follow a uniform evidence protocol that maximizes the potential for an obtaining usable physical evidence for administrative proceedings and criminal prosecutions.

SCDC Policy Number: OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment section 6.1 – All allegations of sexual abuse and sexual harassment, including threats and attempts, will be immediately and aggressively investigated. The Division of Investigations initiate the investigation, and notify South Carolina Law Enforcement Division

(SLED) and the Inspector General's office when sexual misconduct by staff, contractors or volunteers is alleged, and conduct an internal investigation in accordance with SCDC Policy/Procedure GA-05.01 – Investigations.

**Interviewed Specialized Staff:** According to the assistant director of Police Services, South Carolina Department of Corrections follows a uniform evidence protocol that maximizes the potential for obtaining usable physical evidence for administrative proceedings and criminal prosecutions.

**Interviewed Random Staff:** All of the staff were able to describe the process and steps required to protect physical evidence; which included securing the area, protecting the physical evidence, not allowing the victim to shower or brush teeth, and immediately seeking medical attention. One hundred percent (100%) of the interviewed staff could articulate immediate notification to the supervisor, as the first process to protect any usable evidence.

**Interviewed Random Staff:** One hundred percent (100%) of the interviewed security staff was well-informed of the staff responsible for internal investigations. All the staff could effectively communicate that the facility PREA compliance manager conducts internal investigations and staff interviews related to PREA issues.

## 115.221 (b)

The protocol shall be developmentally appropriate for youth where applicable, and, as appropriate, shall be adapted from or otherwise based on the most recent edition of the U.S. Department of Justice's Office on Violence Against Women publication, "A National Protocol for Sexual Assault Medical Forensic Examinations, Adults/Adolescents," or similarly comprehensive and authoritative protocols developed after 2011.

See section (a) response.

## 115.221 (c)

The agency shall offer all victims of sexual abuse access to forensic medical examinations, whether on-site or at an outside facility, without financial cost, where evidentiarily or medically appropriate. Such examinations shall be performed by Sexual Assault Forensic Examiners (SAFEs) or Sexual Assault Nurse Examiners (SANEs) where possible. The agency shall document its efforts to provided SAFEs or SANEs.

The medical staff do not conduct forensic medical examinations on site. The role of medical health providers in the event of a sexual assault is limited to triage, emergency stabilization, after care and follow-up services.

A memo from the director of nursing for the SCDC dated 7/3/19 gives the Health Services – HCA-HN staff written guidance on the following PREA issues:

- SCDC medical staff are not trained to perform forensic medical examinations.
- Residents will be transferred to a local emergency department with staff qualified to perform forensic medical examinations.
- Residents will be provided information for a rape crisis center and other agency for support.

SCDC Policy Number: OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment section 7.1 – All alleged resident victims are taken to medical services area for an initial medical assessment. If medical personnel determine that a sexual assault may have occurred, the resident will be taken to an outside medical facility. The outside medical facility will perform a medical forensic exam, as appropriate, collecting all evidence and maintaining the chain of custody to preserve the evidence.

The agency works with the South Carolina Victim Assistance Network (SCVAN), a 501 (c) (3) organization, that was created in response to a mandate in the South Carolina Crime Victims Bill of Right for a network of service providers to be formed to better protect and serve victims of crime. In 2010, SCVAN created the Statewide Forensic Nurse Examiner Program, through a VAWA-funded grant, to coordinate and support existing and developing (FNE) programs by building alliances with services providers to promote victim-oriented medical response and treatment of sexual assault victims. The coordinator also assists with the development of Sexual Assault Response Teams across South Carolina to ensure victims are provided compassionate and comprehensive support and to increase the likelihood of successful prosecution of offenders. The specialized services offered by FNEs through the accurate collection of forensic evidence and providing testimony at trials, are essential to the prosecutor's case.

**PAQ:** The PAQ indicated that the number of forensic medical exams conducted during the past 12 months was one.

**PAQ:** The PAQ indicated that the number of exams performed by SANEs/SAEFs during the past we months was one.

**PAQ:** The PAQ indicated that the number of exams performed by a qualified medical practitioner during the past 12 months was zero.

A review of the Nurse Protocol document completed by medical indicated that copays are exempt with reason. The comment/requests to provider section indicated the reason for resident visit to include date and time.

## 115.221 (d)

The agency shall attempt to make available to the victim advocate from a rape crisis center. If a rape crisis center is not available to provided victim advocates services, the agency shall make available to provide these services a qualified staff member from a community-based

organization, or a qualified agency staff member. Agencies shall document efforts to secure services from rape crisis centers. For the purpose of this standard, a rape crisis center refers to an entity that provides intervention and related assistance, such as the services specified in 42 U.S.C. 1400043, to victims of sexual assault of all ages. The agency may utilize a rape crisis center that is part of a governmental unit as long as the center is not part of the criminal justice system and offers a comparable level of confidentiality as a nongovernmental entity that provides similar victim services.

SCDC has a statewide partnership agreement with multiple sexual assault centers across the state. The ten sexual assault centers provide hundreds of hours of support to victim of sexual assault, including individual face-to-face contacts, group sessions, written correspondence, and phone calls through toll-free hotline support. All services provided by the center are completely free, completely confidential and the Resident's safety is a priority according to the website.

The agency provided the auditor with a copy of the MOU with Sexual Trauma Services of the Midlands. SCDC intends to use the services of Sexual Trauma Services of the Midlands as a service provided to offer access to outside counseling services and support services to resident who are victims of sexual assault or abuse; increase incarcerated individuals' knowledge and awareness as well as responsiveness to sexual assault and prevention strategies, and enhance training about sexual assault, trauma, and responsiveness among correctional officers and corrections staff. Justice Assistance Grant (No. 1GPR19001 awarded October 1, 2019.

### 115.221 (e)

As requested by the victim, the victim advocate, qualified agency staff member, or qualified community-based organization staff member shall accompany and support the victim through the forensic medical examination process and investigatory interviews and shall provide emotional support, crisis intervention, information, and referrals.

The facility has a Critical Incident Stress Management (CISM) Team. CISM is an intervention protocol developed specifically for dealing with traumatic events. It is a formal, highly structured and professionally recognized process for helping those involved in a critical incident to share their experiences, vent emotions, learn about stress reactions and symptoms and given referral for further help if required. It is a confidential, voluntary and educative process. If a resident request a staff advocate one of the CISM will work with the resident.

The facility provided the auditor with a list of CISM / qualified employees that can provide victim advocate services if the resident requests someone from the facility.

The South Carolina Victim Assistance Network (SCVAN) if requested, the SCVAN provide resources to the facilities. The South Carolina Victim Assistance Network, a 501 (C) (3) organization, was created in response to a mandate in the South Carolina Crime Victims Bills of Right for a network of service providers to be formed to better protect and serve victims of crime.

To fulfill the SCVAN objectives, SCVAN advocates on behalf of victims and witnesses of crime, maintains a communication network, enhances public awareness, facilitates research and

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evaluation, serves as technical support, facilitates quality training, provides education regarding legislative initiatives pertaining to crime issues, coordinates policy development, manages "one of a kind" programs and encourages citizen and victim participation in the justice process.

See section (c) response.

**Interviewed Specialized Staff:** The facility PREA compliance manager indicated that a victim advocate will be provided to a resident if the requests one for the facility.

See Section (d) response.

## 115.221 (f)

To the extent the agency itself is not responsible for investigating allegations of sexual abuse, the agency shall request that the investigating agency follow the requirements of paragraphs (a) through (e) of this section.

SCDC Policy Number: OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment section 6.1 – All allegations of sexual abuse and sexual harassment, including threats and attempts, will be immediately and aggressively investigated. The Division of Investigations initiate the investigation, and notify South Carolina Law Enforcement Division (SLED) and the Inspector General's office when sexual misconduct by staff, contractors or volunteers is alleged, and conduct an internal investigation in accordance with SCDC Policy/Procedure GA-05.01 – Investigations.

## 115.221 (g)

The requirements of paragraphs (a) through (f) of this section shall also apply to:

- Any State entity outside of the agency that is responsible for investigating allegations of sexual abuse in prisons or jails; and
- Any Department of Justice component that is responsible for investigating allegations of sexual abuse in prisons or jails.

The agency requires other agencies responsible for investigating allegations of sexual abuse and sexual harassment to use similar guidelines according to agency policies.

## 115.221 (h)

For the purposes of this section, a qualified agency staff member or a qualified community-based staff member shall be an individual who has been screened for appropriateness to serve in this role and has received education concerning sexual assault and forensic examination issues in general.

A qualified facility staff member is the Qualified Mental Health Professional (QMHP). The qualified community-based member is a part of the statewide partnership agreement with multiple sexual assault centers across the state.

# Standard 115.222: Policies to ensure referrals of allegations for investigations

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.222 (a)

- Does the agency ensure an administrative or criminal investigation is completed for all allegations of sexual abuse? ⊠ Yes □ No
- Does the agency ensure an administrative or criminal investigation is completed for all allegations of sexual harassment? ⊠ Yes □ No

#### 115.222 (b)

- Does the agency have a policy and practice in place to ensure that allegations of sexual abuse or sexual harassment are referred for investigation to an agency with the legal authority to conduct criminal investigations, unless the allegation does not involve potentially criminal behavior? ⊠ Yes □ No
- Has the agency published such policy on its website or, if it does not have one, made the policy available through other means? ⊠ Yes □ No
- Does the agency document all such referrals? ⊠ Yes □ No

#### 115.222 (c)

#### 115.222 (d)

• Auditor is not required to audit this provision.

#### 115.222 (e)

Auditor is not required to audit this provision.

#### Auditor Overall Compliance Determination



**Exceeds Standard** (Substantially exceeds requirement of standards)

Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

### Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Mental Health Reception and Evaluation Flow Chart
- SCDC Policy OP-21.04 Resident Classification Plan
- SCDC Policy POL-23.01 Investigation
- MOU Between South Carolina Law Enforcement Division (SCLED) and South Carolina Department of Correction (SCDOC)
- Facility Investigator Training/NIC Certificates (6)
- Agency Investigator for This Facility Training/NIC Certificates
- List of Agency Investigators (45)
- Investigation Reports/Packages
  - Case Status Report (Division of Police Services Regional Investigator)
  - o Disposition of PREA Report
  - Letter to the PREA Coordinator
  - Email from the PREA Coordinator
  - Incident Report
  - PREA Resident Voluntary Statement
  - Incident Report Checklist for PREA Issues
  - Resident Search Detail Report
  - o Display Resident Offense History
  - Classification Summary Reports
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews

## 115.222 (a)

The agency shall ensure that an administrative or criminal investigation is completed for all allegations of sexual abuse and sexual harassment.

SCDC has policies that govern both criminal and administrative investigations. Policies also ensure that allegations of sexual abuse or sexual harassment are referred for investigation and completed on all administrative and criminal allegations.

SCDC Policy Number: OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment section 6.1 – All allegations of sexual abuse and sexual harassment, including threats and attempts, will be immediately and aggressively investigated. The Division of Investigations initiate the investigation, and notify South Carolina Law Enforcement Division (SLED) and the Inspector General's office when sexual misconduct by staff, contractors or volunteers is alleged, and conduct an internal investigation in accordance with SCDC Policy/Procedure GA-05.01 – Investigations.

SCDC Policy Number: POL-23.01 Investigations section 5.1.2 – Administrative cases may originate from citizens, residents, employees, or anonymous compliant, other governmental agencies; facts detected during the normal course of business; or following a serious incident.

According to policy, an administrative investigation may or may not be conducted in conjunction with, or in addition to, a criminal investigation. The deputy director of Police Services/designee ensures that administrative case assignments do not impact criminal case assignment. Which means in some instances, two cases may be conducted independent of each other.

**Interviewed Specialized Staff:** The designated agency head indicated that South Carolina Department of Corrections has a formal process in place to ensure administrative and criminal investigations are completed for allegations of sexual abuse and sexual harassment.

The Designee also indicated that all PREA allegations are reported to the institutional PREA compliance manager. Incident reports and statements from the victim and any witnesses are collected and forwarded to the agency PREA coordinator who will determine whether the matter warrants a criminal investigation or whether the matter will be referred to the PCM for administrative review. The PREA compliance manager investigates all resident on resident sexual harassment allegations. The agency Police Services Office investigates all allegations of a criminal nature and all administrative allegations concerning staff or volunteer sexual abuse or sexual harassment of residents. The resident who reported the PREA allegation is informed of the results of the investigation. Allegations that result in substantiated and unsubstantiated dispositions are the subject of incident reviews with an attorney from General Counsel's Office and the institutional staff after each incident to discuss circumstances surrounding the PREA incident, the investigation conducted, and recommendations for future action.

**Interviewed Specialized Staff:** The deputy director of Police Services indicated that SCDC Policy OP-21.12 requires that all allegations of sexual abuse or sexual harassment are investigated.

The deputy director of Police Services also indicated that SCDC Police Services has full State authority to conduct investigations and make arrests. The SCDC Police has an MOU with SC Law Enforcement Division (SLED) that allows for SLED to be the lead investigative agency if

necessary. The PREA compliance Staff conduct reviews of resident on resident harassment as these are non-criminal issues that do not involve staff.

**PAQ:** The PAQ indicated that during the past 12 months, the number of allegations of sexual abuse and sexual harassment that were received was three.

**PAQ:** The PAQ indicated that during the past 12 months, the number of allegations resulting in an administrative investigation was one.

**PAQ:** The PAQ indicated that during the past 12 months, the number of allegations referred for criminal investigation were two.

## 115.222 (b)

The agency shall have in place a policy to ensure that allegations of sexual abuse or sexual harassment are referred for investigation to an agency with the legal authority to conduct criminal investigations, unless the allegation does not involve potentially criminal behavior. The agency shall publish such policy on its website or, if it does not have one, make the policy available through other means. The agency shall document all such referrals.

When allegations are made at the facility, information is collected by staff, then forwarded to the facility PREA compliance manager for review and recommendation to the PREA coordinator. The PREA coordinator determines if an allegation should be forward to Police Services to initiate a criminal investigation. Criminal investigations are documented in the Police Case Management System. Incidents not determined to be criminal in nature are referred to the facility for the completion of an administrative investigation. Administrative investigations are documented in investigations are documented in the facility for the completion of an administrative investigation.

SCDC Policy Number: OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment section 6.3, if allegations of conduct that appears to be criminal are substantiated, referral will be made to the appropriate solicitor for prosecution. Additionally, staff will be subject to agency corrective action up to and including termination, and residents may be charged through the Agency Disciplinary System.

A review of the MOU Between SC Law Enforcement Division and the SCDC indicated that the MOU constitutes an agreement to establish guidelines relating to the investigation of criminal cases and the notification of certain events that occur on property controlled by SCDC.

Section 5.2 of the MOU includes any case that involves sexual assault of an SCDC employee or private citizen by a resident. Additionally, SLED will be the primary investigative agency as requested by the director of SCDC or the SCDC Inspector General at his discretion.

## 115.222 (c)

If a separate entity is responsible for conducting criminal investigations, such publication shall describe the responsibilities of both the agency and the investigating entity.

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**Interviewed Staff:** The facility investigator and the Captain indicated that the outside entity SLED is aware of the agency sexual abuse policy for investigations. The agency has developed a policy for the investigation of sexual abuse and sexual harassment which is reported to the SCDC. The policy number: OP-21-12: Prevention, Detection and Response to Sexual Abuse/Sexual Harassment is published on the agency's website at <u>http://doc.sc.gov/preaweb/</u>

The primary mission of the State Law Enforcement Division (SLED) is to provide quality manpower and technical assistance to law enforcement agencies and to conduct investigations on behalf of the state as directed by the Governor and Attorney General. All related documentation is captured in the Police Case Management System. Facility administrative investigations are maintained in files at the facility and secured by the PREA compliance manager.

**Interviewed Staff**: The agency PREA coordinator indicated that the reason why one sexual abuse case is still open and needed an extended period of time to close is due to DNA evidence that is collected being sent to the SC Law Enforcement Division (SLED). SLED does the DNA checks that is submitted from the SCDC Police Services Division and or from the local hospitals regarding sexual abuse cases along with all other evidence needed for criminal cases from all over the state. This mass number of requests causes a backlog which extends the time needed to process cases.

## 115.222 (d)

Any state entity responsible for conducting administrative or criminal investigations of sexual abuse or sexual harassment in prisons or jails shall have in place a policy governing the conduct of such investigations.

The agency has developed a policy for the investigation of sexual abuse and sexual harassment which is reported to the SCDC. The policy number: OP-21-12: Prevention, Detection and Response to Sexual Abuse/Sexual Harassment is published on the agency's website at <a href="http://doc.sc.gov/preaweb/">http://doc.sc.gov/preaweb/</a>

#### 115.222 (e)

Any department of Justice component responsible for conducting administrative or criminal investigations of sexual abuse or sexual harassment in prisons or jails shall have in place a policy governing the conduct of such investigations.

See Section (e) response.

# TRAINING AND EDUCATION

## Standard 115.231: Employee training

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.231 (a)

- Does the agency train all employees who may have contact with residents on: Its zero-tolerance policy for sexual abuse and sexual harassment? ⊠ Yes □ No
- Does the agency train all employees who may have contact with residents on: How to fulfill their responsibilities under agency sexual abuse and sexual harassment prevention, detection, reporting, and response policies and procedures? ⊠ Yes □ No
- Does the agency train all employees who may have contact with residents on: Residents' right to be free from sexual abuse and sexual harassment ⊠ Yes □ No
- Does the agency train all employees who may have contact with residents on: The right of residents and employees to be free from retaliation for reporting sexual abuse and sexual harassment? ⊠ Yes □ No
- Does the agency train all employees who may have contact with residents on: The common reactions of sexual abuse and sexual harassment victims? ⊠ Yes □ No
- Does the agency train all employees who may have contact with residents on: How to detect and respond to signs of threatened and actual sexual abuse? ⊠ Yes □ No
- Does the agency train all employees who may have contact with residents on: How to avoid inappropriate relationships with residents? ⊠ Yes □ No
- Does the agency train all employees who may have contact with residents on: How to communicate effectively and professionally with residents, including lesbian, gay, bisexual, transgender, intersex, or gender nonconforming residents? ⊠ Yes □ No
- Does the agency train all employees who may have contact with residents on: How to comply with relevant laws related to mandatory reporting of sexual abuse to outside authorities?
   Xes 
   No

#### 115.231 (b)

■ Is such training tailored to the gender of the residents at the employee's facility? ⊠ Yes □ No

Have employees received additional training if reassigned from a facility that houses only male residents to a facility that houses only female residents, or vice versa? ⊠ Yes □ No

#### 115.231 (c)

- Have all current employees who may have contact with residents received such training?
   ☑ Yes □ No
- Does the agency provide each employee with refresher training every two years to ensure that all employees know the agency's current sexual abuse and sexual harassment policies and procedures? ⊠ Yes □ No
- In years in which an employee does not receive refresher training, does the agency provide refresher information on current sexual abuse and sexual harassment policies? ⊠ Yes □ No

#### 115.231 (d)

■ Does the agency document, through employee signature or electronic verification, that employees understand the training they have received? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## Documentation

- SCDC Policy Number: OP 21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy ADM-11.28 Applicant Selection Process
- SCDC Policy ADM-17.01 Employee Training Standards
- PREA Lesson Plan
- Agency Orientation& New Employee Onboarding (NEO) Program

- PREA New Employee On-Boarding /Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment (OP-21-12) with Employee Signature (30)
- Employee Policy Acknowledgement Form /PREA and Retaliation 30)
- Lesson Plan: Supervision of Offenders (3 Hours)
- 2020 Agency Orientation Checklist (Live Stream) All Staff for the past 12 Months or (30)
- SCDC Personnel System/Employee Training System/Employee Meeting Criteria (Workshop 1073.30V PREA) Curriculum
- SCDC Personnel System/Employee Training System Electronic Signature
- Staff Sign-in Training Acknowledgement (30)
- Guidance in Cross-Gender and Transgender Pat Searches (Moss Group)
- PREA Training Section 1800 Curriculum
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews

## 115.231 (a)

The agency shall train all employees who may have contact with residents on:

- Its zero-tolerance policy for sexual abuse and sexual harassment;
- How to fulfill their responsibilities under agency sexual abuse and sexual harassment prevention, detection, reporting, and response policies and procedures;
- The residents' right to be free from sexual abuse and sexual harassment;
- The right of residents and employees to be free from retaliation for reporting sexual abuse and sexual harassment;
- The dynamics of sexual abuse and sexual harassment in confinement;
- The common reactions of sexual abuse and sexual harassment victims;
- How to detect and respond to signs threatened and actual sexual abuse;
- How to communicate effectively and professionally with residents, including lesbian, gay, bisexual, transgender, intersex, or gender nonconforming residents; and
- How to comply with relevant laws related to mandatory reporting of sexual abuse to outside authorities.

The agency provides training for all staff working at its facilities. The South Carolina Department of Corrections Policy Number: OP-21.12 section 2 requires PREA training to be provided to all agency/facility staff during the individual orientation programs as well as the mandatory inservice annual training. The training includes, but is not limited to:

- SCDC policy provisions pertaining to resident sexual abuse and sexual harassment prevention, detection, reporting and response, and how staff are to fulfill their responsibilities under these policies and procedures;
- The requirement that staff report immediately any knowledge or information regarding sexual abuse or sexual harassment;

- Zero tolerance for the sexual abuse or sexual harassment of residents;
- Residents' right to be free from sexual abuse and sexual harassment, and the right of residents and staff to be free from retaliation for reporting such abuse;
- The dynamics of sexual abuse and sexual harassment in confinement, recognition of signs of threatened and actual sexual abuse, common reactions of sexual abuse victims and sensitivity to resident reports of sexual abuse, confidentiality, recognition of signs of predatory residents and residents who are vulnerable to sexual abuse;
- How to avoid inappropriate relationships with residents; and
- How to comply with relevant laws to mandatory reporting of sexual abuse to outside authorities.

SCDC provided a great deal of training for all employees who work in the facilities. Staff received PREA training thru:

- New Employee Orientation one day (8 hours) which includes information regarding PREA.
- Attending a basic training at the Training Academy in Columbia, S.C. The training varies in length depending upon the position that the employee holds. All position's training includes PREA Training.

The auditor reviewed the curriculum of all PREA related training and identified all elements of required topics.

**Interviewed Staff**: Interviewed sixteen (16) security staff. All staff were able to articulate most of the topics covered in the PREA training. 100% of the security staff reported being knowledgeable of the topics they had been trained on. The staff could describe the training on zero-tolerance policy on sexual abuse and sexual harassment, residents and staff rights to be free from retaliation for reporting sexual abuse and sexual harassment, Dynamics of Sexual Abuse and Sexual Harassment, Prevention and Response, avoiding inappropriate relationships with residents and how to comply with relevant laws related to mandatory reporting of sexual abuse to outside authorities. Staff reported that they received PREA related training when initially hired and during annual in-service.

## 115.231 (b)

Such training shall be tailored to the gender of the residents at the employee's facility. The employee shall receive additional training if the employee is reassigned from a facility that house only male residents to a facility that houses only female residents, or vice versa.
All staff are required to completed New Staff Orientation which includes gender training.

# 115.231 (C)

All current employees who have not received such training shall be trained within one year of the effective date of the PREA standards, and the agency shall provide each employee with refresher training every two years to ensure that all employees know the agency's current sexual abuse and sexual harassment policies and procedures. In years in which an employee does not receive refresher training, the agency shall provide refresher information on current sexual abuse and sexual harassment policies.

**Interviewed staff:** Interviewed staff provided information regarding the yearly PREA training they are required to participate in as part of their annual mandatory training. All interviewed staff were consistent in providing information regarding the annual PREA training provided by the Department.

**Interviewed staff**: Interviewed staff also indicated that they also received monthly refresher training through staff briefings and meetings where they are reminded of PREA issues.

### 115.231 (d)

The agency shall document, through employee signature or electronic verification, that employees understand the training they have received.

The agency documents the PREA training using the staff sign-in training acknowledgement.

# Standard 115.232: Volunteer and contractor training

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.232 (a)

 Has the agency ensured that all volunteers and contractors who have contact with residents have been trained on their responsibilities under the agency's sexual abuse and sexual harassment prevention, detection, and response policies and procedures? ⊠ Yes □ No

### 115.232 (b)

■ Have all volunteers and contractors who have contact with residents been notified of the agency's zero-tolerance policy regarding sexual abuse and sexual harassment and informed how to report such incidents (the level and type of training provided to volunteers and contractors shall be based on the services they provide and level of contact they have with residents)? ⊠ Yes □ No

#### 115.232 (c)

■ Does the agency maintain documentation confirming that volunteers and contractors understand the training they have received? Zes Doe

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy PS-10.04 Volunteer Services Programs
- Application for Volunteer Services (24)
- Volunteers Orientation Training Power Point
- Volunteer Services Agreement with Signature (24)
- Contractor Training Agreement Records/Medical
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews

### 115.232 (a)

The agency shall ensure that all volunteers and contractors who have contact with residents have been trained on their responsibilities under the agency's sexual abuse and sexual harassment prevention, detection, and response policies and procedures.

Volunteers and contractors are provided PREA training and education relative to their duties and responsibilities.

The agency provided the auditor with the volunteer orientation power point presentation. The volunteer orientation topics included but were not limited to:

- SC Department of Corrections Mission
- SCDC Resident Profile
- Types of Volunteer Services
- Volunteer Conduct
- Employee-Resident Relations
- Sexual Abuse, Harassment, and Misconduct
- Drug Free Environment
- Contact with News Media
- Appropriate Dress
- Unauthorized Items-Contraband
- Submission to Searches
- Photo Identification for Entry

**Interviewed Director of Chaplaincy:** An interview with the Director of Chaplaincy indicated that he has been trained in his responsibilities regarding sexual abuse and sexual harassment prevention, detection, and response, per agency policy and procedures and his job duties. The tool used in this training was the SCDC Video Training (PREA 2020)- (April 23, 2020).

According to the director of chaplaincy, his training consists of the importance of PREA and stopping prison rape; ways that he should be proactive as staff to Prevent, Detect, Respond, and Monitor so that prison rape can be eliminated; and how to properly notify the proper staff in the case of any detection of a problem in this area.

The Director of Chaplaincy, stated he has been notified of the agency's zero tolerance policy on sexual abuse and sexual harassment, as well as informed about how to report such incidents. He has been notified many, many times. His training was provided through the SCDC Training Academy and multiple times in annual training and on an on-going basis at every training opportunity.

**Interviewed Volunteers**: Interviews with volunteers indicated that they have been trained in the responsibilities regarding sexual abuse and sexual harassment prevention, detection, and response, per agency policy and procedures.

According to a volunteer, their training consists of understanding the PREA policy, how to report, who to report too, and time frames for reporting

**Interviewed Contractors**: Interviews with contractors indicated that they have been trained in the responsibilities regarding sexual abuse and sexual harassment prevention, detection, and response, per agency policy and procedures.

### 115.232 (b)

The level and type of training provided to volunteers and contractors shall be based on the services they provided and level of contact they have with residents, but all volunteer and contractors who have contact with residents shall be notified of the agency's zero-tolerance policy regarding sexual abuse and sexual harassment and informed how to report such incidents.

A review of documentation (Volunteers Orientation Training Power Point and Volunteers Services Agreement) with signature indicated that this standard is compliant.

All staff working through a contract agency receives PREA training the first day they report to work and annually thereafter.

### 115.232 (c)

The agency shall maintain documentation confirming that volunteers and contractors understand the training they have received.

A Memo from the Director of Nursing for the SCDC dated July 3, 2019 gives the Health Services – HCA-HN staff written guidance on the following PREA issues:

- All staff working through a contract agency will receive PREA training the first day they report to work and annually thereafter.
- Completion of training must be documented and indicated on the roster the nurse received and understood the training.

The agency documents the PREA training using the staff sign-in training acknowledgement.

### Standard 115.233: Resident education

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.233 (a)

- During intake, do residents receive information explaining: How to report incidents or suspicions of sexual abuse or sexual harassment? ⊠ Yes □ No
- During intake, do residents receive information explaining: Their rights to be free from sexual abuse and sexual harassment? ⊠ Yes □ No

- During intake, do residents receive information explaining: Their rights to be free from retaliation for reporting such incidents? ⊠ Yes □ No
- During intake, do residents receive information regarding agency policies and procedures for responding to such incidents? ⊠ Yes □ No

#### 115.233 (b)

#### 115.233 (c)

- Does the agency provide resident education in formats accessible to all residents, including those who: Are limited English proficient? ⊠ Yes □ No
- Does the agency provide resident education in formats accessible to all residents, including those who: Are deaf? ⊠ Yes □ No
- Does the agency provide resident education in formats accessible to all residents, including those who: Are visually impaired? ⊠ Yes □ No
- Does the agency provide resident education in formats accessible to all residents, including those who: Are otherwise disabled? ⊠ Yes □ No
- Does the agency provide resident education in formats accessible to all residents, including those who: Have limited reading skills? ⊠ Yes □ No

#### 115.233 (d)

Does the agency maintain documentation of resident participation in these education sessions?
 ☑ Yes □ No

#### 115.233 (e)

 In addition to providing such education, does the agency ensure that key information is continuously and readily available or visible to residents through posters, resident handbooks, or other written formats? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- $\boxtimes$
- **Meets Standard** (Substantial compliance; complies in all material ways with the standard for the relevant review period)



**Does Not Meet Standard** (Requires Corrective Action)

### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

### Documentation

- SCDC Form 18-18 Certification of Prison Rape Elimination Act
- SCDC Form 18-69 Certificate of Resident Orientation
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- SCDC Policy GA-01.12 Resident Grievance System
- SCDC Policy OP-22.14 Resident Disciplinary System
- SCDC Policy PS-10.08 Resident Correspondence Privileges
- PREA Audit: Pre-Audit Questionnaire for Community
- Resident Handbook /Let's Talk About Safety English and Spanish
- Announcement Before Clearing Count: To Residents
- Certification of PREA Orientation
- Pee Dee Coalition Against Domestic and Sexual Assault \*63 Poster
- PREA Playing Cards (JUST Detention)
- Tablet APPS & Games (PREA Video)
- Resident Kiosk System (Handbook English and Spanish)
- Posters English and Spanish
- Braille English and Spanish
- SCDC School for the Deaf and the Blind
- Staff Interviews
- Resident Interviews

# 115.233 (a)

During the intake process, residents shall receive information explaining the agency's zerotolerance policy regarding sexual abuse and sexual harassment and how to report incidents or suspicions of sexual abuse or sexual harassment, their rights to be free from sexual abuse and sexual harassment and to be free from retaliation for reporting such incidents, and regarding agency policies and procedures for responding to such incidents.

SCDC has created a resident brochure based on the Just Detention International grant. The brochure is entitled "Let's Talk About Safety". The brochure covers:

- Agency's Zero Tolerance Policy
- Sexual Safety Tips
- PREA Reporting Information
- Sexual Assault
- Resident Rights Regarding Sexual Abuse and Sexual Harassment
- South Carolina Law Enforcement Division (SLED) Mail Address

The South Carolina Department of Corrections Policy Number: OP-21.12 section 1.1, as a part of the initial intake process at the Reception and Evaluation (R&E) Center, all residents receive a thorough orientation on the agency's zero-tolerance policy regarding the sexual abuse of residents. Phase I: intake education, which provided during the intake process (within 24 hours of the resident's arrival) and include an explanation of SCDC's zero-tolerance policy toward sexual abuse and sexual harassment, and how to report incidents or suspicions of sexual abuse or sexual harassment.

**Interviewed Intake Staff**: Interviewed intake staff indicated that residents are provided information about zero-tolerance for sexual abuse and sexual harassment and how to report incidents of sexual abuse or sexual harassment during their initial orientation. This information is given to the residents through a PREA video and PREA pamphlets.

**Interviewed Residents**: Twenty-Six (26) residents interviewed stated that they received Information regarding sexual abuse and sexual harassment during admission.

**Interviewed Residents:** Twenty-Six (26) residents were interviewed. All residents reported that they recalled watching a video explaining sexual abuse and harassment, how to report and their right to not be punished for reporting and looking at a video when they arrived in intake. They also noted that when they met with their social worker, they conducted orientation with them regarding sexual abuse and harassment, how to report and their right to not be punished for reporting.

# 115.233 (b)

The agency shall provide refresher information whenever a resident is transferred to a different facility.

The South Carolina Department of Corrections Policy Number: OP-21.12 section 1.1, as a part of the initial intake process at the Reception and Evaluation (R&E) Center, all Residents receive a thorough orientation on the agency's zero-tolerance policy regarding the sexual abuse of residents.

Phase II: Comprehensive education which is provided within two weeks of the resident's arrival at R&E includes the following:

- SCDC Policy OP-21.12 "Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment;
- Residents' right to be free from sexual abuse and sexual harassment as well as retaliation for reporting such incidents;
- Prevention;
- Tips for staying safe;
- How to report incidents or suspicions of sexual abuse or sexual harassment;
- SCDC's Policies and procedure for responding to sexual abuse and sexual harassment, including the availability of treatment and counseling for victimized Residents; and
- Disciplinary actions for intentionally making a false allegation.

The facility provided the following resident educational methods.

- PREA Playing Cards (JUST Detention)
- English PREA Poster
- Spanish PREA Poster
- Resident Handbook-Let's Talk About Safety"
- Resident Kiosk System (Residents are required to view PREA information before they are able to further utilize the Kiosks).
- Tablets (PREA Video)
- Video Tape

**Interviewed Residents:** All (26) residents that were interviewed, including those who were transferred to the facility from another facility. Seven (7) of the 26 interviewed residents had entered the facility within the past 12 months.

**Interviewed Staff:** Staff indicated that SCDC encourages employees and residents at all facilities to use and share all material and information pertaining to PREA. It is pertinent that everyone is aware of the policy and understands that SCDC has a zero-tolerance regarding sexual abuse and sexual harassment against residents. The residents are provided a deck of playing cards, Prison Rape Elimination Act, playing cards that they are allowed to use for playing card games. These cards provide the residents with information pertaining to sexual abuse and sexual harassment and how to report it. It explains to them that they can report anonymously and will be protected from retaliation, because SCDC is committed to their safety.

One section of the brochure provides residents with options to alert or others of sexual abuse or sexual harassment taking place in a SCDC correctional setting. These included:

- File a grievance
- File a report to investigations using a facility kiosk
- Request to visit medical and ask for help
- Ask a lawyer, a friend, or family member to request help
- Dial \*22 from any resident phone located in living units.
- Dial \*63 from any resident phone located in living units.

**Interviewed Specialized Staff**: The facility PREA compliance manager indicated that the tablets have allowed the residents access to contact family members, listen to music, watch movies and read books online. They also have access to APPs and games which allows residents to view the PREA video.

### 115.233 (c)

The agency shall provide resident education in formats accessible to all residents, including those who are limited English proficient, deaf, visually impaired, or otherwise disabled, as well as to residents who have limited reading skills.

Policy OP 21.12 Section 1.1.5 states current residents who have not received the required education shall be educated as promptly as possible.

**Interviewed Specialized Staff:** The facility PREA compliance manager indicated that all residents have received the required education.

### 115.233 (d)

The agency shall maintain documentation of resident participation in these education sessions.

SCDC Policy requires residents to sign an acknowledgement of having received PREA information at both the intake and comprehensive education sessions initial intake process and at all institutional orientations on SCDC Form 18-78, "Certification of Prison Rape Elimination Act (PREA) Orientation", and SCDC Form 18-69 "Certificate of Resident Orientation". A copy of the forms is maintained in the resident's institutional record.

Documentation of the receipt of the resident handbooks, as well as a copy of the PREA pages of the handbook, were provided to the auditor to demonstrate compliance with this provision of the standard.

### 115.233 (e)

In addition to providing such education, the agency shall ensure that key information is continuously and readily available or visible to residents through poster, resident handbooks, or other written formats.

Policy OP 21.12 Section 1.1.6, states in addition to the education outlined, each SCDC facility will ensure that key information, including information about the right to be free from sexual abuse and sexual harassment, and how to make a report, is continuously and readily available or visible to Residents through posters and other written formats.

The facility provided the following available PREA information.

• PREA playing cards (JUST Detention)

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- English PREA poster
- Spanish PREA poster
- Resident Handbook Let's Talk About Safety" Brochure
- Resident Kiosk System (residents are required to view PREA information before they are able to further utilize the kiosks).
- Video tape
- Tablets
- File a grievance
- File a report to investigations using a facility kiosk
- Request to visit medical and ask for help
- Ask a lawyer, a fried, or family member to request help
- Dial \*22 from any resident phone located in living units.
- Dial \*63 from any resident phone located in living units.

### Standard 115.234: Specialized training: Investigations

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.234 (a)

In addition to the general training provided to all employees pursuant to §115.231, does the agency ensure that, to the extent the agency itself conducts sexual abuse investigations, its investigators receive training in conducting such investigations in confinement settings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.221(a).)

 $\boxtimes$  Yes  $\Box$  No  $\Box$  NA

### 115.234 (b)

- Does this specialized training include: Techniques for interviewing sexual abuse victims? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.221(a).) ⊠ Yes □ No □ NA
- Does this specialized training include: Proper use of Miranda and Garrity warnings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.221(a).) ⊠ Yes □ No □ NA
- Does this specialized training include: Sexual abuse evidence collection in confinement settings? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.221(a).) ⊠ Yes □ No □ NA
- Does this specialized training include: The criteria and evidence required to substantiate a case for administrative action or prosecution referral? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.221(a).)
   Yes 
   No 
   NA

#### 115.234 (c)

Does the agency maintain documentation that agency investigators have completed the required specialized training in conducting sexual abuse investigations? (N/A if the agency does not conduct any form of administrative or criminal sexual abuse investigations. See 115.221(a).)
 Yes 
 No 
 NA

#### 115.234 (d)

• Auditor is not required to audit this provision.

#### Auditor Overall Compliance Determination

- Exceeds Standard (Substantially exceeds requirement of standards)
   Meets Standard (Substantial compliance; complies in all material ways with the
  - **Does Not Meet Standard** (Requires Corrective Action)

#### Instructions for Overall Compliance Determination Narrative

standard for the relevant review period)

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

### Documentation

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- Facility Investigator Training/NIC Certificates (6)
- Agency Investigator Training/NIC Certificates
- List of Agency Investigators (45)
- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy ADM-17.01 Employee Training Standards
- SCDC Policy POL-23.01 Investigation
- SCDC Policy POL-23.12 Case File Requirements
- Staff Interviews
- PREA Audit: Pre-Audit Questionnaire for Community

### 115.234 (a)

In addition to the general training provided to all employees pursuant to standard 115.31, the agency shall ensure that, to the extent the agency itself conducts sexual abuse investigations, its investigators have received training in conducting such investigations in confinement settings.

Currently, SCDC Police Services statewide has forty-five (45) investigators, who are Class 1 Police Officers. These investigators are assigned to a region in the state. Using a regional approach, the state is divided into four (4) regions. Each region has five (5) investigators assigned with one (1) supervising manager for each respective region. Each region is task with the responsibility of performing a variety of types of investigations to include PREA investigations.

**Interviewed Specialized Staff**: The deputy director of Police Services indicated that agent's take Investigating Sexual Abuse in a Confinement Setting and Investigating Sexual Abuse in a Confinement Setting: Advance Investigations. These classes are taught by the National Institute of Corrections (NIC). Online courses dealing with investigating sexual assault inside correctional facilities.

### 115.234 (b)

Specialized training shall include techniques for interviewing sexual abuse victims, proper use of Miranda and Garrity warnings, sexual abuse evidence collection in confinement settings, and the criteria and evidence required to substantiate a case for administrative action or prosecution referral.

**Interviewed Specialized Staff**: The Assistant director of Police Services confirmed investigative training include the proper use of Miranda and Garrity warnings, sexual abuse evidence collection of crime scenes in correctional settings and the evidence and criteria needed to substantiate an incident for criminal or administrative proceeding. SCDC has 47 total investigators.

**Interviewed Specialized Staff:** The facility PREA investigator indicated that he has completed the NIC training and provided a certificate.

The investigators are required to complete the NIC online PREA specialized Investigations training. The NIC online training include techniques for interviewing sexual abuse victim, proper use of Miranda and Garrity warning. The facility provided a list of individuals that completed the PREA specialized training and verification by submitting the certificates at were received at the completion of course.

PREA Compliance Manager Comprehensive Investigative Training 2020: The PREA coordinator's office recently provided all PREA compliance managers and their supports with in-

depth comprehensive investigative training at SCDC's training academy with 49 attendees. This full day of training consisted of a review of the PCM's role and included speakers from Police Services, the Grievance branch, Office of General Counsel, and PCMs from audited institutions to share multidisciplinary information and expertise. An informal testing of the knowledge learned was provided to all attendees, which indicated the training was successful

The National Institute of Corrections (NIC) online training "PREA: Investigating Sexual Abuse in a Confinement Setting" includes the following topics:

- 1. Initial Response
- 2. Investigation
- 3. Determination of the findings
- 4. A coordinated Response
- 5. Sexual Assault Response Team
- 6. A Systemic Approach
- 7. How Sexual Abuse Investigations Are Different
- 8. How Investigations in Confinement Settings Are Different
- 9. Criteria for Administrative Action
- 10. Criteria for Criminal Prosecution
- 11. Report Writing Requirements of an Administrative Report
- 12. Requirements for an Administrative Report
- 13. Requirements for a Criminal Report
- 14. The Importance of Accurate Reporting
- 15. Miranda and Garrity Requirement
- 16. Miranda Warning Considerations
- 17. Garrity Warning Considerations
- 18. The Importance of Miranda and Garrity Warnings
- 19. Medical and Mental Health Practitioner's Role in Investigations
- 20. PREA Standards for Forensic Medical Examinations

### 115.234 (c)

The agency shall maintain documentation that agency investigators have competed the required specialized training in conducting sexual abuse investigations.

The agency provided a list of investigators that are responsible for investigating PREA at this facility. NIC verification of completion was provided.

PAQ: The number of investigators currently employed who have completed the required training 47. (3 at this facility)

**PAQ:** The PAQ indicated that the number of investigators currently employed who have completed the required training was 47.

### 115.234 (d)

Any State entity or Department of Justice component that investigates sexual abuse in confinement settings shall provide such training to its agents and investigators who conduct such investigations.

NA

# Standard 115.235: Specialized training: Medical and mental health care

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.235 (a)

- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in: How to preserve physical evidence of sexual abuse? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.) ⊠ Yes □ No □ NA
- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in: How to respond effectively and professionally to victims of sexual abuse and sexual harassment? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.) ⊠ Yes □ No □ NA
- Does the agency ensure that all full- and part-time medical and mental health care practitioners who work regularly in its facilities have been trained in: How and to whom to report allegations or suspicions of sexual abuse and sexual harassment? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.)
   Yes 

   NA

#### 115.235 (b)

If medical staff employed by the agency conduct forensic examinations, do such medical staff receive appropriate training to conduct such examinations? (N/A if agency does not employ medical staff or the medical staff employed by the agency do not conduct forensic exams.)
 ☑ Yes □ No □ NA

#### 115.235 (c)

 Does the agency maintain documentation that medical and mental health practitioners have received the training referenced in this standard either from the agency or elsewhere? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners who work regularly in its facilities.)  $\boxtimes$  Yes  $\square$  No  $\square$  NA

#### 115.235 (d)

- Do medical and mental health care practitioners employed by the agency also receive training mandated for employees by §115.231? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners employed by the agency.) □ Yes □ No □ NA
- Do medical and mental health care practitioners contracted by and volunteering for the agency also receive training mandated for contractors and volunteers by §115.232? (N/A if the agency does not have any full- or part-time medical or mental health care practitioners contracted by or volunteering for the agency.) ⊠ Yes □ No □ NA

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

### Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy ADM-17.01 Employee Training Standards
- PREA 201 for Medical and Mental Health Practitioners (NIC)
- SCDC Policy GA-06.09 Care and Custody of Transgender Residents and Residents Diagnosed with Gender Dysphoria
- Staff Interviews
- PREA Audit: Pre-Audit Questionnaire Community

### 115.235 (a)

The agency shall ensure that all full and part time medical and mental health care practitioners who work regularly in its facilities have been trained in:

- How to detect and assess signs of sexual abuse and sexual harassment;
- How to preserve physical evidence of sexual abuse;
- How to respond effectively and professionally to victims of sexual abuse and sexual harassment; and
- How and to whom to report allegations or suspicions of sexual abuse and sexual harassment.

The agency ensures that all full-and part-time, contract medical and mental health care professionals who work regularly in its facilities have been trained in the topics listed above.

**Interviewed Specialized Staff**: The medical staff indicated that she does not perform forensic examinations. PREA incidents are forwarded/referred to the doctor and local hospital for services. Medical staff received specialized training thru the SCDC Block Training and the Corzan.

### 115.235 (b)

If medical staff employed by the agency conduct forensic examinations, such medical staff shall receive the appropriate training to conduct such examinations.

**Interviewed Specialized Staff:** According to the facility PREA compliance manager, victims of sexual abuse would be taken to a local hospital that employs a qualified forensic examiner or SANE/SAFE staff.

### 115.235 (C)

The agency shall maintain documentation that medical and mental health practitioners have received the training referenced in this standard either from the agency or elsewhere.

The medical and mental health maintains documentation that there training is kept as electronic training records.

### 115.235 (d)

Medical and mental health care practitioners shall also receive the training mandated for employees under standard 115.231 or for contractors and volunteers under standard 115.32, depending upon the practitioner's status at the agency.

**Interviewed Specialized Staff:** The medical staff indicated that they have completed the required PREA training that is covered in standard 115.231.

# SCREENING FOR RISK OF SEXUAL VICTIMIZATION AND ABUSIVENESS

# Standard 115.241: Screening for risk of victimization and abusiveness

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.241 (a)

- Are all residents assessed upon transfer to another facility for their risk of being sexually abused by other residents or sexually abusive toward other residents? ⊠ Yes □ No

#### 115.241 (b)

Do intake screenings ordinarily take place within 72 hours of arrival at the facility?
 ☑ Yes □ No

#### 115.241 (c)

Are all PREA screening assessments conducted using an objective screening instrument?
 ☑ Yes □ No

#### 115.241 (d)

- Does the intake screening consider, at a minimum, the following criteria to assess residents for risk of sexual victimization: Whether the resident has a mental, physical, or developmental disability? ☑ Yes □ No
- Does the intake screening consider, at a minimum, the following criteria to assess residents for risk of sexual victimization: The age of the resident? Zeq Yes Delta No
- Does the intake screening consider, at a minimum, the following criteria to assess residents for risk of sexual victimization: Whether the resident has previously been incarcerated?
   ☑ Yes □ No

- Does the intake screening consider, at a minimum, the following criteria to assess residents for risk of sexual victimization: Whether the resident's criminal history is exclusively nonviolent?
   Xes 
   No
- Does the intake screening consider, at a minimum, the following criteria to assess residents for risk of sexual victimization: Whether the resident is or is perceived to be gay, lesbian, bisexual, transgender, intersex, or gender nonconforming (the facility affirmatively asks the resident about his/her sexual orientation and gender identity AND makes a subjective determination based on the screener's perception whether the resident is gender non-conforming or otherwise may be perceived to be LGBTI)? Image: Yes Image: No
- Does the intake screening consider, at a minimum, the following criteria to assess residents for risk of sexual victimization: Whether the resident has previously experienced sexual victimization? ⊠ Yes □ No
- Does the intake screening consider, at a minimum, the following criteria to assess residents for risk of sexual victimization: The resident's own perception of vulnerability? ⊠ Yes □ No

#### 115.241 (e)

- In assessing residents for risk of being sexually abusive, does the initial PREA risk screening consider, when known to the agency: prior acts of sexual abuse? ⊠ Yes □ No
- In assessing residents for risk of being sexually abusive, does the initial PREA risk screening consider, when known to the agency: prior convictions for violent offenses? ⊠ Yes □ No
- In assessing residents for risk of being sexually abusive, does the initial PREA risk screening consider, when known to the agency: history of prior institutional violence or sexual abuse?
   ☑ Yes □ No

#### 115.241 (f)

 Within a set time period not more than 30 days from the resident's arrival at the facility, does the facility reassess the resident's risk of victimization or abusiveness based upon any additional, relevant information received by the facility since the intake screening? ⊠ Yes □ No

#### 115.241 (g)

- Does the facility reassess a resident's risk level when warranted due to a: Referral?
   ☑ Yes □ No
- Does the facility reassess a resident's risk level when warranted due to a: Request?
   ☑ Yes □ No

- Does the facility reassess a resident's risk level when warranted due to a: Incident of sexual abuse? ⊠ Yes □ No
- Does the facility reassess a resident's risk level when warranted due to a: Receipt of additional information that bears on the resident's risk of sexual victimization or abusiveness?
   Xes 
   No

### 115.241 (h)

Is it the case that residents are not ever disciplined for refusing to answer, or for not disclosing complete information in response to, questions asked pursuant to paragraphs (d)(1), (d)(7), (d)(8), or (d)(9) of this section? ⊠ Yes □ No

### 115.241 (i)

 Has the agency implemented appropriate controls on the dissemination within the facility of responses to questions asked pursuant to this standard in order to ensure that sensitive information is not exploited to the resident's detriment by staff or other residents? ⊠ Yes □ No

### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

### Documentation

- SCDC Form 18-79 PREA Screening Checklist
- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- SCDC Policy GA-06.09 Care and Custody of Transgender Residents and Residents Diagnosed with Gender Dysphoria
- SCDC Policy OP-21.04 Resident Classification Plan
- SCDC Form 18-79 PREA Screening Checklist
- PREA Audit: Pre-Audit Questionnaire for Community
- SCDC Resident Dorm Reports All Dorms

- PREA Screening Initial (90)
- PREA Screening Reassessment -Match the Initial Screening (90)
- List of Vulnerability to Victimization
- List of Sexually Aggressive
- List of Resident and Housing Assignments/Housing Roster
- Guidance in Cross-Gender and Transgender Pat Searches (MOSS Group February 2012)
- PC Letter/PREA Screening Tool
- Lesson Plan: Supervision of Offenders (3 Hours), Pages 16 20 Acknowledgement Statement or Roster with staff signatures (31)
- Staff Interviews
- Residents Interviews

## 115.241 (a)

All residents shall be assessed during an intake screening and upon transfer to another facility for their risk of being sexually abused by other residents or sexually abusive toward other residents.

The South Carolina Department of Corrections Policy Number: OP-21.04 Resident Classification Plan section 5.1 – states that during the receiving and screening phase at the Reception and Evaluation Center, medical staff screen the incoming resident within 72 hours, using SCDC Form M-14 and the history portion of the R&E Physical in the automated medical record (AMR).

Regarding initial screening for risk of victimization or abusiveness policy states the following: (the) resident must be screened for risk of sexual victimization or risk of sexually abusing other residents within 72 hours of arrival at SCDC and again at each subsequent transfer. A trained designated staff member uses the automated PREA Screening Instrument (SCDC Form 18-79, "PREA Screening Checklist") to interview the resident and complete the checklist.

A Memo from the Director of Nursing for the SCDC dated July 3, 2019 gives the Health Services – HCA-HN staff written guidance on the following PREA issues:

- All residents must have a PREA risk assessment screening when they enter the institution and anytime there is an allegation or case. Meaning if you see the resident or suspected sexual abuse or harassment you will complete another assessment. This will be competed for every resident that you receive and completed in 24-48 hours at the same time you do intakes.
- Prior to the start of all risk assessments you must inform the resident:
  - Risk assessment questions are confidential.
  - You must report any allegation of sexual abuse/harassment that took place in SCDC.

• The resident is not required to answer any questions and there will be not punishment for refusing.

**Interview Specialized Staff:** The agency PREA coordinator indicated that per SCDC policy, procedures, and processes, residents who are screened and found to be vulnerable for victimization or vulnerable for perpetration are not assigned to a Level I Institution (Pre-Release or Work Release Center). SCDC Level 1 institutions are all "open bay" housing, which would be less secure for protection of vulnerable residents or would need additional security and monitoring for predators. For these reasons and other security and safety reasons, no residents who are found with these vulnerabilities are assigned to Level 1 institutions.

In the case of a resident who is transferred to a Level 1 institution who is then identified as a vulnerable resident or perpetrator, classification will be notified, and that resident will be removed and transferred to another institution as soon as possible for the security and safety of that resident and others.

**Interviewed Classification Staff Who Preform PREA Screenings**: Interviewed staff indicated when residents admitted to this facility or transferred to this facility from another facility the risk of sexual abuse victimization or sexual abusiveness toward others residents is assessed during the initial assessments. If any residents answer yes to sexual abuse victimization or sexual abusiveness, staff report it to the associate warden, who is the facility PREA compliance manager.

### 115.241 (b)

Intake screening shall ordinarily take place within 72 hours of arrival at the facility.

SCDC policy requires that all residents are assessed within 72 hours of arrival as part of the intake screening for their risk of being sexually abused by other residents or sexually abusive toward other residents. SCDC policy require the use of a screening instrument to determine proper housing, bed assignment, work assignment, education and other program assignments, with the goal of keeping residents at a high risk of being sexually abused/sexually harassed separate from those residents who are at a high risk of being sexually abusive.

**Interviewed Classification Staff Who Preform PREA Screenings** According to the staff who conduct PREA screening and documentation reviewed, PREA screening takes place within the 72 hours of arrival at the facility.

### 115.241 (c)

Such assessments shall be conducted using an objective screening instrument.

**Interviewed Classification Staff Who Preform PREA Screenings** The facility uses an objective screening instrument to determine proper housing, bed, assignment, work assignment, education and other program assignments, with the goal of keeping residents at a high risk of

being sexually abused or sexually harassed separate from those residents who are a high risk of being sexually abused.

According to documentation reviewed, the facility uses the agency automated PREA Screening Instrument (SCDC Form 18-79, "PREA Screening Checklist"). This instrument is computer-based system.

### 115.241 (d)

The intake screening shall consider, at a minimum, the following criteria to assess residents for risk of sexual victimization:

- Whether the resident has a mental, physical, or developmental disability;
- The age of the residents;
- The physical build of the resident;
- Whether the resident has previously been incarcerated;
- Whether the resident's criminal history is exclusively nonviolent;
- Whether the resident has prior convictions for sex offenses against an adult or child;
- Whether the resident is or is perceived to be gay, lesbian, bisexual, transgender, intersex, or gender nonconforming;
- Whether the resident has previously experienced sexual victimization;
- The residents own perception of vulnerability; and
- Whether the resident is detained solely for civil immigration purposes?

According to the SCDC's Notable Milestones, the PREA risk screening now has added features such as a "List Menu" with dropdown categories added to include:

- "Initial Assessment List"
- "Reassessment List"
- Location Search that provides staff with information regarding a certain dorm and if a certain category of resident is housed there.
- "One-to-One Compatibility Search" which is a very useful tool whereby staff can input two resident SCDC numbers to determine if two residents can safely be housed together;
- A search tool that lets staff know where vulnerable residents are currently housed to include dorm; room and bunk information.

These features further enhance the commitment to provide safe housing, bed, and programming/educational assignments to the residents at each institution.

The auditor requested that the agency PREA coordinator give a demonstration of these functions. The request was honored. This is a good computerized system.

**Interviewed Classification Staff Who Preform PREA Screenings:** Staff indicated that the initial PREA Screening consist of 21 questions. These are on a computer-based system.

### 115.241 (e)

The intake screening shall consider prior acts of sexual abuse, prior convictions for violent offenses, and history of prior institutional violence or sexual abuse, as known to the agency, in assessing residents for risk of being sexually abusive.

**Interviewed Residents**: Twenty-Six (26) interviewed residents recalled being asked questions about prior sexual history of sexual abuse, or whether they had a disability, or felt in danger of sexual abuse. Residents also reported that the questions were asked upon arrival and by their assigned counselor/case manager within 1-2 days of admission.

Four (4) residents could not recall being asked about whether they had been in jail or prison before. 100% of the residents reported feeling safe and that sexual assault did not occur at the facility.

**Interviewed Residents:** Twenty-Six (26) residents were interviewed. Fifteen (15) residents stated that they were not asked any questions relating to being gay or bisexual. Three (3) residents stated that they could not remember, and eight (8) residents stated they have been asked PREA related questions since orientation by case manager.

See section (d) response.

### 115.241 (f)

Within a set time period, not to exceed 30 days from the resident's arrival at the facility, the facility will reassess the resident's risk of victimization or abusiveness based upon any additional, relevant information received by the facility since the intake screening.

Residents reassessment for risk of victimization and abusiveness were completed within 30 days of the resident's arrival or when even warranted.

**Interviewed Classification Staff Who Preform PREA Screenings:** Staff indicated that after the initial PREA screening they conduct reassessments within 30 days.

See section (d) response.

### 115.41 (g)

A resident's risk level shall be reassessed when warranted due to referral, request, incident of sexual abuse, or receipt of additional information that bears on the resident's risk of sexual victimization or abusiveness.

Policy requires within 30 days of transfer, the classification caseworker/CPS reassess the resident's risk of victimization or abusiveness based upon any additional, relevant information received since the residents' transfer. In additional, relevant information has been received, the classification caseworker assesses the resident's risk using the automated PREA screening

instrument. If no additional, relevant information has been received, the classification caseworker indicated that on the automated PREA due list.

See Section (f) response.

### 115.241 (h)

Residents may not be disciplined for refusing to answer, or for not disclosing complete information in response to, questions asked pursuant to paragraphs (d-1, 7, 8, 9) of this section.

A Memo from the Director of Nursing for the SCDC dated July 3, 2019 gives the Health Services – HCA-HN staff written guidance on the following PREA issues:

- Questions contained in the risk screening instrument are private and confidential, however,
- Medical and mental health professionals are required to report any allegation of sexual abuse / harassment that took place in SCDC facility.
- Unless precluded by law medical and mental health professionals are required to report sexual abuse and to inform resident of the limits of confidentiality at the initiation of services.
- A resident is not required to answer any questions on the risk assessment instrument and there will be no punishment for refusing.

**Interviewed Specialized Staff**: The facility compliance manager indicated that the facility would not discipline a resident for refusing to answer and questions or for not disclosing information.

**Interviewed Classification Staff Who Preform PREA Screenings**: Interviews with these staff Indicated that residents are not disciplined for not responding to any of the questions. If the resident has mental disability, or a physical, or developmental disability the resident will be referred to mental health or medical. Residents are not disciplined if they do not report if they are gay, lesbian, bisexual, transgender, intersex, or gender non-conforming.

Staff also indicated that residents are not disciplined if they do not report previously experienced sexual victimization and for not responding to their own perception of vulnerability.

### 115.241 (i)

The agency shall implement appropriate controls on the dissemination within the facility of responses to questions asked pursuant to this standard in order to ensure that sensitive information in not exploited to the resident's detriment by staff or other residents.

**Interviewed Specialized Staff:** The facility PREA compliance manager indicated that the facility has implemented appropriate controls to monitor the dissemination of sensitive information within the facility. Resident information is safeguarded by limiting access based on the role staff

plays in the offender management process. Electronic access to protected confidential and physical files is limited by password protection system.

**Interviewed Classification Staff Who Preform PREA Screenings:** Staff indicated that the facility has outlined who can have access to a resident's risk assessment within the facility in order to protect sensitive information from exploitation.

# Standard 115.242: Use of screening information

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.242 (a)

- Does the agency use information from the risk screening required by § 115.241, with the goal of keeping separate those residents at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Housing Assignments? ⊠ Yes □ No
- Does the agency use information from the risk screening required by § 115.241, with the goal of keeping separate those residents at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Bed assignments? ☑ Yes □ No
- Does the agency use information from the risk screening required by § 115.241, with the goal of keeping separate those residents at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Work Assignments? ⊠ Yes □ No
- Does the agency use information from the risk screening required by § 115.241, with the goal of keeping separate those residents at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Education Assignments? ☑ Yes □ No
- Does the agency use information from the risk screening required by § 115.241, with the goal of keeping separate those residents at high risk of being sexually victimized from those at high risk of being sexually abusive, to inform: Program Assignments? ⊠ Yes □ No

#### 115.242 (b)

 Does the agency make individualized determinations about how to ensure the safety of each resident? ⊠ Yes □ No

#### 115.242 (c)

 When deciding whether to assign a transgender or intersex resident to a facility for male or female residents, does the agency consider on a case-by-case basis whether a placement would ensure the resident's health and safety, and whether a placement would present management or security problems (NOTE: if an agency by policy or practice assigns residents to a male or female facility on the basis of anatomy alone, that agency is not in compliance with this standard)? ⊠ Yes □ No When making housing or other program assignments for transgender or intersex residents, does the agency consider on a case-by-case basis whether a placement would ensure the resident's health and safety, and whether a placement would present management or security problems? ⊠ Yes □ No

#### 115.242 (d)

 Are each transgender or intersex resident's own views with respect to his or her own safety given serious consideration when making facility and housing placement decisions and programming assignments? ⊠ Yes □ No

#### 115.242 (e)

 Are transgender and intersex residents given the opportunity to shower separately from other residents? ⊠ Yes □ No

#### 115.242 (f)

- Unless placement is in a dedicated facility, unit, or wing established in connection with a consent decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, bisexual, transgender, or intersex residents, does the agency always refrain from placing: lesbian, gay, and bisexual residents in dedicated facilities, units, or wings solely on the basis of such identification or status? (N/A if the agency has a dedicated facility, unit, or wing solely for the placement of LGBT or I residents pursuant to a consent decree, legal settlement, or legal judgement.) ⊠ Yes □ No □ NA
- Unless placement is in a dedicated facility, unit, or wing established in connection with a consent decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, bisexual, transgender, or intersex residents, does the agency always refrain from placing: transgender residents in dedicated facilities, units, or wings solely on the basis of such identification or status? (N/A if the agency has a dedicated facility, unit, or wing solely for the placement of LGBT or I residents pursuant to a consent decree, legal settlement, or legal judgement.) ⊠ Yes □ No □ NA
- Unless placement is in a dedicated facility, unit, or wing established in connection with a consent decree, legal settlement, or legal judgment for the purpose of protecting lesbian, gay, bisexual, transgender, or intersex residents, does the agency always refrain from placing: intersex residents in dedicated facilities, units, or wings solely on the basis of such identification or status? (N/A if the agency has a dedicated facility, unit, or wing solely for the placement of LGBT or I residents pursuant to a consent decree, legal settlement, or legal judgement.)
   Yes □ No □ NA

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

### **Does Not Meet Standard** (*Requires Corrective Action*)

### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

### Documentation

- SCDC Form 18-79 PREA Screening Checklist
- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy GA-06.09 Care and Custody of Transgender Residents and Residents Diagnosed with Gender Dysphoria
- SCDC Policy OP-21.04 Resident Classification Plan
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews
- Resident Interviews

### 115.242 (a)

The agency shall use information from the risk screening required by standard 115.241 to inform housing, bed, work, education, and program assignments with the goal of keeping separate those residents at high risk of being sexually victimized from those at high risk of being sexually abusive.

According to the SCDC's Notable Milestones, the PREA risk screening now has added features such as a "List Menu" with dropdown categories added to include:

- "Initial Assessment List"
- "Reassessment List"
- Location Search to provide staff with information regarding a certain dorm and if a certain category of resident is housed there.
- "One-to-One Compatibility Search" which is a very useful tool whereby staff can input two resident SCDC numbers to determine if two residents can safely be housed together;
- A search tool that lets staff know where vulnerable residents are currently housed to include dorm; room and bunk information.

These features further enhance the commitment to provide safe housing, bed, and programming/educational assignments to the residents at each institution.

The auditor requested that the agency PREA coordinator give a demonstration of these functions. The request was honored. This is a good computerized system.

### 115.242 (b)

The agency shall make individualized determinations about how to ensure the safety of each resident.

Policy requires information from the risk screening instrument are considered when making housing, work, education, and program assignments with the goal of keeping separate those residents at high risk of being sexually victimized from those at high risk of being sexually abusive, and ensuring that determination about how to ensure the safety of each resident is individualized.

### 115.242 (c)

In deciding whether to assign a transgender or intersex resident to a facility for male or female residents, and in making other housing and programming assignments, the agency shall consider on a case-by-case basis whether a placement would ensure the residents health and safety, and whether the placement would present management or security problems.

SCDC policy require the use of a screening instrument to determine proper housing, bed assignment, work assignment, education and other program assignments, with the goal of keeping residents at a high risk of being sexually abused/sexually harassed separate from those residents who are at a high risk of being sexually abusive.

Policy requires that the initial housing of LGBT) residents: Lesbian, gay, bisexual, transgender, or intersex residents; is not housed solely on the basis of their identification unless placed for the purpose of protecting the resident.

SCDC Policy GA-06.09 Care and Custody of Transgender Residents and Residents Diagnosed with Gender Dysphoria, Section 3. Housing of Transgender Residents and Residents Diagnosed with Gender Dysphoria 3.1 states, in deciding whether to house transgender resident and residents with gender dysphoria in a facility for male or females, and in making other housing decisions (bathroom and shower access) and programming assignments, the Multidisciplinary Management and Treatment Team will consult with the Division of Operations as well as central Classifications to create a plan with a reasonable outcome for the Resident and institution as a whole. Safety concerns will be taken into account.

Policy GA-06.9 section 3.2 states, the following factors, along with 3.1 above, must be given serious consideration in making housing and placement decisions:

• The residents' views with respect to safety;

- The residents' expressed gender identity;
- The residents' current gender expression;
- The residents' vulnerability to victimization;
- The likelihood that the resident will perpetrate abuse;
- Facility considerations such as staffing patterns layout, and resident population;
- Length of sentence.

### 115.242 (d)

Placement and programming assignments for each transgender or intersex resident shall be reassessed at least twice each year to review any threats to safety experienced by the resident.

Policy requires placement and program assignment of transgender and intersex residents are reassessed every six months to review any threats to safety experienced by the resident.

See section (a) response.

#### 115.242 (e)

A transgender or intersex resident's own view with respect to his or her own safety shall be given serious consideration.

Policy Number: OP-21.04 section 5.1.1 –requires that on a case by case basis, the Gender Dysphoria Multi-Disciplinary Team determines whether to assign a transgender or intersex resident to an institution for male or female residents. The placement decision is based on the residents' own views with respect to his or her health and safety, and whether the decision will present a management or security problem.

### 115.242 (f)

Transgender and intersex residents shall be given the opportunity to shower separately from other residents.

**Interviewed Staff:** Transgender and intersex residents are given the opportunity to shower separately from other residents.

The shower locations were observed during the facility tour.

### 115.242 (g)

The agency shall not place lesbian, gay, bisexual, transgender, or intersex residents in dedicated facilities, units, or wings solely on the basis of such identification or status, unless such placement is in a dedicated facility, unit, or wing established in connection with a consent decree, legal settlement, or legal judgment for the purpose of protecting such residents.

Policy requires that the initial housing of LGBT) residents: Lesbian, gay, bisexual, transgender, or intersex residents is not housed solely on the basis of their identification unless placed for the purpose of protecting the resident.

SCDC Policy GA-06.09 The Multidisciplinary Management and Treatment Team, Section 2.1 states, the Multidisciplinary Management and Treatment Team will, on a case-by-case basis, create individualized accommodation plans that will provide for all medically necessary treatment, including personal adjustment and housing needs as well as search preferences, where deemed medically necessary. These individualized accommodation plans will be documented on SCDC Form M-207, Multidisciplinary Accommodation Plan."

Policy GA-06.09 2.2 states, The Multidisciplinary Management and Treatment Team will be made up of the following:

- Division Director of Behavioral/Mental Health & Substance Abuse Services;
- Assistant Deputy Director of Nursing;
- Chief Medical Doctor;
- Deputy Director of Health Services or designee;
- Chief Psychiatrist or designee;
- Primary care clinician (s) assigned to work with the offender, where appropriate;
- PREA Coordinator
- Deputy Director of Operations or designee;
- Deputy Director of Legal and Compliance or designee, and
- Division Director of Classification and Resident Records or designee.

**Interviewed Classification Staff Who Preform PREA Screenings:** Housing and program assignments are made on a case-by-case basis and residents are not placed in housing units based solely on their sexual identification or status. Housing and program assignments are made to separate the vulnerable residents from the alleged abusers.

# REPORTING

# Standard 115.251: Resident reporting

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

115.251 (a)

- Does the agency provide multiple internal ways for residents to privately report: Sexual abuse and sexual harassment? ⊠ Yes □ No
- Does the agency provide multiple internal ways for residents to privately report: Retaliation by other residents or staff for reporting sexual abuse and sexual harassment? ⊠ Yes □ No

■ Does the agency provide multiple internal ways for residents to privately report: Staff neglect or violation of responsibilities that may have contributed to such incidents? ⊠ Yes □ No

#### 115.251 (b)

- Is that private entity or office able to receive and immediately forward resident reports of sexual abuse and sexual harassment to agency officials? ⊠ Yes □ No
- Does that private entity or office allow the resident to remain anonymous upon request?
   ☑ Yes □ No

#### 115.251 (c)

- Do staff members accept reports of sexual abuse and sexual harassment made verbally, in writing, anonymously, and from third parties? ⊠ Yes □ No
- Do staff members promptly document any verbal reports of sexual abuse and sexual harassment? ⊠ Yes □ No

#### 115.251 (d)

 Does the agency provide a method for staff to privately report sexual abuse and sexual harassment of residents? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

### Documentation

 SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment

PREA Audit Report, V6

- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy Number: GA 01.07 Access to the General Counsel
- SCDC Policy GA-01.12 Resident Grievance System
- SCDC Policy PS-10.08 Resident Correspondence Privileges
- PREA Zero Tolerance Policy Poster (English and Spanish)
- PREA Postages (Use the indigent Process)
- MOU for Out Side Resident Reporting
- Pee Dee Coalition Against Domestic and Sexual Assault \*63 Poster
- Resident Handbook /Let's Talk About Safety English and Spanish)
- Braille English and Spanish
- SCDC School for the Deaf and the Blind
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews
- Resident Interviews

# 115.251 (a)

The agency shall provide multiple internal ways for residents to privately report sexual abuse and sexual harassment, retaliation, by other residents or staff for reporting sexual abuse and sexual harassment, and staff neglect or violation of responsibilities that may have contributed to such incidents.

The South Carolina Department of Corrections Policy Number: OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment section 3 – Provides that residents incarcerated in an SCDC facility may report any act of sexual abuse by calling \*22, and/or by written or verbal reports to any agency staff member, contract employee, volunteer, or the Division of Investigations, or SLED (address provided).

The resident can file a written report without giving his/her name or the name of the abuser (s). This information could also include an assault that occurred at any correctional facility, detention center, county facility or while under community supervision, prior to or during his/her commitment to the SCDC.

Residents can report PREA related allegations in the following ways:

- File a grievance
- File a report to investigations using a facility kiosk
- Request to visit medical and ask for help
- Ask a lawyer, a friend, or family member to request help
- Dial \*22 or \*63 from any Resident phone located each living units (PREA reporting line set up by the SCDC to leave a message regarding any violation in the facility.
- Call Sexual Assault Hotline

**Interviewed Random Staff**: One hundred percent (100%) of the interviewed staff stated that residents can report sexual abuse or sexual harassment by calling the PREA hotline. \*22, \*63 or through the kiosk or their tablet. It was also stated residents can tell any staff member or staff member they trusted.

**Interviewed Random Staff**: All the interviewed staff stated that residents can report sexual abuse verbally, in writing, anonymously. Staff reported that verbal reports would be documented on an incident report. Such documentation will be completed immediately.

**Interviewed Residents:** Twenty-Six (26) interviewed residents stated that they had multiple ways to report. Most the residents reported that they could communicate with staff, file a grievance report, or tell family. All (26) residents interviewed indicated that they could report sexual abuse or harassment to someone who does not work at the facility. All (26) residents were aware of the kiosk, tablets or PREA hotline (\*22) and address, which they noticed was posted on the unit. When probed about the posters on their units with an outside number and address, they could call or write, all residents were aware of the posters as well as pamphlets.

Several residents reported they could make a report without providing their name. Interviewed residents stated they were aware of how to report sexual abuse or sexual harassment and that a family member can make a report on their behalf.

The 26 residents interviewed stated that they have never been sexually abused or sexually harassed in this facility and have never reported that they were.

### 115.251 (b)

The agency shall also provide at least one way for residents to report abuse or harassment to a public or private entity or office that is not part of the agency, and that is able to receive and immediately forward resident reports of sexual abuse and sexual harassment to agency officials, allowing the resident to remain anonymous upon request.

The following are ways residents can report sexual abuse or sexual harassment to a public or private entity.

- Dialing \*63 on the resident phone. This call is not recorded and the resident does not have to put in their resident Personal Identification Number (PIN) to make the call. The call goes to a Statewide Partnership with Sexual Assault Center that partnered with SCDC to provide these services. That center is the Sexual Trauma Services of the Midlands.
- By Reporting to the Division of Investigations
- Resident Kiosk System

- Dialing \*22 reporting line set up by the SCDC to leave a message regarding any violation in the facility.
- By writing to South Carolina Law Enforcement Division (SLED); Anyone can write to SLED to make a report of sexual abuse inside a correctional institution in South Carolina and can choose to remain anonymous. If the resident has access to website you can just click on the link and enter required information.
- Tell a friend or family member to use the SCDC anonymous PREA tips website
- Legal Counsel
- Grievance Process (Mail outside)

**Interview Specialized Staff:** The facility PREA compliance manager indicated that SCDC PREA policy states that residents can report sexual abuse or sexual harassment in many ways. They can report to any employee, volunteer, contractor, or third-party advocate. This can be done through verbal communication, writing or calling the provided rape crisis center.

## 115.251 (c)

The agency shall provide a method for staff to privately report sexual abuse and sexual harassment of residents.

**Interviewed Random Staff**: All the interviewed staff reported that they have multiple means to privately report sexual abuse or sexual harassment. These reporting opportunities included notifying the shift supervisor, facility PREA compliance manager and completing an incident report, some of the interviewed staff stated they would use the SCDC anonymous PREA tips website.

# Standard 115.252: Exhaustion of administrative remedies

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

### 115.252 (a)

 Is the agency exempt from this standard? NOTE: The agency is exempt ONLY if it does not have administrative procedures to address resident grievances regarding sexual abuse. This does not mean the agency is exempt simply because a resident does not have to or is not ordinarily expected to submit a grievance to report sexual abuse. This means that as a matter of explicit policy, the agency does not have an administrative remedies process to address sexual abuse. □ Yes ⊠ No

#### 115.252 (b)

- Does the agency permit residents to submit a grievance regarding an allegation of sexual abuse without any type of time limits? (The agency may apply otherwise-applicable time limits to any portion of a grievance that does not allege an incident of sexual abuse.) (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA
- Does the agency always refrain from requiring a resident to use any informal grievance process, or to otherwise attempt to resolve with staff, an alleged incident of sexual abuse? (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA

#### 115.252 (c)

- Does the agency ensure that: Such grievance is not referred to a staff member who is the subject of the complaint? (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA

#### 115.252 (d)

- Does the agency issue a final agency decision on the merits of any portion of a grievance alleging sexual abuse within 90 days of the initial filing of the grievance? (Computation of the 90-day time period does not include time consumed by residents in preparing any administrative appeal.) (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA
- If the agency determines that the 90-day timeframe is insufficient to make an appropriate decision and claims an extension of time (the maximum allowable extension of time to respond is 70 days per 115.252(d)(3)), does the agency notify the resident in writing of any such extension and provide a date by which a decision will be made? (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA
- At any level of the administrative process, including the final level, if the resident does not receive a response within the time allotted for reply, including any properly noticed extension, may a resident consider the absence of a response to be a denial at that level? (N/A if agency is exempt from this standard.) ⊠ Yes □ No □ NA

#### 115.252 (e)

- Are those third parties also permitted to file such requests on behalf of residents? (If a thirdparty files such a request on behalf of a resident, the facility may require as a condition of processing the request that the alleged victim agree to have the request filed on his or her behalf, and may also require the alleged victim to personally pursue any subsequent steps in

the administrative remedy process.) (N/A if agency is exempt from this standard.)  $\boxtimes$  Yes  $\square$  No  $\square$  NA

If the resident declines to have the request processed on his or her behalf, does the agency document the resident's decision? (N/A if agency is exempt from this standard.)  $\boxtimes$  Yes  $\square$  No  $\square$  NA

#### 115.252 (f)

- Has the agency established procedures for the filing of an emergency grievance alleging that a resident is subject to a substantial risk of imminent sexual abuse? (N/A if agency is exempt from this standard.)  $\boxtimes$  Yes  $\square$  No  $\square$  NA
- After receiving an emergency grievance alleging a resident is subject to a substantial risk of imminent sexual abuse, does the agency immediately forward the grievance (or any portion thereof that alleges the substantial risk of imminent sexual abuse) to a level of review at which immediate corrective action may be taken? (N/A if agency is exempt from this standard.).  $\boxtimes$  Yes  $\square$  No  $\square$  NA
- After receiving an emergency grievance described above, does the agency provide an initial response within 48 hours? (N/A if agency is exempt from this standard.)  $\boxtimes$  Yes  $\square$  No  $\square$  NA
- After receiving an emergency grievance described above, does the agency issue a final agency decision within 5 calendar days? (N/A if agency is exempt from this standard.)  $\boxtimes$  Yes  $\square$  No  $\square$  NA
- Does the initial response and final agency decision document the agency's determination whether the resident is in substantial risk of imminent sexual abuse? (N/A if agency is exempt from this standard.)  $\boxtimes$  Yes  $\square$  No  $\square$  NA
- Does the initial response document the agency's action(s) taken in response to the emergency grievance? (N/A if agency is exempt from this standard.)  $\boxtimes$  Yes  $\Box$  No  $\Box$  NA
- Does the agency's final decision document the agency's action(s) taken in response to the emergency grievance? (N/A if agency is exempt from this standard.)  $\boxtimes$  Yes  $\Box$  No  $\Box$  NA

#### 115.252 (g)

If the agency disciplines a resident for filing a grievance related to alleged sexual abuse, does it do so ONLY where the agency demonstrates that the resident filed the grievance in bad faith? (N/A if agency is exempt from this standard.)  $\boxtimes$  Yes  $\square$  No  $\square$  NA

#### Auditor Overall Compliance Determination



**Exceeds Standard** (Substantially exceeds requirement of standards)





Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

PREA Audit Report, V6
## **Does Not Meet Standard** (*Requires Corrective Action*)

## Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy GA-01.12 Resident Grievance System
- PREA Audit: Pre-Audit Questionnaire for Community
- Resident Grievance Form
- Grievance Transferal Memorandum (1)
- Written Notifications of Grievance Extensions Relating to PREA
- Staff Interviews
- Resident Interviews

## 115.252 (a)

An agency shall be exempt from this standard if it does not have administrative procedures to address resident grievances regarding sexual abuse.

The South Caroline Department of Corrections Policy Number: GA-01.12 Resident Grievance System section 15.1 meets the requirements of this standard.

Policy section 15.2.6 states that the resident grievance coordinator will not investigate allegations of a violation of PREA. A copy of any grievance alleging PREA violations will be provided to the PREA compliance manager within 24 hours of receipt for investigation and providing recommended responses to grievances. The PREA compliance manager will maintain a copy of the grievance and maintain a log of PREA allegations grievances.

## 115.252 (b)

• The agency shall not impose a time limit on when a resident may submit a grievance regarding an allegation of sexual abuse.

- The agency may apply otherwise-applicable time limits to any portion of a grievance that does not allege and incident of sexual abuse.
- The agency shall not require a resident to use any informal grievance process, or to otherwise attempt to resolve with staff, an alleged incident of sexual abuse.
- Nothing in this section shall restrict the agency's ability to defend against a resident lawsuit on the ground that applicable status of limitations has expired.

Policy 15.2.1 states, there will be no time frame for filing a grievance alleging sexual abuse. The resident will not be required to attempt any informal resolution.

SCDC permits residents to submit a grievance regarding an allegation of sexual abuse without any type of time limits. SCDC refrains from requiring a resident to use any informal grievance process, or to otherwise attempt to resolve with staff, an alleged incident of sexual abuse and sexual harassment.

## 115.252 (c)

The agency shall ensure that:

- A resident who alleges sexual abuse may submit a grievance with without submitting it to a staff member who is the subject of the complaint and
- Such grievance is not referred to a staff member who is the subject of the compliant.

The agency ensures that a resident who alleges sexual abuse may submit a grievance without submitting it to a staff member who is the subject of the complaint. Residents can submit grievance through a grievance box.

All grievances are picked up on a daily basis, during normal working hours, by an employee designated by the warden. All grievances are numbered and entered into the automated system within three working days by an employee designated by the warden.

## 115.252 (d)

- The agency shall issue a final agency decision on the merits of any portion of a grievance alleging sexual abuse within 90 days of the initial filing of the grievance.
- Computation of the 90-day time period shall not include time consumed by residents in preparing any administrative appeal.
- The agency may claim an extension of time to respond, of up to 70 days, if the normal time period for response is insufficient to make an appropriate decision. The agency shall notify the resident in writing of any such extension and provide a date by which a decision will be made.

• At any level of the administrative process, including the final level, if the resident does not receive a response within the time allotted for reply, including any properly noticed extension, the resident may consider the absence of a response to be a denial at that level.

Policy, GA-01.2, Resident Grievance System, requires facilities to issue a final agency decision on the merits of any portion of a grievance alleging sexual abuse within 90 days of the initial filing of the grievance with a maximum allowable extension of time to respond of up to 70 days per 115.52 (b) when the normal time period for response is insufficient to make an appropriate decision.

Policy, GA-01.12, Resident Grievance System, indicates that at any level of the administrative process, including the final level, if the resident does not receive a response within the time allotted for reply, including any properly noticed extension, the resident may consider the absence of a response to be a denial at that level.

The auditor found this provision in compliance because policy requires a copy of any grievance alleging PREA violations to be provided to the PREA Compliance Manager within 24 hours of receipt for investigation and for providing recommended responses to grievances.

**PAQ:** The PAQ indicated that in the past 12 months, the number of grievances filed that alleged sexual abuse was one.

**PAQ:** The PAQ indicated that in the past 12 months, the number of grievances alleging sexual abuse that reached final decision within 90 days after being filed was zero.

**PAQ:** The PAQ indicated that in the past 12 months, the number of grievances alleging sexual abuse that involved extensions because final decision was not reached within 90 days was zero.

## 115.252 (e)

- Third parties, including fellow residents, staff members, family members, attorneys, and outside advocates, shall be permitted to assist residents in filing request for administrative remedies relating to allegations of sexual abuse, and shall also be permitted to file such requests on behalf of residents.
- If a third-party file such a request on behalf of a resident, the facility may require as a condition of processing the request that the alleged victim agree to have the request filed on his or her behalf, and may also require the alleged victim to personally pursue any subsequent steps in the administrative remedy process.
- If the resident declines to have the request processed on his or her behalf, the agency shall document the resident decision.

Policy, GA-01.12, Resident Grievance System, allows third parties to file a grievance on the behalf of a resident.

**Interviewed Specialized Staff:** The agency PREA coordinator indicated during his interview that third parties include individuals such as fellow residents, staff members, family members, attorneys, and outside advocates, are all permitted to assist residents in filing requests for administrative remedies relating to allegations of sexual abuse.

**PAQ:** The PAQ indicated that the number of grievances alleging sexual abuse filed by residents in the past 12 months in which the resident declined third-party assistance, containing documentation of the resident of the resident decision to decline was zero.

## 115.252 (f)

- The agency shall establish procedures for the filing of an emergency grievance alleging that a resident is subject to a substantial risk of imminent sexual abuse.
- After receiving an emergency grievance alleging an resident is subject to a substantial risk of imminent sexual abuse, the agency shall immediately forward the grievance (or any portion thereof that alleges the substantial risk of imminent sexual abuse) to a level of review at which immediate corrective action may be taken, shall provide an initial response within 48 hours, and shall issue a final agency decision within 5 calendar days. The initial response and final agency decision shall document the agency's determination whether the resident is in substantial risk of imminent sexual abuse and the action taken in response to the emergency grievance.

SCDC has established documented procedures for the filing of an emergency grievance alleging that a resident is subject to a substantial risk of imminent sexual abuse.

**Interviewed Specialized Staff**: According to the agency PREA coordinator, after receiving an emergency grievance alleging a resident is subject to a substantial risk of imminent sexual abuse, SCDC immediately would forward the grievance (or any portion thereof that alleges the substantial risk of imminent sexual abuse) to a level of review at which immediate corrective action may be taken.

Policy, GA-01.12, Resident Grievance System, Section 15.2.4., states that if the resident files an emergency grievance showing substantial risk of imminent sexual abuse, the agency shall immediately forward the grievance to the warden for response within 48 hours of receipt of the grievance and an agency final decision shall be provided within five (5) calendar days. Section 15.2.6. The resident grievance coordinator will not investigate allegations of a violation of PREA. A copy of any grievance alleging PREA violations will be provided to the PREA compliance manager within 24 hours of receipt for investigation and for providing recommended responses to grievances. The PREA compliance manager will maintain a copy of the grievance and maintain a log of PREA allegations grievances. **PAQ:** The PAQ indicated that the number of emergency grievances alleging substantial risk of imminent sexual abuse that were filed in the past 12 months was zero.

**PAQ:** The PAQ indicated that the number of grievances alleging substantial risk of imminent sexual abuse filed in the past 12 months that reached final decisions within five days was zero.

## 115.252 (g)

The agency may discipline a resident for filing a grievance related to alleged sexual abuse only where the agency demonstrates that the residents filed the grievance in bad faith.

Policy 15.25 states that the agency may discipline and resident for filing a grievance related to the alleged sexual abuse if there is evidence that the resident filed the grievance in bad faith.

See section (a) response.

**PAQ:** The PAQ indicated that in the past 12 months, the number of resident grievances alleging sexual abuse that resulted in disciplinary action by the agency against the resident for having filed the grievance in bad faith was zero.

# Standard 115.253: Resident access to outside confidential support services

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.253 (a)

- Does the facility provide residents with access to outside victim advocates for emotional support services related to sexual abuse by giving residents mailing addresses and telephone numbers, including toll-free hotline numbers where available, of local, State, or national victim advocacy or rape crisis organizations? ⊠ Yes □ No
- Does the facility enable reasonable communication between residents and these organizations and agencies, in as confidential a manner as possible? ⊠ Yes □ No

#### 115.253 (b)

■ Does the facility inform residents, prior to giving them access, of the extent to which such communications will be monitored and the extent to which reports of abuse will be forwarded to authorities in accordance with mandatory reporting laws? X Yes D No

#### 115.253 (c)

 Does the agency maintain or attempt to enter into memoranda of understanding or other agreements with community service providers that are able to provide residents with confidential emotional support services related to sexual abuse? ⊠ Yes □ No ■ Does the agency maintain copies of agreements or documentation showing attempts to enter into such agreements? ⊠ Yes □ No

## Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

## Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## Documentation

- SCDC MOU with the Statewide Partnerships with Sexual Assault Centers (The Sexual Trauma Services)
- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy PS-10.08 Resident Correspondence Privileges
- Resident Handbook (English and Spanish)
- PREA Line: Dialing \*63 or \*22 on the Resident Phone (No PIN)
- Anonymous PREA TIPS (Residents Call Family to Report)
- Investigations: Additional Information and Support Services (Notification/Dispositions)
- MOU with Sexual Trauma Services of the Midlands
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews
- Resident Interviews

## 115.253 (a)

The facility shall provide residents with access to outside victim advocates for emotional support services related to sexual abuse by giving residents mailing addresses and telephone numbers, including toll-free hotline numbers where available, of local, State, or national victim advocacy or rape crisis organizations, and, for persons detained solely for civil immigration purposes,

immigrant services agencies. The facility shall enable reasonable communication between residents and these organizations and agencies, in as confidential a manner as possible.

The South Carolina Department of Corrections website – Prison Rape Elimination Act (PREA) Statewide Partnerships with Sexual Assault Centers- Facilities are provided access to outside victim advocates for emotional support services for residents related to sexual abuse whether it occurred in prison on or before they became incarcerated.

The Sexual Trauma Services of the Midlands services this facility.

• Dialing \*63 on the resident phone (This call is not recorded and the resident does not have to put in their resident Personal Identification Number (PIN) to make the call. The call goes to a statewide partnership with Sexual Assault Center that partnered with SCDC to provide these services. Center: Sexual Trauma Services of the Midlands.

**Interviewed Residents**: Residents stated they were not aware of outside services. After probing, residents remembered seeing information posted on dorms regarding available services if needed.

## 115.253 (b)

The facility shall inform residents, prior to giving them access, of the extent to which such communications will be monitored and the extent to which reports of abuse will be forwarded to authorities in accordance with mandatory reporting laws.

See section (a) response.

#### 115.253 (c)

The agency shall maintain or attempt to enter into memoranda of understanding or other agreements with community service providers that are able to provide residents with confidential emotional support services related to sexual abuse. The agency shall maintain copies of agreements or documentation showing attempts to enter into such agreements.

SCDC has a statewide partnership agreement with multiple sexual assault centers across the state. The ten sexual assault centers provide hundreds of hours of support to victim of sexual assault, including individual face-to-face contacts, group sessions, written correspondence, and phone calls through toll-free hotline support.

The agency provided the auditor with a copy of the MOU with Sexual Trauma Services of the Midlands. SCDC intends to use the services of Sexual Trauma Services of the Midlands as a service provided to offer access to outside counseling services and support services to residents who are victims of sexual assault or abuse; increase incarcerated individuals' knowledge and awareness as well as responsiveness to sexual assault and prevention strategies, and enhance

training about sexual assault, trauma, and responsiveness among correctional officers and corrections staff. Justice Assistance Grant (No. 1GPR19001 awarded October 1, 2019.

# Standard 115.254: Third-party reporting

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.254 (a)

- Has the agency established a method to receive third-party reports of sexual abuse and sexual harassment? ⊠ Yes □ No
- Has the agency distributed publicly information on how to report sexual abuse and sexual harassment on behalf of a resident? ⊠ Yes □ No

## Auditor Overall Compliance Determination



**Exceeds Standard** (Substantially exceeds requirement of standards)

Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

## Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- MOU between SCDC and Statewide Partnership for Victim Services
- SCDC PREA Tip Line
- Resident Handbook /Let's Talk About Safety English and Spanish
- PREA Audit: Pre-Audit Questionnaire for Community
- SCDC Official Website (Third-Party Reporting)
- Staff Interviews
- Resident Interviews

## 115.254 (a)

The agency shall establish a method to receive third party reports of sexual abuse and sexual harassment and shall distribute publicly information on how to report sexual abuse and sexual harassment on behalf of a resident.

The auditor reviewed the SCDC website under the PREA section, it gives the public access to third party reporting by writing to the South Carolina Law Enforcement Division (SLED) to make a report of sexual abuse inside a correctional institution in South Carolina and can choose to remain anonymous. If the public has access to website they can just click on the link and enter required information.

A Tip line allows third-party reporters to indicate the date of the incident, location of the incident, type of incident and describe in details of the incident the third-party is reporting.

SCDC has established a reporting line that is housed at the headquarters of the Office of Investigations. This is a system in which an individual can leave a message, either by name or anonymously.

The message is then sent to the agency PREA coordinator who is responsible for distribution to the appropriate facility. This exact message is sent to the coordinator via email and he is able to listen to the exacted message.

Information on how to make a report is displayed on the SCDC website for anyone to access.

# **OFFICIAL RESPONSE FOLLOWING A RESIDENT REPORT**

## Standard 115.261: Staff and agency reporting duties

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.261 (a)

- Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding an incident of sexual abuse or sexual harassment that occurred in a facility, whether or not it is part of the agency? ☑ Yes □ No
- Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding retaliation against residents or staff who reported an incident of sexual abuse or sexual harassment? ⊠ Yes □ No
- Does the agency require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding any staff neglect or violation of responsibilities that may have contributed to an incident of sexual abuse or sexual harassment or retaliation?
   Xes 
   No

#### 115.261 (b)

 Apart from reporting to designated supervisors or officials, do staff always refrain from revealing any information related to a sexual abuse report to anyone other than to the extent necessary, as specified in agency policy, to make treatment, investigation, and other security and management decisions? ⊠ Yes □ No

#### 115.261 (c)

- Unless otherwise precluded by Federal, State, or local law, are medical and mental health practitioners required to report sexual abuse pursuant to paragraph (a) of this section?
   Xes 
   No
- Are medical and mental health practitioners required to inform residents of the practitioner's duty to report, and the limitations of confidentiality, at the initiation of services? ⊠ Yes □ No

#### 115.261 (d)

If the alleged victim is under the age of 18 or considered a vulnerable adult under a State or local vulnerable persons statute, does the agency report the allegation to the designated State or local services agency under applicable mandatory reporting laws? ⊠ Yes □ No

#### 115.261 (e)

■ Does the facility report all allegations of sexual abuse and sexual harassment, including thirdparty and anonymous reports, to the facility's designated investigators? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### Documentation

- SCDC Policy ADM-11.04 Employee Corrective Action
- SCDC Policy ADM-11.17 Employee Conduct

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy ADM-17.01 Employee Training Standards
- SCDC Policy POL-23.01 Investigation
- MOU Between South Carolina Law Enforcement Division (SCLED) and South Carolina Department of Correction (SCDOC)
- Investigation Reports -All Investigation for the Past Months (3)
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews
- Resident Interviews

## 115.261 (a)

The agency shall require all staff to report immediately and according to agency policy any knowledge, suspicion, or information regarding an incident of sexual abuse or sexual harassment that occurred in a facility, whether or not it is part of the agency; retaliation against residents or staff who reported such an incident; and any staff neglect or violation of responsibilities that may have contributed to an incident or retaliation.

The South Carolina Department of Corrections Policy Number: OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment, section 3.2 states, any employee, volunteer, agency, or contractor of the agency who observes or receives information concerning sexual abuse, including threats of sexual abuse or a substantial risk of imminent sexual abuse, toward an resident and/or any person presently under the jurisdiction of the agency, must report it immediately.

SCDC Policy, HS-18.07, Resident Health Information, indicated that the agency is committed to upholding the confidentiality and privacy of a resident's medical history. Resident's medical history/record will be accessible to authorized SCDC personnel and others only for duly authorized purposes in accordance with applicable Agency policies/procedures, American Correctional Association Standards, and state and federal statutes.

**Interviewed Specialized Staff**: The warden indicated that all allegations of sexual abuse and sexual harassment, including those from third-party and anonymous sources are reported directly to the designated investigator.

**Interviewed Specialized Staff**: The medical staff indicated yes, they are required to report any knowledge, suspicion, or information regarding an incident of sexual abuse or sexual harassment to a designated supervisor or official immediately upon learning of it.

The interviewed staff also indicated that she has become aware of PREA incidents, only in cases where no penetration occurred. These were reported.

**Interviewed Random Staff**: One hundred percent (100%) of the Sixteen (16) staff interviewed reported being conscious of the agencies procedure for reporting any information related to a resident sexual abuse. All interviewed staff could effectively communicate the proper protocol on how to report any incident or alleged incident of sexual abuse or harassment immediately. They are aware of various methods of reporting in writing or verbally to include but not limited to report to shift supervisor and notifying the facility PREA compliance manager, warden and medical.

Policy states that staff failure to report such information will result in corrective action up to, and including termination.

## 115.261 (b)

Apart from reporting to designated supervisors or officials, staff shall not reveal any information related to a sexual abuse report to anyone other than to the extent necessary, as specified in agency policy, to make treatment, investigation, and other security and management decisions.

See Section (a) response.

## 115.261 (c)

Unless otherwise precluded by Federal, State, or local law, medical and mental health practitioners shall be required to report sexual abuse pursuant to paragraph (a) of this section and to inform residents of the practitioner's duty to report, and the limitations of confidentiality, at the initiation of services.

**Interviewed Staff**: The Health Services staff confirmed that they are required to inform residents of their professional duty to report sexual abuse, and the limitations of confidentiality, at the initiation of services.

A Memo from the Director of Nursing for the SCDC dated July 3, 2019 gives the Health Services – HCA-HN staff written guidance on the following PREA issues:

- Questions contained in the risk screening instrument are private and confidential, however,
- Medical and mental health professionals are required to report any allegation of sexual abuse / harassment that took place in SCDC facility.
- Unless precluded by law medical and mental health professionals are required to report sexual abuse and to inform Resident of the limits of confidentiality at the initiation of services.
- A Resident is not required to answer any questions on the risk assessment instrument and there will be no punishment for refusing.
- Shall not reveal information related to incident except to designated supervisor
- If 18 or considered a vulnerable adult will report allegations without consent.

• Report all allegation receive from a 3<sup>rd</sup> party or anonymous reports.

## 115.261 (d)

If the alleged victim is under the age of 18 or considered a vulnerable adult under a state or local vulnerable persons statute, the agency shall report the allegation to the designated State or local services agency under applicable mandatory reporting laws.

As a part of the medical and mental health training, confidentiality and informed consent were included. If the alleged victim is under the age of 18 or considered a vulnerable adult under a State or local vulnerable persons statute, the agency is required to report the allegations to the designates State or local services agency under applicable mandatory reporting laws.

See Section (c) response.

#### 115.261 (e)

The facility shall report all allegations of sexual abuse and sexual harassment, including thirdparty and anonymous reports, to the facility's designated investigators.

See Section (a & c) responses.

## Standard 115.262: Agency protection duties

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.262 (a)

When the agency learns that a resident is subject to a substantial risk of imminent sexual abuse, does it take immediate action to protect the resident? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

**Exceeds Standard** (Substantially exceeds requirement of standards)

Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does

not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

# Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC, Policy, OP-22.23, Statewide Protective Custody
- SCDC Policy OP-21.04 Resident Classification Plan
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews
- Resident Interviews

## 115.262 (a)

When an agency learns that a resident is subject to a substantial risk of imminent sexual abuse, it shall take immediate action to protect the resident.

**Interviewed Specialized Staff**: The agency head designee indicated that if there is a specific source of the imminent sexual abuse, the potential abuser will be relocated so that there is no contact between the potential victim and possible perpetrator during an investigation and afterwards, if the investigation supports the potential for sexual abuse. Potential victimization and potential perpetrator conduct are taken into consideration in all housing and work assignments. As a last resort, the potential victim may be housed in protective custody until an investigation can be conducted and potential abuser identified.

**Interviewed Specialized Staff:** The facility warden indicated that one of their responsibilities at the facility is to ensure the safety of the residents. Staff were clear that if they felt that a resident was in imminent danger, they would take steps to ensure the safety of the resident.

**Interviewed Specialized Staff**: The facility PREA compliance manager indicated that one of their responsibilities at the facility is to ensure that safety of the residents. He was clear that if they felt that a resident was in imminent danger, they would take steps to ensure the safety of the Resident.

Some actions that staff would take:

- Move the potential victim to another cell/unit/building
- Move the potential abuse to another cell/unit/building
- Request for the resident to be transfer
- Request for the resident to be place in protected custody

**Interviewed Random Staff**: All the interviewed staff could articulate the response process if a resident is at risk of imminent sexual abuse. The staff reported that action is taken immediately to address a resident who is at risk of sexual abuse by privately talking to the resident who may be at risk, immediately notifying the supervisor, separating the resident from perpetrator. Staff reported that information would only be shared with necessary parties. More specifically, staff described not sharing information with other residents or unnecessary staff.

**PAQ:** The PAQ indicated that in the past 12 months, the number of times the agency or facility determined that a resident was subject to a substantial risk of imminent sexual abuse was zero.

# Standard 115.263: Reporting to other confinement facilities

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.263 (a)

#### 115.263 (b)

#### 115.263 (c)

• Does the agency document that it has provided such notification?  $\boxtimes$  Yes  $\Box$  No

#### 115.263 (d)

 Does the facility head or agency office that receives such notification ensure that the allegation is investigated in accordance with these standards? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does

not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews
- Resident Interviews

## 115.263 (a)

Upon receiving an allegation that a resident was sexually abused while confined at another facility, the head of the facility that received the allegation shall notify the head of the facility or appropriate office of the agency where the alleged abuse occurred.

Policy requires that any resident allegation of sexual abuse occurring while confined at another facility be reported to the warden of the facility where the alleged abuse occurred, within 72 hours of receipt of the allegation.

**Interviewed Specialized Staff:** The agency head designee indicated that allegations received from another agency or facility are referred to the agency PREA coordinator as the central point of contact.

The agency head designee also indicated that the PREA coordinator reviews the allegation and refers it either to the institutional PREA compliance manager for documentation that might exist and for administrative investigation if the allegation warrants an administrative investigation or Police Services if a criminal investigation is necessary.

**Interviewed Specialized Staff**: The warden indicated that management of the confinement facility is immediately notify in writing of the abuse and the SCDC Investigative Office. The notification occurs as soon as possible, but always within 72 hours of receipt of the allegation.

## 115.263 (b)

Such notification shall be provided as soon as possible, but no later than 72 hours after receiving the allegation.

See Section (a) response.

## 115.263 (c)

The agency shall document that it has provided such notification.

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See Section (a) response.

## 115.263 (d)

The facility head or agency office that receives such notification shall ensure that the allegation is investigated in accordance with these standards.

See Section (a) response.

**PAQ:** The PAQ indicated that in the past 12 months, the number of allegations of sexual abuse the facility received from other facilities was one.

## Standard 115.264: Staff first responder duties

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.264 (a)

- Upon learning of an allegation that a resident was sexually abused, is the first security staff member to respond to the report required to: Separate the alleged victim and abuser?
   ☑ Yes □ No
- Upon learning of an allegation that a resident was sexually abused, is the first security staff member to respond to the report required to: Preserve and protect any crime scene until appropriate steps can be taken to collect any evidence? ⊠ Yes □ No
- Upon learning of an allegation that a resident was sexually abused, is the first security staff
  member to respond to the report required to: Request that the alleged victim not take any
  actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth,
  changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred
  within a time period that still allows for the collection of physical evidence? ⊠ Yes □ No
- Upon learning of an allegation that a resident was sexually abused, is the first security staff
  member to respond to the report required to: Ensure that the alleged abuser does not take any
  actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth,
  changing clothes, urinating, defecating, smoking, drinking, or eating, if the abuse occurred
  within a time period that still allows for the collection of physical evidence? ⊠ Yes □ No

#### 115.264 (b)

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 If the first staff responder is not a security staff member, is the responder required to request that the alleged victim not take any actions that could destroy physical evidence, and then notify security staff? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

**Exceeds Standard** (Substantially exceeds requirement of standards)

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Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Form Sexual Abuse Response Checklist
- SCDC Form 19-29 Incident Report
- SCDC Form Sexual Abuse Response Protocol
- SCDC Policy ADM-17.01 Employee Training Standards
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews

## 115.264 (a)

Upon learning of an allegation that a resident was sexually abused, the first security staff member to respond to the report shall be required to:

- Separate the alleged victim and abuser;
- Preserve and protect any crime scene until appropriate steps can be taken to collect any evidence;
- If the abuse occurred within a time period that still allows for the collection of physical evidence, request that the alleged victim not take any actions that could destroy physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating; and
- If the abuse occurred within a time period that still allows for the collection of physical evidence, ensure that the alleged abuser does not take any actions that could destroy

physical evidence, including, as appropriate, washing, brushing teeth, changing clothes, urinating, defecating, smoking, drinking, or eating.

Policy Number: OP-21.12 Attachment A – SCDC Sexual Abuse Response Checklist and Attachment B SCDC Sexual Abuse Response Protocol, give guidelines to staff that have a duty to respond rapidly, professionally, and thoroughly when a resident has been sexually victimized.

Policy also requires if there is an instance of suspected or actual sexual abuse/victimization the security staff first responder (s) must take the following initial steps:

- Identify and separate perpetrator and victim
- Immediately take the victim to Medical;
- Escort alleged resident perpetrator (s) to an isolated area, preferably in a dry cell with restricted access to a toilet or water;
- Notify Shift Supervisor, PREA Compliance Manager, Warden, as well as Investigations;
- Isolate any witnesses;
- Secure the crime scene;
- Document all incidents promptly on SCDC Form 19-29, Incident Report; and
- Only share information related to the incident with those people who need to know in order to ensure the victims' safety, conduct the investigation, or provide treatment to the victim or alleged perpetrator.

**Interviewed Random Staff:** Interviews were conducted with sixteen (16) security staff who were able to describe the actions they would take as a first responder to include but not limited to: separate the victim from the perpetrator, isolate/secure the scene and secure evidence, call for additional staff, and notify supervisor, notify medical, and ensure residents do not shower, brush teeth or eat.

**PAQ:** The PAQ indicated that in the past 12 months, the number of allegations that a resident was sexually abused was three.

## 115.264 (b)

If the first staff responder is not a security staff member, the responder shall be required to request that the alleged victim not take any actions that could destroy physical evidence, and then notify security staff.

Policy Number: OP-21.12 Attachment A – SCDC Sexual Abuse Response Checklist and Attachment B SCDC Sexual Abuse Response Protocol gives guidelines to staff that have a duty to respond rapidly, professionally, and thoroughly when a resident has been sexually victimized. The guide gives requirements to the duties of the security and none security staff.

See section (a) response.

# Standard 115.265: Coordinated response

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

## 115.265 (a)

 Has the facility developed a written institutional plan to coordinate actions among staff first responders, medical and mental health practitioners, investigators, and facility leadership taken in response to an incident of sexual abuse? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Form Sexual Abuse Response Checklist
- SCDC Form Sexual Abuse Response Protocol
- Written Institutional Plan
- PREA Coordinator Response Protocol For Goodman Correctional Institution
- Staff Interviews

## 115.265 (a)

The facility shall develop a written institutional plan to coordinate actions taken in response to an incident of sexual abuse, among staff first responders, medical and mental health practitioners, investigators, and facility leadership. Policy Number: OP-21.12 Attachment A – SCDC Sexual Abuse Response Checklist and Attachment B SCDC Sexual Abuse Response Protocol give guidelines to staff that have a duty to respond rapidly, professionally, and thoroughly when a resident has been sexually victimized.

The facility provided an institutional plan for addressing issues of sexual abuse and sexual harassment. The plan provides bullet points for the following areas to follow.

- Staff First Responders
- Shift Commander
- PREA Compliance Manager
- Medical Staff
- Mental Health Staff

**Interviewed Specialized Staff**: The warden indicated that the facility has a plan to coordinate actions among staff first responders, medical and mental health practitioners, investigators, and facility leadership in response to an incident of sexual abuse.

# Standard 115.266: Preservation of ability to protect residents from contact with abusers

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

## 115.266 (a)

## 115.266 (b)

• Auditor is not required to audit this provision.

## Auditor Overall Compliance Determination



- Meets Standard (Substantial compliance; complies in all material ways with the
- **Does Not Meet Standard** (*Requires Corrective Action*)

## Instructions for Overall Compliance Determination Narrative

standard for the relevant review period)

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## Documentation

- PREA Audit: Pre-Audit Questionnaire for Community
- Collective Bargaining Agreements (0)
- Staff Interviews

## 115.266 (a)

Neither the agency nor any other governmental entity responsible for collective bargaining on the agency's behalf shall enter into or renew any collective bargaining agreement or other agreement that limits the agency's ability to remove alleged staff sexual abusers from contact with any residents pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted.

There are no current agreements that limit the agency's ability to remove alleged staff sexual abusers from contact with residents pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted. There have not been any collective bargaining agreements since Augusta 20, 2012.

**Interviewed Specialized Staff:** The agency head designee indicated that the agency does not have collective bargaining in South Carolina.

**Interviewed Specialized Staff**: The agency PREA coordinator indicated that there are no agreements that limit the agency's ability to remove alleged staff sexual abusers from contact with residents pending the outcome of an investigation or of a determination of whether and to what extent discipline is warranted.

# 115.266 (b)

Nothing in this standard shall restrict the entering into or renewal of agreement that govern:

- The conduct of the disciplinary process, as long as such agreements are not inconsistent with the provisions of standards 115.72 and 115.76; or
- Whether a no-contact assignment that is imposed pending the outcome of an investigation shall be expunged from or retained in the staff member's personnel file following a determination that the allegation of sexual abuse is not substantiated.

**Interviewed Specialized Staff:** The facility PREA compliance manager indicated that there have not been any collective bargaining agreements.

# Standard 115.267: Agency protection against retaliation

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.267 (a)

- Has the agency established a policy to protect all residents and staff who report sexual abuse or sexual harassment or cooperate with sexual abuse or sexual harassment investigations from retaliation by other residents or staff? ⊠ Yes □ No
- Has the agency designated which staff members or departments are charged with monitoring retaliation? ⊠ Yes □ No

#### 115.267 (b)

■ Does the agency employ multiple protection measures, such as housing changes or transfers for resident victims or abusers, removal of alleged staff or resident abusers from contact with victims, and emotional support services for residents or staff who fear retaliation for reporting sexual abuse or sexual harassment or for cooperating with investigations? ⊠ Yes □ No

#### 115.267 (c)

- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor the conduct and treatment of residents or staff who reported the sexual abuse to see if there are changes that may suggest possible retaliation by residents or staff? ⊠ Yes □ No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor the conduct and treatment of residents who were reported to have suffered sexual abuse to see if there are changes that may suggest possible retaliation by residents or staff? ⊠ Yes □ No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Act promptly to remedy any such retaliation? ⊠ Yes □ No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor any resident disciplinary reports? ⊠ Yes □ No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor resident housing changes? ⊠ Yes □ No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor resident program changes? ⊠ Yes □ No

- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor negative performance reviews of staff? ⊠ Yes □ No
- Except in instances where the agency determines that a report of sexual abuse is unfounded, for at least 90 days following a report of sexual abuse, does the agency: Monitor reassignments of staff? ⊠ Yes □ No

#### 115.267 (d)

In the case of residents, does such monitoring also include periodic status checks?
 ⊠ Yes □ No

#### 115.267 (e)

 If any other individual who cooperates with an investigation expresses a fear of retaliation, does the agency take appropriate measures to protect that individual against retaliation?
 ☑ Yes □ No

#### 115.267 (f)

• Auditor is not required to audit this provision.

## Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

## Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## Documentation

- SCDC Policy Number: ADM 115.15 South Carolina Whistleblower Act Section, Retaliation Against an Employee for Filing a Report
- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment

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- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- Employee Policy Acknowledgement Form Retaliation (30)
- Documentation of Retaliation Monitoring Past 12 Months Sexual Abuse Retaliation Monitoring Form (0)
- PREA Audit: Pre-Audit Questionnaire Community
- Staff Interviews

# 115.267 (a)

The agency shall establish a policy to protect all residents and staff who report sexual abuse or sexual harassment or cooperate with sexual abuse or sexual harassment investigations from retaliation by other residents or staff, and shall designate which staff members or departments are charged with monitoring retaliation.

The South Carolina Department of Corrections Policy Number: OP-21.12 section 4, states that no resident will be subjected to retaliation, reprisal, harassment, or disciplinary action by employees, volunteers, or other residents for reporting allegations or knowledge of sexual abuse against a resident. Residents may report retaliation using any of the procedures for reporting sexual abuse, as described in standard 115.33. Allegations of reprisal may also be investigated by the Inspector General or Division of Investigations.

Employees will not be subjected to any kind of retaliation for reporting of any wrongdoings. Refer to Agency Policy/Procedure ADM-115.15, South Carolina Whistleblower Act.

The South Carolina Department of Corrections Policy Number: ADM-11.15 South Carolina Whistleblower Act section 2, Retaliation Against an Employee for Filing a Report, states that any employee who files a validated and/or substantiated report of wrongdoing with an appropriate authority will not be dismissed, suspended, or demoted nor incur a reduction in pay, unless the corrective action taken is unrelated to the report of the wrongdoing.

**PAQ:** The PAQ indicated that the number of times an incident of retaliation occurred in the past 12 months was zero.

## 115.267 (b)

The agency shall employ multiple protection measures, such as housing changes or transfers for resident victims or abusers, removal of alleged staff or resident abusers from contact with victims, and emotional support services for residents or staff who fear retaliation for reporting sexual abuse or sexual harassment or for cooperating with investigations.

**Interviewed Specialized Staff:** The agency head designee indicated that the perpetrator is removed from areas that might allow contact with the victim of sexual harassment or sexual abuse. The PREA compliance manager consults with and conducts wellness checks with the victim for at least 90 days to ensure the victim is not subjected to retaliation.

The agency head designee also indicated that the same steps as outlined above are taken regarding individuals cooperating with an investigation.

## 115.267 (c)

For at least 90 days following a report of sexual abuse, the agency shall monitor the conduct and treatment of residents or staff who reported the sexual abuse and of residents who were reported to have suffered sexual abuse to see if there are changes that may suggest possible retaliation by residents or staff, and shall act promptly to remedy any such retaliation. Items the agency should monitor include any resident disciplinary reports, housing, or program changes, or negative performance reviews or reassignments of staff. The agency shall continue such monitoring beyond 90 days if the initial monitoring indicates a continuing need.

The staff indicated that they conduct 90 days follow up as apart of the monitoring process.

## 115.267 (d)

In the case of residents, such monitoring shall also include periodic status checks.

See section (b) response.

## 115.267 (e)

If any other individual who cooperates with an investigation expresses a fear of retaliation, the agency shall take appropriate measures to protect that individual against retaliation.

The South Carolina Department of Corrections Policy Number: OP-21.12 section 4, states that no resident will be subjected to retaliation, reprisal, harassment, or disciplinary action by employees, volunteers, or other residents for reporting allegations or knowledge of sexual abuse against a resident. Residents may report retaliation using any of the procedures for reporting sexual abuse, as described in standard 115.33. Allegations of reprisal may also be investigated by the Inspector General or Division of Investigations.

Employees will not be subjected to any kind of retaliation for reporting of any wrongdoings. Refer to Agency Policy/Procedure ADM-115.15, South Carolina Whistleblower Act.

## 115.267 (f)

An agency's obligation to monitor shall terminate if the agency determines that the allegation is unfounded.

See section (a) response.

# INVESTIGATIONS

# Standard 115.271: Criminal and administrative agency investigations

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

## 115.271 (a)

- When the agency conducts its own investigations into allegations of sexual abuse and sexual harassment, does it do so promptly, thoroughly, and objectively? (N/A if the agency/facility is not responsible for conducting any form of criminal OR administrative sexual abuse investigations. See 115.221(a).) ⊠ Yes □ No □ NA

#### 115.271 (b)

#### 115.271 (c)

- Do investigators gather and preserve direct and circumstantial evidence, including any available physical and DNA evidence and any available electronic monitoring data? ⊠ Yes □ No
- Do investigators interview alleged victims, suspected perpetrators, and witnesses?
   ⊠ Yes □ No
- Do investigators review prior reports and complaints of sexual abuse involving the suspected perpetrator? ⊠ Yes □ No

#### 115.271 (d)

When the quality of evidence appears to support criminal prosecution, does the agency conduct compelled interviews only after consulting with prosecutors as to whether compelled interviews may be an obstacle for subsequent criminal prosecution? ⊠ Yes □ No

## 115.271 (e)

Do agency investigators assess the credibility of an alleged victim, suspect, or witness on an individual basis and not on the basis of that individual's status as resident or staff?
 ☑ Yes □ No

 Does the agency investigate allegations of sexual abuse without requiring a resident who alleges sexual abuse to submit to a polygraph examination or other truth-telling device as a condition for proceeding? ⊠ Yes □ No

#### 115.271 (f)

- Are administrative investigations documented in written reports that include a description of the physical evidence and testimonial evidence, the reasoning behind credibility assessments, and investigative facts and findings? ⊠ Yes □ No

#### 115.271 (g)

 Are criminal investigations documented in a written report that contains a thorough description of the physical, testimonial, and documentary evidence and attaches copies of all documentary evidence where feasible? ⊠ Yes □ No

#### 115.271 (h)

Are all substantiated allegations of conduct that appears to be criminal referred for prosecution?
 ☑ Yes □ No

#### 115.271 (i)

 Does the agency retain all written reports referenced in 115.271(f) and (g) for as long as the alleged abuser is incarcerated or employed by the agency, plus five years? ⊠ Yes □ No

#### 115.271 (j)

 Does the agency ensure that the departure of an alleged abuser or victim from the employment or control of the agency does not provide a basis for terminating an investigation?
 Xes 
 No

#### 115.271 (k)

• Auditor is not required to audit this provision.

#### 115.271 (I)

 When an outside entity investigates sexual abuse, does the facility cooperate with outside investigators and endeavor to remain informed about the progress of the investigation? (N/A if an outside agency does not conduct administrative or criminal sexual abuse investigations. See 115.221(a).) ⊠ Yes □ No □ NA

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy GA 05.01 Investigations and Procedures
- SCDC Form Sexual Abuse Response Protocol Checklist
- SCDC Form Sexual Abuse Response Protocol
- SCDC Policy POL-23.01 Investigation
- MOU Between South Carolina Law Enforcement Division (SCLED) and South Carolina Department of Correction (SCDOC)
- Pending PREA Investigations (1)
- Facility Investigator Training/NIC Certificates (3)
- Agency Investigator Training/NIC Certificates (6)
- List of Agency Investigators (45)
- Sample Log of Investigation Retention
- Disposition of PREA Report/Victim Notification (1)
- Investigation Reports-All Investigation for the Past Months Packages (3)
  - Case Status Report (Division of Police Services Regional Investigator)
  - o Disposition of PREA Report
  - Letter to the PREA Coordinator
  - Email from the PREA Coordinator
  - Incident Report
  - o PREA Resident Voluntary Statement
  - Incident Report Checklist for PREA Issues
  - Resident Search Detail Report

- Display Resident Offense History
- Classification Summary Reports
- Case 33-2020-050 is still an active case waiting on DNA analysis from SLED
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews

# 115.271 (a)

When the agency conducts its own investigations into allegations of sexual abuse and sexual harassment, it shall do so promptly, thoroughly, and objectively for all allegations, including third-party and anonymous reports.

The South Carolina Department of Corrections Policy Number: OP-21.12 Prevention, Detention, and Response to Sexual Abuse/Sexual Harassment section 6.1, states that all allegations of sexual abuse and sexual harassment, including threats and attempts, will be immediately and aggressively investigated. The Division of Investigations shall initiate the investigation, will notify South Carolina Law Enforcement Division (SLED) and the Inspector General's office when sexual misconduct by staff, contractors or volunteers is alleged, and will conduct an internal investigation in accordance with SCDC Policy and Procedure GA-05.01 Investigations.

**Interviewed Specialized Staff**: According to the assistant deputy director of Police Services, SCDC conducts its own investigations into allegations of sexual abuse and sexual harassment, and it does so promptly, thoroughly, and objectively. The agency conducts such investigations for all allegations, including third party and anonymous reports.

SCDC Police Services statewide has forty-five (45) investigators, who are Class 1 Police Officers. These investigators are assigned to a region in the state. Using a regional approach, the state is divided into four (4) regions. Each region has four (4) investigators assigned with one (1) supervising manager for each respective region. Each region is tasked with the responsibility of performing a variety of types of investigations to include PREA investigations.

# 115.271 (b)

Where sexual abuse is alleged, the agency shall use investigators who have received special training in sexual abuse investigations pursuant to standard 115.34.

The investigators are required to complete the NIC online PREA Specialized Investigations training. The NIC online training includes techniques for interviewing sexual abuse victim, proper use of Miranda and Garrity warning, etc. The facility provided a list of individuals that completed the PREA Specialized training and verification by submitting the certificates that were received at the completion of course.

## 115.271 (c)

Investigators shall gather and preserve direct and circumstantial evidence, including any available physical and DNA evidence and any available electronic monitoring data; shall interview alleged victims, suspected perpetrators, and witnesses; and shall review prior complaints and reports of sexual abuse involving the suspected perpetrator.

Policy Number: OP-21.12 section 6.2, states that collection of forensic and other physical evidence will be done in coordination with the facility's medical staff, the Division of Investigations and/or the South Carolina Law Enforcement Division.

Policy Number: OP-21.12 section 6.5 – Evidence/Security Procedures, requires that if there is evidence that a sexual assault has occurred, the area will be treated as a possible crime scene and the following steps will be implemented immediately upon discovery:

- Identify and maintain the crime scene, preserve evidence, including on the victims' and alleged perpetrator's bodies or clothes, and maintain custody of evidence until released to law enforcement officials;
- Items shall not be cleaned or removed;
- Photos shall be taken of the suspected crime scene and any evidence;
- Allow only authorized personnel to enter the area;
- If the incident occurred with the last 5 days, requested that the victim and ensure that the alleged perpetrator (s) refrain from actions that could destroy evidence, such as bathing, brushing teeth, changing their clothes, urinating, defecating, drinking, ore eating until they have been examined by qualified medical personnel.
- Ensure that any alleged staff, volunteer or contractor perpetrators are immediately separated from contact with Residents.
- For additional procedures, see the Sexual Abuse Response Protocol (Policy Number: OP-21.12 Attachment A – SCDC Sexual Abuse Response Checklist and Attachment B SCDC Sexual Abuse Response Protocol).

**Interviewed Specialized Staff**: The assistant deputy director of Police Services confirmed that investigators gather and preserve direct and circumstantial evidence, including any available physical and DNA evidence and any available electronic monitoring data, interview alleged victims, suspected perpetrators, and witnesses, review prior reports and complaints of sexual abuse involving the suspected perpetrator, assess the credibility of an alleged victim, suspect, or witness on an individual basis and not on the basis of that individual's status as resident or staff, investigate allegations of sexual abuse without requiring an resident who alleges sexual abuse to submit to a polygraph examination or other truth-telling device as a condition for proceeding.

## 115.271 (d)

When the quality of evidence appears to support criminal prosecution, the agency shall conduct compelled interviews only after consulting with prosecutors as to whether compelled interviews may be an obstacle for subsequent criminal prosecution.

According to policy, if allegations of conduct that appears to be criminal are substantiated, referral will be made to the appropriate solicitor for prosecution. Additionally, staff will be subject to agency corrective action up to and including termination, and residents may be charged through the agency Disciplinary System.

**Interviewed Staff**: The agency PREA coordinator indicated that the reason why one sexual abuse case is still open and needs an extended period of time to close is due to DNA evidence that is collected being sent to the SC Law Enforcement Division (SLED). SLED does the DNA checks that is submitted from the SCDC Police Services Division and or from the local Hospitals regarding sexual abuse cases along with all other evidence needed for criminal cases from all over the state. This massive number of requests cause a backlog which extends the time needed to process cases.

**Interviewed Specialized Staff**: The deputy director of Police Services indicated that Police Services Agents are trained investigators and are not required to consult with prosecutors before conducting interviews. The agency proceeds and consult with prosecutors if needed and they also have an attorney on staff with Police Services who provides guidance when necessary.

## 115.271 (e)

The credibility of an alleged victim, suspect, or witness shall be assessed on an individual as is and shall not be determined by the person's status as resident or staff. No agency shall require a resident who alleges sexual abuse to submit to a polygraph examination or other truth-telling device as a condition for proceeding with the investigation of such an allegation.

See Section (C) response.

## 115.271 (f)

Administrative Investigations:

- Shall include an effort to determine whether staff actions or failures to act contributed to the abuse; and
- Shall be documented in written reports that include a description of the physical and testimonial evidence, the reasoning behind credibility assessments, and investigative facts and findings.

See documentation reviewed above.

## 115.271 (g)

Criminal investigations shall be documented in a written report that contains a through description of physical, testimonial, and documentary evidence and attaches copies of all documentary evidence where feasible.

Policy Number: OP-21.12 section 9 Data Collection/Tracking: Case Records, requires that all case records associated with claims of sexual abuse, including incident reports, investigative reports, offender information, case disposition, medical and counseling evaluation findings and recommendations for post-release treatment and/or counseling are retained in accordance with OP.21.09, Resident Records and HS-18.07 Resident Health Information.

Policy section 5.5 – Evidence Protection; states that physical evidence in administrative cases will be maintained for sufficient analysis and presentation in subsequent hearing.

Criminal investigations were documented in a written report that contains a through description of the physical, testimonial, and documentary evidence and attaches copies of all documentary evidence where feasible. Substantiated allegations of conduct that appears to be criminal are referred for prosecution.

## 115.271 (h)

Substantiated allegations of conduct that appears to be criminal shall be referred for prosecution.

Policy requires that the Police Services or designee will pursue criminal prosecution against any SCDC employee, resident, or visitor who participates in a criminal act. Prosecution will be pursued through the appropriate judicial officer, i.e., the State Attorney General Circuit Solicitor, Magistrate, or City Recorder, of the jurisdiction in which the crime occurred.

According to policy, if allegations of conduct that appears to be criminal are substantiated, referral will be made to the appropriate solicitor for prosecution. Additionally, staff will be subject to Agency corrective action up to and including termination, and residents may be charged through the agency Disciplinary System.

## 115.271 (i)

The agency shall retain all written reports referenced in paragraphs (f) and (g) of this section for as long as the alleged abuser is incarcerated or employed by the agency, plus five years.

SCDC has a general investigative record retention schedule of physical destruction of 7 years after adjudication or until the resident discharges from a sentence, dies while incarcerated, whichever comes first, the records can then be destroyed. The schedule has been corrected to meet standard requirements.

The South Carolina Department of Corrections Policy Number: HS-18.07 Resident Health Records section 10, requires that inactive health records will be maintained by the Central HIR office in hard copy form for 25 years or on microfilm and/or on electronic media for 99 years.

## 115.271 (j)

The departure of the alleged abuser or victim from the employment or control of the facility or agency shall not provide a basis for terminating an investigation.

See section above.

## 115.271 (k)

Any State entity or Department of Justice component that conducts such investigations shall do so pursuant to the above requirements.

**Interviewed Specialized Staff**: The facility investigator indicated that outside entity that conducts PREA investigations uses the above requirements.

## 115.271 (I)

When outside agencies investigate sexual abuse, the facility shall cooperate with outside investigators and shall endeavor to remain informed about the progress of the investigation.

The South Carolina Department of Corrections Policy Number: POL-23.01 Investigations section 3.3, requires that a letter of agreement/memorandum of understanding will be developed and signed by the agency Director and the Chief of the State Law Enforcement Division (SLED) that delineates which allegations of potential criminal activity will be accepted for investigation by SLED. The Deputy Director of Policy Services will ensure that the provisions of this letter of agreement/memorandum of understanding are complied with by investigative personnel. In all cases that are investigated by SLED, Police Services and SCDC Agents will be available to assist SLED, as needed.

A review of the MOU between SC Law Enforcement Division and the SCDC indicated that the MOU constitutes an agreement to establish guidelines relating to the investigation of criminal cases and the notification of certain events that occur on property controlled by SCDC.

Section 5.2 of the MOU includes any case that involves sexual assault of an SCDC employee or private citizen by a resident. Additionally, SLED will be the primary investigative agency as requested by the Director of SCDC or the SCDC Inspector General at his discretion.

**Interviewed Specialized Staff**: The deputy director of Police Services indicated in the event that this should happen, Police Services would still open a case as an assisting agency and assist the outside agency with the investigation, evidence collection, and interviews.

# Standard 115.272: Evidentiary standard for administrative investigations

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.272 (a)

 Is it true that the agency does not impose a standard higher than a preponderance of the evidence in determining whether allegations of sexual abuse or sexual harassment are substantiated? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

## Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy GA 05.01 Investigations and Procedures
- SCDC Form Sexual Abuse Response Protocol Checklist
- SCDC Form Sexual Abuse Response Protocol
- SCDC Policy Number: OP 21.12 Section 9 Data Collection/Tracking
- SCDC Policy POL-23.01 Investigation
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews

## 115.272 (a)

The agency shall impose no standard higher than a preponderance of the evidence in determining whether allegations of sexual abuse or sexual harassment are substantiated.

Interviewed Specialized Staff: The agency PREA coordinator was aware of the evidence standard.

**Interviewed Specialized Staff:** The deputy director of Police Serves indicated that the evidence required to substantiate allegations of sexual abuse or sexual harassment is the preponderance of the evidence.

Interviewed staff indicated that investigators do not impose no standard higher than a preponderance of the evidence in determining whether allegations of sexual abuse or sexual harassment are substantiated.

**PAQ:** The Pre-Audit Questionnaire and interviews with staff confirmed there have been sixteen allegations of sexual abuse or sexual harassment during the past twelve (12) months.

# Standard 115.273: Reporting to residents

## All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.273 (a)

Following an investigation into a resident's allegation that he or she suffered sexual abuse in an agency facility, does the agency inform the resident as to whether the allegation has been determined to be substantiated, unsubstantiated, or unfounded? ⊠ Yes □ No

#### 115.273 (b)

If the agency did not conduct the investigation into a resident's allegation of sexual abuse in the agency's facility, does the agency request the relevant information from the investigative agency in order to inform the resident? (N/A if the agency/facility is responsible for conducting administrative and criminal investigations.) ⊠ Yes □ No □ NA

#### 115.273 (c)

- Following a resident's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded, or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The staff member is no longer posted within the resident's unit? ⊠ Yes □ No
- Following a resident's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded, or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The staff member is no longer employed at the facility? ⊠ Yes □ No
- Following a resident's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded, or unless the resident has been released from custody, does the agency subsequently inform the resident
whenever: The agency learns that the staff member has been indicted on a charge related to sexual abuse in the facility?  $\boxtimes$  Yes  $\Box$  No

Following a resident's allegation that a staff member has committed sexual abuse against the resident, unless the agency has determined that the allegation is unfounded, or unless the resident has been released from custody, does the agency subsequently inform the resident whenever: The agency learns that the staff member has been convicted on a charge related to sexual abuse within the facility? ⊠ Yes □ No

#### 115.273 (d)

- Following a resident's allegation that he or she has been sexually abused by another resident, does the agency subsequently inform the alleged victim whenever: The agency learns that the alleged abuser has been indicted on a charge related to sexual abuse within the facility?
   Xes 
   No
- Following a resident's allegation that he or she has been sexually abused by another resident, does the agency subsequently inform the alleged victim whenever: The agency learns that the alleged abuser has been convicted on a charge related to sexual abuse within the facility?
   ☑ Yes □ No

#### 115.273 (e)

■ Does the agency document all such notifications or attempted notifications? ⊠ Yes □ No

#### 115.273 (f)

• Auditor is not required to audit this provision.

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

# Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy POL-23.01 Investigation
- PREA Investigation Tracking Log
- Investigation Reports -All Investigation for the Past Months (3)
- Disposition of PREA Reports Past 12 Months /Victim Notifications (1)
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews

# 115.273 (a)

Following an investigation into a resident's allegation that he or she suffered sexual abuse in an agency facility, the agency shall inform the resident as to whether the allegation has been determined to be substantiated, unsubstantiated, or unfounded.

The disposition of PREA reports Past 12 months/Victim Notifications (1) is the process use to notify residents of allegation that are investigated.

The Disposition of PREA Report covers the following information:

- Report Information
- Investigation Outcome
- Reported Sexual Abuse was...
- Reported Sexual Harassment was...
- Actions Taken Against Named Perpetrator
- Named victim would like a copy of this form for his/her personal records
- Signature of Victim
- Signature of PMC

See documentation reviewed above.

**PAQ:** The Pre-Audit Questionnaire indicated that the number of criminal and/or administrative investigations of alleged resident sexual abuse that were completed by the facility in the past 12 months was three.

# 115.273 (b)

If the agency did not conduct the investigation, it shall request the relevant information from the investigative agency in order to inform the resident.

See documentation reviewed above.

**PAQ:** The Pre-Audit Questionnaire indicated that the number of investigations of alleged resident sexual abuse in the agency's facility that were completed by an outside agency in the past 12 months was zero.

# 115.273 (c)

Following a resident's allegation that a staff member has committed sexual abuse against the resident, the agency shall subsequently inform the resident (unless the agency has determined that the allegation is unfounded) whenever:

- The staff member is no longer posted within the resident's unit;
- The staff member is no longer employed at the facility;
- The agency learns that the staff member has been indicated on a charge related to sexual abuse within the facility; or
- The agency learns that the staff member has been convicted on a charge related to sexual abuse within the facility.

See sections above.

# 115.273 (d)

Following a resident's allegation that he or she has been sexually abused by another resident, the agency shall subsequently inform the alleged victim whenever:

- The agency learns that the alleged abuser has been indicated on a charge related to sexual abuse within the facility; or
- The agency learns that the alleged abuser has been convicted on a charge related to sexual abuse within the facility.

See documentation reviewed above.

# 115.273 (e)

All such notifications or attempted notifications shall be documented.

**Interviewed Specialized Staff:** The deputy director of Police Serves indicated that the responsibility of notifying the Victim on the outcome of the investigations falls on the PREA compliance manager of the institution. Police Services has no procedure or policy that requires the investigators to notify the victim on the outcome, however, in most cases we do.

See section (a) response.

**PAQ:** The Pre-Audit Questionnaire indicated that in the past 12 months, the number of notifications to residents that were provided pursuant to this standard was one.

# 115.273 (f)

An agency's obligation to report under this standard shall terminate if the resident is released from the agency's custody.

Interviewed staff indicated that if the resident is released from the agency's custody the facility will terminate.

# DISCIPLINE

# Standard 115.276: Disciplinary sanctions for staff

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.276 (a)

#### 115.276 (b)

 Is termination the presumptive disciplinary sanction for staff who have engaged in sexual abuse? ⊠ Yes □ No

# 115.276 (c)

■ Are disciplinary sanctions for violations of agency policies relating to sexual abuse or sexual harassment (other than actually engaging in sexual abuse) commensurate with the nature and circumstances of the acts committed, the staff member's disciplinary history, and the sanctions imposed for comparable offenses by other staff with similar histories? ⊠ Yes □ No

#### 115.276 (d)

- Are all terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to: Law enforcement agencies unless the activity was clearly not criminal? ☑ Yes □ No
- Are all terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, reported to: Relevant licensing bodies? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### Documentation

- SCDC Policy ADM-11.04 Employee Corrective Action
- SCDC Policy ADM-11.17 Employee Conduct
- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy ADM-11.34 Employee Resident Relations
- SCDC Policy ADM-11.39 Staff Sexual Misconduct with Residents
- SCDC Policy POL-23.01 Investigation
- Documentation of Termination, Resignations, other Sanctions Against Staff (1)
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews

#### 115.276 (a)

Staff shall be subject to disciplinary sanctions up to and including termination for violating agency sexual abuse or sexual harassment policies.

Policies ADM 11.17 Employee Conduct and ADM 11.04 Employee Corrective action were reviewed and cover the details for termination.

According to policy, if allegations of conduct that appears to be criminal are substantiated, referral will be made to the appropriate solicitor for prosecution. Additionally, staff will be subject to agency corrective action up to and including termination.

# 115.276 (b)

Termination shall be the presumptive disciplinary sanction for those who have engaged in sexual abuse.

According to policy, if allegations of conduct that appears to be criminal are substantiated, referral will be made to the appropriate solicitor for prosecution. Additionally, staff will be subject to Agency corrective action up to and including termination.

**PAQ:** The Pre-Audit Questionnaire indicated that in the past 12 months, the number of staff from the facility who have violated agency sexual abuse or sexual harassment policies was one.

**PAQ:** The Pre-Audit Questionnaire indicated that in the past 12 months, the number of staff from the facility who have been terminated (or resigned prior to termination) for violating agency sexual abuse or sexual harassment policies was one.

### 115.276 (c)

Disciplinary sanctions for violations of agency policies relating to sexual abuse or sexual harassment (other than actually engaging in sexual abuse) shall be commensurate with the nature and circumstances of the acts committed, the staff member's disciplinary history, and the sanctions imposed for comparable offenses by other staff with similar histories.

Through discussions with staff, it is clear that violating agency sexual abuse and sexual harassment policies will be commensurate with past acts in the personnel files.

**PAQ:** The Pre-Audit Questionnaire indicated that in the past 12 months, the number of staff from the facility who has been disciplined, short of termination, for violation of agency sexual abuse or sexual harassment policies was zero.

#### 115.276 (d)

All terminations for violations of agency sexual abuse or sexual harassment policies, or resignations by staff who would have been terminated if not for their resignation, shall be reported to law enforcement agencies, unless the activity was clearly not criminal, and to any relevant licensing bodies.

**Interviewed Specialized Staff:** The facility PREA compliance manager indicated that if staff or contractors are terminated for violating agency sexual abuse policy, that the State Law Enforcement Division (SLED) is the agency that will investigate.

**PAQ:** The Pre-Audit Questionnaire indicated in the past 12 months, the number of staff from the facility that have been reported to law enforcement or licensing boards following their termination (or resignation prior to termination) for violating agency sexual abuse or sexual harassment policies was zero.

# Standard 115.277: Corrective action for contractors and volunteers

# All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.277 (a)

- Is any contractor or volunteer who engages in sexual abuse prohibited from contact with residents? ⊠ Yes □ No
- Is any contractor or volunteer who engages in sexual abuse reported to: Relevant licensing bodies? ⊠ Yes □ No

#### 115.277 (b)

In the case of any other violation of agency sexual abuse or sexual harassment policies by a contractor or volunteer, does the facility take appropriate remedial measures, and consider whether to prohibit further contact with residents? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

### Documentation

- SCDC Policy PS-10.04 Volunteer Services Programs
- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- SCDC Policy ADM-11.39, Staff Sexual Misconduct with Residents
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- Documentation of Termination, Resignations, other Sanctions Against Volunteers and

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Contractors (1)

- Employee Policy Acknowledgement Form /PREA and Retaliation (30)
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews

# 115.277 (a)

Any contractor or volunteer who engages in sexual abuse shall be prohibited from contact with residents and shall be reported to law enforcement agencies, unless the activity was clearly not criminal, and to relevant licensing bodies.

**Interviewed Specialized Staff**: The facility warden indicated that in the case of any violation of agency sexual abuse or sexual harassment policies by a contractor or volunteer he would prohibit further contact with residents.

**PAQ:** The Pre-Audit Questionnaire indicated in the past 12 months, the number of contractors or volunteers reported to law enforcement for engaging in sexual abuse of residents was zero.

# 115.277 (b)

The facility shall take appropriate remedial measures, and shall consider whether to prohibit further contact with residents, in the case of any other violation of agency sexual abuse or sexual harassment policies by a contractor or volunteer.

See section (a) response.

# Standard 115.278: Interventions and disciplinary sanctions for residents

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.278 (a)

 Following an administrative finding that a resident engaged in resident-on-resident sexual abuse, or following a criminal finding of guilt for resident-on-resident sexual abuse, are residents subject to disciplinary sanctions pursuant to a formal disciplinary process? ⊠ Yes □ No

#### 115.278 (b)

 Are sanctions commensurate with the nature and circumstances of the abuse committed, the resident's disciplinary history, and the sanctions imposed for comparable offenses by other residents with similar histories? ⊠ Yes □ No

#### 115.278 (c)

When determining what types of sanction, if any, should be imposed, does the disciplinary
process consider whether a resident's mental disabilities or mental illness contributed to his or
her behavior? ⊠ Yes □ No

#### 115.278 (d)

 If the facility offers therapy, counseling, or other interventions designed to address and correct underlying reasons or motivations for the abuse, does the facility consider whether to require the offending resident to participate in such interventions as a condition of access to programming and other benefits? ⊠ Yes □ No

#### 115.278 (e)

#### 115.278 (f)

■ For the purpose of disciplinary action does a report of sexual abuse made in good faith based upon a reasonable belief that the alleged conduct occurred NOT constitute falsely reporting an incident or lying, even if an investigation does not establish evidence sufficient to substantiate the allegation? Ves Do

#### 115.278 (g)

 If the agency prohibits all sexual activity between residents, does the agency always refrain from considering non-coercive sexual activity between residents to be sexual abuse? (N/A if the agency does not prohibit all sexual activity between residents.) ⊠ Yes □ No □ NA

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

# Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy GA-01.12 Resident Grievance System
- SCDC Policy OP-21.04 Resident Classification Plan
- SCDC Policy OP-22.14 Resident Disciplinary System
- SCDC Policy POL-23.01 Investigation
- SCDC Form 19-29A
- SCDC Policy Number: HS 19.01 Placement of Residents in Mental Health Observation and Evaluation Status
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews

# 115.278 (a)

Residents shall be subject to disciplinary sanctions pursuant to a formal disciplinary process following an administrative finding that the resident engaged in resident-on-resident sexual abuse or following a criminal finding of guilt for resident-on-resident sexual abuse.

According to policy, the resident has the right to refuse administrative resolution and request that the incident be referred to a disciplinary hearing, however, the hearing officer has the authority to levy additional sanctions and to take accrued good time if the residents is found guilty of the incident.

The South Carolina Department of Corrections Policy Number: OP 22.14 Resident Disciplinary System section 7.1 and 7.2, states that residents will be served with notice of disciplinary charges at least forty-eight (48) hours prior to their hearings, and should the resident refuse to sign SCDC Form 19-69, Resident Disciplinary Report and Hearing Record, he/she will forfeit the opportunity to request that their accuser and/or witness (s) be present at their scheduled hearing.

Policy also requires once the resident is formally charged (and entered into the Offender Management System), the hearing will be held within 21 calendar days. SCDC Form 19-69, will be used to document the charges and the results of the hearing. The charges will be explained by the hearing officer to the resident in terms she/he can understand. Residents may not be subjected to any form of coercion designed to persuade them to waive their rights to 48-hour notice. If residents are offered the opportunity to waive the 48-hour notice, they must be fully informed, in terms understandable to them, of the nature of the right at stake. In addition, a resident may waive his/her right to a hearing, the hearing officer will review the waive section of the SCDC Form 19-69, conduct the hearing in the absence of the resident, determine guilt or innocence; if guilty, decide on appropriate penalties, and notify the resident of the same using

SCDC Form 19-69. Should a resident refuse to sign a waiver and/or attend the hearing, the hearing will be held in the resident's absence and recorded.

**PAQ:** The Pre-Audit Questionnaire indicated in the past 12 months, the number of administrative findings of resident-on-resident sexual abuse was one.

**PAQ:** The Pre-Audit Questionnaire indicated in the past 12 months, the number of criminal findings of guilt for residents-on-residents sexual abuse that have occurred at the facility was two (pending).

# 115.278 (b)

Sanctions shall be commensurate with the nature and circumstances of the abuse committed, the resident's disciplinary history, and the sanctions imposed for comparable offenses y other residents with similar histories.

**Interviewed Specialized Staff:** The facility warden indicated that sanctions are commensurate with the nature and circumstances of the abuse committed.

### 115.278 (c)

The disciplinary process shall consider whether a resident's mental disabilities or mental illness contributed to his or her behavior when determining what type of sanction, in any, should be imposed.

The South Carolina Department of Corrections Policy Number: OP-22.14 section1.4, states that If the resident has a mental health issue noted on his/her MEDCLASS screen or is acting in such a manner that indicates a mental health concern, then a copy of SCDC Form 19-29A, "Incident Report" must be forwarded to the mental health staff. This referral must be documented on SCDC Form 19-29A. In these instances, a memorandum from the mental health care professional must be included as an attachment to SCDC Form 19-29A, attesting to the Resident's mental status and accountability for his/her actions. Refer to SCDC Policy HS-19.01, "Placement of residents in Mental Health Observation and Evaluation Status," for additional information).

**Interviewed Specialized Staff**: The agency PREA coordinator indicated that a resident's mental disabilities or mental illness would be considered when determining the type of sanction, if any, should be imposed.

# 115.278 (d)

If the facility offers therapy, counseling, or other interventions designed to address and correct underlying reasons or motivations for the abuse, the facility shall consider whether to require the offending resident to participate in such interventions as a condition of access to programming or other benefits. **Interviewed Specialized Staff**: The medical staff indicated that if the residents have had mental health treatments in the past or has a current counselor, they are also referred to mental health. The doctor for the institution is notified so that orders may be given.

# 115.278 (e)

The agency may discipline a resident for sexual contact with staff only upon a finding that the staff member did not consent to such contact.

See section (d) response.

### 115.278 (f)

For the purpose of disciplinary action, a report of sexual abuse made in good faith based upon a reasonable belief that the alleged conduct occurred shall not constitute falsely reporting an incident or lying, even if an investigation does not establish evidence sufficient to substantiate the allegation.

Sexual abuse report made in good faith based upon a reasonable belief that the alleged conduct occurred will not constitute falsely reporting.

# 115.278 (g)

An agency may, in its discretion, prohibit all sexual activity between residents and may discipline residents for such activity. An agency may not, however, deem such activity to constitute sexual abuse if it determines that the activity is not coerced.

Agency policy prohibit all sexual activity between residents and may discipline residents for such activity.

# MEDICAL AND MENTAL CARE

# Standard 115.282: Access to emergency medical and mental health services

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.282 (a)

Do resident victims of sexual abuse receive timely, unimpeded access to emergency medical treatment and crisis intervention services, the nature and scope of which are determined by medical and mental health practitioners according to their professional judgment?
 Xes 
 No

#### 115.282 (b)

- Do security staff first responders immediately notify the appropriate medical and mental health practitioners? ⊠ Yes □ No

#### 115.282 (c)

 Are resident victims of sexual abuse offered timely information about and timely access to emergency contraception and sexually transmitted infections prophylaxis, in accordance with professionally accepted standards of care, where medically appropriate? ⊠ Yes □ No

#### 115.282 (d)

 Are treatment services provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident?
 Xes 
 No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### Documentation

- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- SCDC Policy GA-06.09 Care and Custody of Transgender Residents and Residents Diagnosed with Gender Dysphoria
- SCDC Policy HS-19.04 Mental Health Services General Provisions
- Mental Health Reception and Evaluation Flow Chart

- SCDC Policy Number: HS 18.15 Level of Care
- Documentation of Residents Receiving Access to Emergency Medical Services PREA Only (1)
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews

# 115.282 (a)

Resident victims of sexual abuse shall receive timely, unimpeded access to emergency medical treatment and crisis intervention services, the nature and scope of which are determined by medical and mental health practitioners according to their professional judgment.

A Memo from the Director of Nursing for the SCDC dated July 3, 2019 gives the Health Services – HCA-HN staff written guidance on the following PREA issues:

- You may not use a resident interpreter only staff or outside services.
- Resident must receive immediate, unimpeded access to emergency treatment and crisis intervention.
- If medical/mental health not on duty cases will be reported to the covering institution.
- Must provide information about emergency contraception and STD prophylaxis.
- There will be no financial cost to the resident.
- If female, she gets pregnant OB care will be provided.

A review of the nurse protocol document completed by medical indicated that copays are exempt with reason. The comment/requests to provider section indicated the reason for resident visit to include date and time.

**Interviewed Specialized Staff**: The medical staff indicated that the doctor for the institution is notified quickly so that timely medical treatment can be given. Mental health is involved and called as needed for timely intervention. In any situation where emergency medical treatment or crisis intervention is needed, the doctor and mental health is called as they become aware of the emergency and need for doctor or mental health intervention.

# 115.282 (b)

If no qualified medical or mental health practitioners are on duty at the time a report of recent abuse is made, security staff first responders shall take preliminary steps to protect the victim pursuant to standard 115.62 and shall immediately notify the appropriate medical and mental health practitioners.

See Section (a) response.

# 115.282 (C)

Resident victims of sexual abuse while incarcerated shall be offered timely information about and timely access to emergency contraception and sexually transmitted infections prophylaxis, in accordance with professionally accepted standards of care, where medically appropriate.

See Section (a) response.

#### 115.282 (d)

Treatment services shall be provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident.

See Section (a) response.

# Standard 115.283: Ongoing medical and mental health care for sexual abuse victims and abusers

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.283 (a)

 Does the facility offer medical and mental health evaluation and, as appropriate, treatment to all residents who have been victimized by sexual abuse in any prison, jail, lockup, or juvenile facility? ⊠ Yes □ No

#### 115.283 (b)

■ Does the evaluation and treatment of such victims include, as appropriate, follow-up services, treatment plans, and, when necessary, referrals for continued care following their transfer to, or placement in, other facilities, or their release from custody? Ves Does Yes Does No

#### 115.283 (c)

#### 115.283 (d)

#### 115.283 (e)

If pregnancy results from the conduct described in paragraph § 115.283(d), do such victims receive timely and comprehensive information about and timely access to all lawful pregnancy-related medical services? (N/A if "all-male" facility. Note: in "all-male" facilities, there may be residents who identify as transgender men who may have female genitalia. Auditors should be sure to know whether such individuals may be in the population and whether this provision may apply in specific circumstances.) □ Yes □ No ⊠ NA

#### 115.283 (f)

 Are resident victims of sexual abuse while incarcerated offered tests for sexually transmitted infections as medically appropriate? ⊠ Yes □ No

#### 115.283 (g)

 Are treatment services provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident?
 Xes 
 No

#### 115.283 (h)

 Does the facility attempt to conduct a mental health evaluation of all known resident-on-resident abusers within 60 days of learning of such abuse history and offer treatment when deemed appropriate by mental health practitioners? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### Documentation

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• SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual

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**Does Not Meet Standard** (*Requires Corrective Action*)

Harassment

- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy Number: HS 18.15 Level of Care
- SCDC Policy GA-06.09 Care and Custody of Transgender Residents and Residents Diagnosed with Gender Dysphoria
- SCDC Policy HS-19.04 Mental Health Services General Provisions
- Mental Health Reception and Evaluation Flow Chart
- SCDC Policy Number: HS 18.13 Health Screening and Exams
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews

# 115.283 (a)

The facility shall offer medical and mental health evaluation and, as appropriate, treatment to all residents who have been victimized by sexual abuse in any prison, jail, lockup, or juvenile facility.

A Memo from the Director of Nursing for the SCDC dated July 3, 2019 gives the Health Services – HCA-HN staff written guidance on the following PREA issues:

- Resident will be offered medical and mental health evaluation and treatment.
- Will receive on going treatment needed with follow up services and referral for any outside care needed.
- Provide services consistent with community level of care.
- Vaginal penetration will be offered pregnancy test.
- If pregnancy results lawful pregnancy related services will be provided.
- STD testing will be offered as medically appropriate.
- Treatment will be provided at no financial cost regardless if victim names abuser or not.
- Victim and perpetrator will be followed by mental health.

The facility is a male facility.

**Interviewed Specialized Staff:** The medical staff indicated that if females are incarcerated at this facility, the doctor would be involved.

# 115.283 (b)

The evaluation and treatment of such victims shall include, as appropriate, follow-up services, treatment plans, and, when necessary, referrals for continued care following their transfer to, or replacement in, other facilities, or their release from custody.

See Section (a) response.

### 115.283 (c)

The facility shall provide such victims with medical and mental health services consistent with the community level of care.

SCDC Policy Number: HS 18.15 Level of Care policy statement affirms that the agency is committed to providing medically necessary care to residents throughout their incarceration period. Services provided by agency medical staff will be in keeping with generally accepted medical standards of the community and will be the most reasonable level of service available for the diagnosis, symptoms, and treatment of the medical condition.

See Section (a) response.

#### 115.283 (d)

Resident victims of sexually abusive vaginal penetration while incarcerated shall be offered pregnancy tests.

See Section (a) response.

#### 115.283 (e)

If pregnancy results from the conduct described in paragraph (d) of this section, such victims shall receive timely and comprehensive information about and timely access to all lawful pregnancy-related medical services.

See Section (a) response.

#### 115.283 (f)

Resident victims of sexual abuse whole incarcerated shall be offered tests for sexually transmitted infections as medically appropriate.

See Section (a) response.

#### 115.283 (g)

Treatment services shall be provided to the victim without financial cost and regardless of whether the victim names the abuser or cooperates with any investigation arising out of the incident.

See Section (a) response.

## 115.283 (h)

All facilities shall attempt to conduct a mental health evaluation of all known resident-on-resident abusers within 60 days of learning of such abuse history and offer treatment when deemed appropriate by mental health practitioners.

See Section (a) response.

# DATA COLLECTION AND REVIEW

# Standard 115.286: Sexual abuse incident reviews

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.286 (a)

 Does the facility conduct a sexual abuse incident review at the conclusion of every sexual abuse investigation, including where the allegation has not been substantiated, unless the allegation has been determined to be unfounded? ⊠ Yes □ No

#### 115.286 (b)

Does such review ordinarily occur within 30 days of the conclusion of the investigation?
 ☑ Yes □ No

#### 115.286 (c)

 Does the review team include upper-level management officials, with input from line supervisors, investigators, and medical or mental health practitioners? ⊠ Yes □ No

#### 115.286 (d)

- Does the review team: Consider whether the incident or allegation was motivated by race; ethnicity; gender identity; lesbian, gay, bisexual, transgender, or intersex identification, status, or perceived status; gang affiliation; or other group dynamics at the facility? ☑ Yes □ No
- Does the review team: Examine the area in the facility where the incident allegedly occurred to assess whether physical barriers in the area may enable abuse? Ves Does No
- Does the review team: Assess the adequacy of staffing levels in that area during different shifts? ⊠ Yes □ No

- Does the review team: Assess whether monitoring technology should be deployed or augmented to supplement supervision by staff? ⊠ Yes □ No
- Does the review team: Prepare a report of its findings, including but not necessarily limited to determinations made pursuant to §§ 115.286(d)(1) (d)(5), and any recommendations for improvement and submit such report to the facility head and PREA compliance manager?
   ☑ Yes □ No

# 115.286 (e)

 Does the facility implement the recommendations for improvement, or document its reasons for not doing so? ⊠ Yes □ No

# Auditor Overall Compliance Determination

 $\times$ 

- Exceeds Standard (Substantially exceeds requirement of standards)
- □ **Meets Standard** (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

# Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

# Documentation

- Annual PREA Report August 29, 2019
- Department of Justice SSV Reports
- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy GA-04.01, Strategic Planning
- SCDC Policy POL-23.01 Investigation
- SCDC Policy POL-23.12 Case File Requirements
- Facility Incidents /Log Past 12 Months
- PREA Incident Reports Past 12 Months- All (3)
- PREA Audit: Pre-Audit Questionnaire for Community
- Review Incident Review /Team Meetings After Completing Investigations (1)

• Staff Interviews

# 115.286 (a)

The facility shall conduct a sexual abuse incident review at the conclusion of every sexual abuse investigation, including where the allegation has not been substantiated, unless the allegation has been determined to be unfounded.

According to the agency PREA coordinator, SCDC uses the following process:

Following the conclusion of each sexual abuse case, the closing documents are sent to Division Directors, Regional Directors, Wardens, and the Agency PREA Coordinators' Office where it is reviewed. After careful review, the PREA Coordinator's Office corresponds with the Institutional PREA Compliance Manager (PCM) and SCDC's Office of General Counsel to schedule an Incident Review with an SCDC attorney. All SCDC Attorneys are certified by the SC Bar Association to practice law in the State of South Carolina.

Once an incident review is scheduled, the incident review is then conducted by the Institutional PCM and the institution's management team with a representative attorney listening to the meeting. The incident review process is scripted and provided to the PCM on SCDC Form 19-183, "PREA Incident Review", to ensure all aspects of the standard.

It is SCDC's policy and practice, in accordance with SCDC Policy GA-06.11, "Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment," Section 3.5, requires that for every case of sexual abuse that is found to be either substantiated or unsubstantiated, the institution is required to hold an incident review for this case with an attorney from SCDC's Office of General Counsel. This requirement has been put in place to ensure that all legal aspects of the case are discussed and reviewed. In addition, should the attorney recognize any change (s) to policy, practice, safety issue, staff adjustment, or maintenance issue, etc., is needed, this information can be forwarded to and addressed by the appropriate staff. Once completed, the form is then placed into the case file.

**Interviewed Specialized Staff:** The warden indicated that the facility has a sexual abuse incident review team. The review team considers the following when reviewing an investigation final report.

- Whether the incident or allegation was motivated by race; ethnicity; gender identity; lesbian, gay, bisexual, transgender, or intersex identification, status, or perceived status; gang affiliation, etc.
- Discuss the area in the facility where the incident allegedly occurred to assess whether physical barriers in the area may be needed.
- Assess the adequacy f staffing levels.
- Assess whether monitoring technology should be deployed.

# 115.286 (b)

Such review shall ordinarily occur within 30 days of the conclusion of the investigation.

See section (a) response.

#### 115.286 (c)

The review team shall include upper-level management officials, with input from line supervisors, investigators, and medical or mental health practitioners.

See Section (a) response.

#### 115.286 (d)

The review team shall:

- Consider whether the allegation or investigation indicates a need to change policy or practice to better prevent, detect, or respond to sexual abuse;
- Consider whether the incident or allegation was motivated by race; ethnicity; gender identity; lesbian; gay, bisexual, transgender, or intersex identification, status, or perceived status; or gang affiliation; or was motivated or otherwise cause by other group dynamics at the facility;
- Examine the area in the facility where the incident allegedly occurred to assess whether physical barriers in the area may enable abuse;
- Assess the adequacy of staffing levels in that area during different shifts;
- Assess whether monitoring technology should be deployed or augmented to supplement supervision by staff; and
- Prepare a report of its findings, including but not necessarily limited to determinations made pursuant to paragraphs (d) of this section, and any recommendations for improvement and submit such report to the facility head and PREA compliance manager.

See section (a) response.

#### 115.286 (e)

The facility shall implement the recommendations for improvement, or shall document its reasons for not doing so.

The facility warden indicated that he would recommend improvement and document the reasons for not doing so.

# Standard 115.287: Data collection

# All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.287 (a)

 Does the agency collect accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions?  $\square$  Yes  $\square$  No

#### 115.287 (b)

Does the agency aggregate the incident-based sexual abuse data at least annually?  $\boxtimes$  Yes  $\square$  No

#### 115.287 (c)

 Does the incident-based data include, at a minimum, the data necessary to answer all questions from the most recent version of the Survey of Sexual Violence conducted by the Department of Justice?  $\boxtimes$  Yes  $\square$  No

#### 115.287 (d)

Does the agency maintain, review, and collect data as needed from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews?  $\boxtimes$  Yes  $\square$  No

#### 115.287 (e)

Does the agency also obtain incident-based and aggregated data from every private facility with which it contracts for the confinement of its residents? (N/A if agency does not contract for the confinement of its residents.)  $\boxtimes$  Yes  $\square$  No  $\square$  NA

#### 115.287 (f)

Does the agency, upon request, provide all such data from the previous calendar year to the Department of Justice no later than June 30? (N/A if DOJ has not requested agency data.)  $\boxtimes$  Yes  $\square$  No  $\square$  NA

### Auditor Overall Compliance Determination

- $\square$ 
  - **Exceeds Standard** (Substantially exceeds requirement of standards)
- $\mathbf{X}$ Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)



**Does Not Meet Standard** (*Requires Corrective Action*)

# Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

# Documentation

- Annual PREA Report August 29, 2019
- Department of Justice SSV Reports
- SCDC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Policy GA-04.01, Strategic Planning
- PREA Incident Reports Past 12 Months (3)
- Staffing Plan (Definitions)
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews

### 115.287 (a)

The agency shall collect accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions.

The agency has uniform data collection, an Incident Report Form and a set of definitions based on the PREA standard 115.06 Definitions related to sexual abuse.

### 115.287 (b)

The agency shall aggregate the incident-based sexual abuse data at least annually.

The Agency 2019 Annual PREA Report, page 4, covered the agency aggregate data. The report gives a breakdown of institutions with resident population numbers as of December 31, 2018 as well as the 2018 aggregated allegations of sexual abuse/sexual harassment.

### 115.287 (c)

The incident-based data collected shall include, at a minimum, the data necessary to answer all questions from the most recent version of the Survey of Sexual Violence conducted by the Department of Justice.

The U.S. Department of Justice, Office of Justice Programs, Bureau of Justice Statistic (BJS) is tasked with annual data collection responsibilities under PREA. The South Carolina Department of Corrections has collected the required data using the Survey of Sexual Violence (SSV) including administrative data reported to the Central Office. The SCDC website listed a links of SSV reports from 2006 through 2018 submitted to BJS.

# 115.287 (d)

The agency shall maintain, review, and collect data as needed from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews.

**Interviewed Staff**: Staff indicated that the agency maintains, review, and collect the required data, including reports, investigation files, and sexual abuse incident reviews.

#### 115.287 (e)

The agency also shall obtain incident-based and aggregated data from every private facility with which it contracts for the confinement of its residents.

The agency provided an Annual PREA Report Addendum dated September 16, 2019 stating that the SCDC (private facility) contract with Core Civic for the housing of certain SCDC residents in confinement. Core Civic must also comply with the Federal PREA Standards. The Core Civic Safety – Tallahatchie County Correctional Facility.

#### 115.287 (f)

Upon request, the agency shall provide all such data from the previous calendar year to the Department of Justice no later than June 30.

The U.S. Department of Justice, Office of Justice Programs, Bureau of Justice Statistic (BJS) is tasked with annual data collection responsibilities under PREA. The South Carolina Department of Corrections has collected the required data using the Survey of Sexual Violence (SSV) including administrative data reported to the Central Office. The SCDC website listed a links of SSV reports from 2006 through 2018 submitted to BJS.

Documentation review indicated that there was discussion regarding the statistics being provided by the Division of Resource and Information Management (RIM) do not match the information provided by the facilities to the PREA Coordinator.

**Interviewed Specialized Staff:** The agency PREA coordinator indicated that in response to the above concern, he has implemented a new system for tracking the incidents of sexual abuse and sexual harassment. Each PCM is to provide this information on a monthly basis directly to the PREA coordinator's office. The PREA coordinator will then compile this information for the entire agency. The system will remain in place until RIM is able to develop an online reporting system for the entire agency that is accurate and can be verified. As of June 2020, this process is being followed.

# Standard 115.288: Data review for corrective action

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.288 (a)

- Does the agency review data collected and aggregated pursuant to § 115.287 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Identifying problem areas? ⊠ Yes □ No
- Does the agency review data collected and aggregated pursuant to § 115.287 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Taking corrective action on an ongoing basis?
   Xes 
   No
- Does the agency review data collected and aggregated pursuant to § 115.287 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by: Preparing an annual report of its findings and corrective actions for each facility, as well as the agency as a whole? ⊠ Yes □ No

#### 115.288 (b)

 Does the agency's annual report include a comparison of the current year's data and corrective actions with those from prior years and provide an assessment of the agency's progress in addressing sexual abuse ⊠ Yes □ No

#### 115.288 (c)

Is the agency's annual report approved by the agency head and made readily available to the public through its website or, if it does not have one, through other means? ⊠ Yes □ No

#### 115.288 (d)

 Does the agency indicate the nature of the material redacted where it redacts specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility? ⊠ Yes □ No

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

# Documentation

- Annual PREA Report August 29, 2019 (Correction Actions)
- SCDC Policy Number: HS 18.07 Resident health Records
- DC Policy OP-21.12 Prevention, Detection, and Response to Sexual Abuse/Sexual Harassment
- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- PREA Audit: Pre-Audit Questionnaire for Community
- Staff Interviews

# 115.288 (a)

The agency shall review data collected and aggregated pursuant to standard 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by:

- Identifying problem areas;
- Taking corrective action on an ongoing basis; and
- Preparing an annual report of its findings and corrective actions for each facility, as well as the agency as a whole.

The agency provided the auditor with a copy of the 2019 Annual PREA Report dated August 29, 2019. A review of the report reveals that the agency has identified areas of concerns and provided corrective actions.

- The agency has identified areas of concerns
  - Physical Plant
  - Policy and Procedure
  - Video Monitoring
  - Documentation
  - Data Collection
- The agency has provided a corrective action list of the following:

- Policy Review and Revisions
- o Grants
- Physical Plant Improvements
- Video Monitoring
- Documentation
- Data Collection
- PREA Auditing
- SLED Fingerprinting

Note: Details are listed in the SCDC 2019 Annual PREA Report.

The facility PREA compliance manager forwards data to the SCDC PREA coordinator. An annual report is prepared by the agency PREA coordinator and placed on the SCDC website after review and approval from upper management to the SCDC Director.

**Interviewed Specialized Staff:** The agency head designee indicated that the agency reviews incident-based information relating to sexual abuse to analyze locations of abuse, the frequency with which offenders maybe identified as a perpetrator or victims, patterns within certain institutions, and the times and days of abuse. The information is used to determine locations for electronic surveillance equipment, facility renovation needs, staffing allocations within institutions, institutional training, and the need to take protective measure for specific Residents.

#### 115.288 (b)

Such report shall include a comparison of the current year's data and corrective actions with those from prior years and shall provide an assessment of the agency's progress in addressing sexual abuse.

The Agency provided the auditor with a copy of the Annual PREA Report dated August 29, 2019. The auditor reviewed the following information within the report.

- Initiatives
- Areas of Concern
- Agency Aggregate Data
- 2018 Aggregated Allegations of Sexual Abuse/Sexual Harassment
- Comparison Data 2016 2018
- Definitions
- 2018 Data by Facility
- Corrective Actions
- Schedule of Audits

## 115.288 (c)

The agency's report shall be approved by the agency heard and made readily available to the public through its website or, if it does not have one, through other means.

The Annual PREA Report (2019) was approved by the agency head and the Chief Legal & Compliance Officer on May 5, 2019 and posted on the agency website. Note: Signatures on File.

**Interviewed Specialized Staff:** The agency head designee indicated that the deputy director of Legal and Compliance and the Director of the South Carolina Department of Corrections review and approve written PREA annual reports. The annual reports are available on the agency website.

# 115.288 (d)

The agency may redact specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility, but must indicated the nature of the material redacted.

A review of the Annual PREA Report (2019), the agency redacts specific material from the report that would present a threat to the safety and security each facility. The report is published on the SCDC website.

# Standard 115.289: Data storage, publication, and destruction

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.289 (a)

Does the agency ensure that data collected pursuant to § 115.287 are securely retained?
 ☑ Yes □ No

#### 115.289 (b)

 Does the agency make all aggregated sexual abuse data, from facilities under its direct control and private facilities with which it contracts, readily available to the public at least annually through its website or, if it does not have one, through other means? ☑ Yes □ No

#### 115.289 (c)

 Does the agency remove all personal identifiers before making aggregated sexual abuse data publicly available? ⊠ Yes □ No

#### 115.289 (d)

Does the agency maintain sexual abuse data collected pursuant to § 115.287 for at least 10 years after the date of the initial collection, unless Federal, State, or local law requires otherwise? ⊠ Yes □ No

#### Auditor Overall Compliance Determination



#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### Documentation

- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC POLICY Number: HS 18.07 Resident Health Records
- Sample of Investigation Retention Log
- PREA Audit: Pre-Audit Questionnaire for Community
- Interviews

#### 115.289 (a)

The agency shall ensure that data collected pursuant to standard 115.87 are securely retained.

Documentation review indicated that there was discussion regarding the statistics being provided by the Division of Resource and Information Management (RIM) that stats do not match the information provided by the facilities to the PREA coordinator. An interview with the agency PREA coordinator and reviewed documentation indicated that this concern was corrected.

**Interviewed Specialized Staff:** The agency PREA coordinator indicated that in response to the above concern, he has implemented a new system for tracking the incidents of sexual abuse and sexual harassment. Each PCM is to provide this information on a monthly basis directly to the PREA coordinator's office. The PREA coordinator will then compile this information for the entire agency. The system will remain in place until RIM is able to develop an online reporting system for the entire agency that is accurate and can be verified. As of June 2020, this process is being followed.

#### 115.289 (b)

The agency shall make all aggregated sexual abuse data, from facilities under its direct control and private facilities with which it contracts, readily available to the public at least annually through its website or, if it does not have one, through other means.

The agency provided an Annual PREA Report Addendum dated September 16, 2019 stating that the SCDC (private facility) contract with Core Civic for the housing of certain SCDC Residents in confinement. Core Civic must also comply with the Federal PREA Standards. The Core Civic Safety – Tallahatchie County Correctional Facility.

The auditor reviewed the Core Civic 2018 PREA Annual Report. The report provides a review of the incident-based and aggregated data for calendar year 2018 and a comparison of aggregated data for calendar years 2015, 2016, 2017 and 2018. The report provides corrective actions developed to further reduce sexual abuse and sexual harassment within Core Civic facilities.

A review of the South Carolina Department of Corrections 2019 PREA Annual Report and the Core Civic 2018 PREA Annual Report indicated that both reports are located on the internet.

#### 115.289 (c)

Before making aggregated sexual abuse data publicly available, the agency shall remove all personal identifiers.

An interview with the agency PREA coordinator and review of the Annual Report indicated that all personal identifiers were removed.

#### 115.289 (d)

The agency shall maintain sexual abuse data collected pursuant to 115.87 for at least 10 years after the date of the initial collection unless Federal, State, or local law requires otherwise.

PREA requires that all investigation files are kept for the entire time of the incarceration of the Resident plus five years. If the investigation is pertaining to an employee, the file must be kept for the length of employment plus five years. The retention policy to not meet the provision requirements.

Interviewed staff indicated that the record retention standard is determined in state statutes and would require the legislature to make a change to the state law. This is an area that the SCDC and Police Services do not have control over. This provision will be rated compliant with the understanding that the PREA Coordinator explores options and recommendations to the SC legislators to change state law.

The South Carolina Department of Corrections Policy Number: HS-18.07 Resident Health Records section 10, requires that inactive health records will be maintained by the Central HR office in hard copy form for 25 years or on microfilm and/or on electronic media for 99 years.

# AUDITING AND CORRECTIVE ACTION

# Standard 115.401: Frequency and scope of audits

#### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.401 (a)

During the prior three-year audit period, did the agency ensure that each facility operated by the agency, or by a private organization on behalf of the agency, was audited at least once? (*Note: The response here is purely informational. A "no" response does not impact overall compliance with this standard.*) ⊠ Yes □ No

#### 115.401 (b)

- Is this the first year of the current audit cycle? (Note: a "no" response does not impact overall compliance with this standard.) □ Yes ⊠ No
- If this is the second year of the current audit cycle, did the agency ensure that at least one-third of each facility type operated by the agency, or by a private organization on behalf of the agency, was audited during the first year of the current audit cycle? (N/A if this is **not** the second year of the current audit cycle.) ⊠ Yes □ No □ NA
- If this is the third year of the current audit cycle, did the agency ensure that at least two-thirds of each facility type operated by the agency, or by a private organization on behalf of the agency, were audited during the first two years of the current audit cycle? (N/A if this is **not** the *third* year of the current audit cycle.) ⊠ Yes □ No □ NA

#### 115.401 (h)

Did the auditor have access to, and the ability to observe, all areas of the audited facility?
 ☑ Yes □ No

#### 115.401 (i)

 Was the auditor permitted to request and receive copies of any relevant documents (including electronically stored information)? ⊠ Yes □ No

#### 115.401 (m)

• Was the auditor permitted to conduct private interviews with residents?  $\square$  Yes  $\square$  No

#### 115.401 (n)

#### Auditor Overall Compliance Determination

- **Exceeds Standard** (Substantially exceeds requirement of standards)
- Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)
- **Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

#### Documentation

- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Audits Schedule 2020 -2022
- SCDC 2019 Annual PREA Report

#### 115.401 (a)

During the three-year period starting on August 20, 2013, and during each three-year period thereafter, the agency shall ensure that each facility operated by the agency, or a private organization on behalf of the agency, is audited at least once.

According to the SCDC website, there were no PREA audits conducted from August 19, 2014 thru August 20, 2017. As of June 2020, the agency has conducted three facility audits that received final reports listed on the website (June and July, 2018).

To ensure SCDC continues on its path to full compliance with the Federal PREA standards, the Office of Legal and Compliance PREA staff, has implemented corrective actions to address all 21-agency facilities to receive a PREA audit every three years.

#### Compliant.

# 115.401 (b)

During each one-year period starting on August 20, 2013, the agency shall ensure that at least one third of each facility type operated by the agency, or by a private organization on behalf of the agency, is audited.

According to the SCDC website, there were no PREA audits conducted from August 19, 2014 thru August 20, 2017. As of June 2020, the agency has conducted three facility audits that received final reports listed on the website (June and July, 2018).

To ensure SCDC continues on its path to full compliance with the federal PREA standards, the Office of Legal and Compliance PREA staff, has implemented corrective actions to address all 21-agency facilities to receive a PREA audit every three years.

Compliant.

### 115.401 (c)

The Department of Justice may send a recommendation to an agency for an expedited audit if the Department has reason to believe that a particular facility may be experiencing problems relating to sexual abuse. The recommendation may also include referrals to resources that may assist the agency with PREA related issues.

The agency has not received any recommendation for the Department of Justices for an expedited audit.

#### 115.401 (d)

The Department of Justice shall develop and issue an audit instrument that will provide guidance on the conduct of and contents of the audit.

The Prison Rape Elimination Act (PREA) Final Audit Report: Adult Prisons and Jails – Form V6 were implemented as required.

Compliant.

### 115.401 (e)

The agency shall bear the burden of demonstrating compliance with the standards.

The facility provided the required information to demonstrate compliance.

#### 115.401 (f)

The auditor shall review all relevant agency-wide policies, procedures, reports, internal and external audits, and accreditation for each facility type.

PREA Audit Report, V6

The auditor uses a triangular approach, by connecting the PREA audit documentation, on-site observation, site review, facility practice, interviewed staff and residents, local and national advocates to make determinations for each standard. Each standard and/or provision of the PREA Standards is addressed and includes the documentation reviewed for each of them, as well as the Pre-Audit Questionnaire, overall findings and interview results.

# 115.401 (g)

The audits shall review, at a minimum, a sampling of relevant documents and other records and information for the most recent one-year period.

The agency/facility provided the required sampling information.

#### 115.401 (h)

The auditor shall have access to, and shall observe, all areas of the audited facility.

Compliant.

#### 115.401 (i)

The auditor shall be permitted to request and receive copies of any relevant documents (including electronically stored information).

The auditor received requested documentation.

#### 115.401 (j)

The auditor shall retain and preserve all documentation relied upon in making audit determinations. Such documentation shall be provided to the Department of Justice upon request.

The facility documentation will be preserved and provided to the Department of Justice upon request.

#### 115.401 (k)

The auditor shall interview a representative sample of residents, residents, and detainees, and of staff, supervisors, and administrators.

The auditor interviewed the required staff and residents, the sample sizes are noted in the report narrative.

# 115.401 (I)

The auditor shall be permitted to conduct private interviews with residents, residents, and detainees.

All required interviews were conducted in private.

#### 115.401 (m)

Residents and detainees shall be permitted to send confidential information or correspondence to the auditor in the same manner as if they were communicating with legal counsel.

Compliant.

### 115.401 (n)

Auditors shall attempt to communicate with community-based or victim advocates who may have insight into relevant conditions in the facility.

The auditor attempted to communicate with community-based and victim advocates, the results are listed in the report narrative.

Compliant.

# Standard 115.403: Audit contents and findings

### All Yes/No Questions Must Be Answered by the Auditor to Complete the Report

#### 115.403 (f)

The agency has published on its agency website, if it has one, or has otherwise made publicly available. The review period is for prior audits completed during the past three years PRECEDING THIS AGENCY AUDIT. The pendency of any agency appeal pursuant to 28 C.F.R. § 115.405 does not excuse noncompliance with this provision. (N/A if there have been no Final Audit Reports issued in the past three years, or in the case of single facility agencies that there has never been a Final Audit Report issued.) ⊠ Yes □ No □ NA

#### Auditor Overall Compliance Determination



**Exceeds Standard** (Substantially exceeds requirement of standards)

Meets Standard (Substantial compliance; complies in all material ways with the standard for the relevant review period)

**Does Not Meet Standard** (*Requires Corrective Action*)

#### Instructions for Overall Compliance Determination Narrative

The narrative below must include a comprehensive discussion of all the evidence relied upon in making the compliance or non-compliance determination, the auditor's analysis and reasoning, and the auditor's conclusions. This discussion must also include corrective action recommendations where the facility does not meet the standard. These recommendations must be included in the Final Report, accompanied by information on specific corrective actions taken by the facility.

# Documentation

- Prison Rape Elimination Act of 2003 (PREA, P.L. 108-79: Section 44-23-1150, South Carolina Code of Laws, 1076) as amended
- SCDC Audits Schedule 2020 -2022
- SCDC 2019 Annual PREA Report

# 115.403 (a)

Each audit shall include a certification by the auditor that no conflict of interest exists with respect to his or her ability to conduct an audit of the agency under review.

Compliant.

### 115.403 (b)

Audit reports shall state whether agency-wide policies and procedures comply with relevant PREA standards.

Compliant.

### 115.403 (c)

For each PREA standard, the auditor shall determine whether the audited facility reaches one of the following findings: Exceeds Standards, Meets Standards; Or Does Not Meet Standard. The audit summary shall indicate, among other things, the number of provisions the facility has achieved at each grade level.

Compliant.

### 115.403 (d)

Audit reports shall describe the methodology, sampling sizes, and basis for the auditor's conclusions with regard to each standard provision for each audited facility, and shall include recommendations for any required corrective action.

Compliant.

# 115.403 (e)

Auditor shall redact any personally identifiable resident or staff information from their reports, but shall provide such information to the agency upon request, and may provide such information to the Department of Justice.

Compliant.

# 115.403 (f)

The agency shall ensure that the auditor's final report is published on the agency's website if it has on, or is otherwise made readily available to the public.

Auditor request the final report to be published on the agency's website or otherwise made readily available to the public.

# AUDITOR CERTIFICATION

I certify that:

- The contents of this report are accurate to the best of my knowledge.
- No conflict of interest exists with respect to my ability to conduct an audit of the agency under review, and
- I have not included in the final report any personally identifiable information (PII) about any resident or staff member, except where the names of administrative personnel are specifically requested in the report template.

# **Auditor Instructions:**

Type your full name in the text box below for Auditor Signature. This will function as your official electronic signature. Auditors must deliver their final report to the PREA Resource Center as a searchable PDF format to ensure accessibility to people with disabilities. Save this report document into a PDF format prior to submission.<sup>1</sup> Auditors are not permitted to submit audit reports that have been scanned.<sup>2</sup> See the PREA Auditor Handbook for a full discussion of audit report formatting requirements.

<sup>&</sup>lt;sup>1</sup> See additional instructions here: <u>https://support.office.com/en-us/article/Save-or-convert-to-PDF-d85416c5-7d77-4fd6-a216-6f4bf7c7c110</u>.

<sup>&</sup>lt;sup>2</sup> See *PREA Auditor Handbook*, Version 1.0, August 2017; Pages 68-69. PREA Audit Report, V6 Page 182 of 183

Adam T. Barnett, Sr.

10/26/20

# Auditor Signature

Date